

Ordinary Meeting

An ORDINARY MEETING of LISMORE CITY COUNCIL will be held at the COUNCIL CHAMBERS, Oliver Avenue, GOONELLABAH on March 13, 2007

and members of Council are requested to attend.

Paul G. O'Sullivan <u>General Manager</u> March 6, 2007



Agenda

Opening of Meeting and Prayer (Mayo

Apologies and Leave of Absence

Confirmation of Minutes

February 13, 2007

Disclosure of Interest

Public Access Session

Public Question Time

Condolences

Mayoral Minutes

Notice of Rescission Motions

Notice of Motions

Altering Order of Business

(Consideration of altering the order of business to debate matters raised during Public Access).

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Financial Assistance - Section 356

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Confidential Matters - Committee of the Whole



Strategic Plan Summary

Lismore regional city

STRATEGIC PRIORITY	AIMS	INITIATIVES
Economic Development	To build Lismore's reputation as a regional city for residents, businesses, education providers, health services and government.	 Champion education Promote health facilities Support regional agriculture Promote cultural life Promote Lismore as a legal centre Support for sport
	To increase regional economic development, tourism and job- creating investments.	 Promote regional development Develop tourism Support businesses Pursue CBD revitalisation Assist in job creation Assist in creating new income opportunities
Quality of Life	To make Lismore a safe, healthy and caring community in which to live.	 Increase social cohesion Support villages Provide community services Encourage sustainable development Promote recreation and leisure
Leadership by Innovation	To lead the region by demonstrating innovative practices in governance, customer service, communication, consultation, virtual amalgamation and financial management.	 Lead the region Increase revenue from grants Improve customer service Consult the community Update technology Provide user pays services Privatise selected services Share assets and resources
Natural Environment	To preserve and rehabilitate Lismore's natural environment.	 Provide sustainable land use planning Improve catchment management Conserve and repair the environment
Infrastructure	To further enhance Lismore's transportation, parking and pedestrian networks.	 Improve transport systems Improve roads, cycleways and footpaths Assist with public transport Assist airport operations Support fleet operations
Water and Waste Cycle	To educate our community and lead the state in water and waste-cycle management.	 Manage stormwater drainage systems Manage water and sewage Manage the waste stream and reduce waste

Notice of Motion

I hereby give notice of my intention to move at the next meeting of Council the following motion:

That Council write to Masakatsu Yoshida, Mayor of Yamato Takada, Nara Prefecture, Japan, expressing our concern that the Japanese government continues to hunt whales in the Southern Ocean Whale Sanctuary and seeking the support of the Mayor to convey our concerns to the Japanese Prime Minister and the Japanese Government.

Councillor Dowell

Background

The Japanese government continues to hunt whales in the Southern Ocean Whale Sanctuary, with plans to take up to 50 endangered fin and humpback whales in the future.

Lismore is proud to hold the oldest Australia-Japan Sister City relationship stretching over 40 years and in writing to Masakatsu Yoshida, Mayor of Yamato Takada and his council, we would make it clear that our regard and warm feeling towards our sister city have not changed, but that we wish to communicate concern over the damage the determination to continue whale hunting does to Japan's image in Australia.

The proposed action supports the stance of the Australian and New Zealand Governments, which are strongly opposed to this ongoing and expanded whale hunt because it threatens the survival of these animals that have been hunted close to extinction during the 20th Century.

The 945 whales hunted this year will join the 5000 tonne frozen whale-meat stockpile, evidence that there is no strong demand for whale meat in Japan. Whaling expeditions are only possible with government subsidies of up to 500million yen funded by Japanese tax payers.

Coastal communities throughout the world gain much greater economic benefits from whale watching and related tourism, than from whaling.

Subject Flying-fox relocation - Rotary Park

File No P6588 – Rotary Park

Prepared by Bushland Management Officer

Reason Council Request - 167/06 Council Minutes Sept 12, 2006

Objective To provide Councillors a formal assessment on the relocation of flying foxes

from Rotary Park.

Strategic Plan Link Natural Environment

Management Plan

Activity

Quality of Life

Overview of Report

This report and attachments were prepared in accordance with Council Resolution 167/06 that Council undertake a formal assessment on the relocation of Flying-foxes from Rotary Park based on the Commonwealth Department of Environment and Heritage (DEH) Preliminary Information requirements and that this assessment be brought to Council for consideration.

Background

Council received numerous public complaints from local residents when Flying-foxes began roosting in Rotary Park in September 2005. Council subsequently submitted applications in July 2006 to the NSW Department of Environment and Conservation (DEC) and Commonwealth DEH to relocate the animals before they made Rotary Park a permanent camp site.

Council's applications were refused by DEC and DEH largely due to the lack of community consultation and proposed timing that threatened to impact the animals' breeding success. At the September 2006 Council Meeting it was resolved that Council undertake a formal assessment on the relocation of Flying-foxes from Rotary Park based on the Commonwealth Department of Environment and Heritage (DEH) Preliminary Information requirements and that this assessment be brought to Council for consideration.

A second application to DEH to relocate Flying-foxes has subsequently been prepared and is attached for Council consideration.

As required by DEH, Council commissioned an 'Independent Expert' to analyse the suitability of alternative sites in the Lismore area for roosting Flying-foxes. A report was prepared by Billie Roberts and is attached as Appendix 3 in Council's application to DEH.

In addition to information presented in Council's first application (Referral) to DEH, the second application includes changes to:

- Timing of the activity to June 2007 to minimise the impact on Flying-fox breeding success.
- Training of Council staff participants.
- Monitoring of Flying-fox movements.
- Notification and information for local residents.
- Contingencies.

The application also includes details on:

Lismore City Council

- Issues Raised in Public Submissions to Council (to February 2007).
- Council's report on Implementation of Currie Park Restoration Plan.
- Alternative Management Options to Relocation of Flying-foxes.
- An assessment of Economic and Social matters in relation to relocation.

Council will likely be directed by DEH to make the document publicly available for 30 days and invite public submissions to it, including posting the application on the DEH website. This will serve to satisfy the public consultation requirements of NSW Department of Environment and Conservation (DEC) and enable a second application to be made to DEC, based on the DEH application.

Other Flying-fox Relocation Attempts

Research indicates that flying-fox relocation attempts are costly and many have been unsuccessful (Roberts 2006 – full report attached). The lack of success of relocation stems from the longevity of the animals (> 14 yrs), and because although they travel great distances, they return regularly to traditional camps or those that have been used for extended periods of time (Hall and Richards 2000 in Roberts 2006). This was the case in the Maclean Rainforest Reserve with flying-foxes returning to the traditional camp site almost every year since being first disturbed in 1999. In some cases, disturbance at camps simply results in the animals dispersing into even less suitable sites such as nearby backyards (Hall 2002 in Roberts 2006).

Examples where flying-foxes have attempted to or actually re-established in their original roost site following disturbance, can be found in NSW (Maclean, Singleton and the Sydney Botanical Gardens); Qld (Boyne Island, Woodend and Charters Towers) and the Northern Territory (Mataranka).

Likely Costs for a Flying-fox relocation attempt from Rotary Park

Relocation costs would be determined by approval conditions placed on Council by government approval bodies. DEH have asked for more information on Council's proposed monitoring program which is rigorous though relatively inexpensive. However, information has been received from Council's Independent Ecological Consultant that expensive monitoring programs (around \$50,000) involving radio or satellite tracking of animals and fly-out counts may be conditioned as part of any new relocation approvals.

Should Council gain approval to proceed with the relocation, approximate costs to relocate Flying-foxes are detailed below and based on the experiences of other Flying-fox relocations and feedback from Ecological Consultants.

Cost estimates to disperse Flying-foxes from Rotary Park (for initial dispersal only, ie up to 14 days).

OH&S & other training for Council staff involved in the relocation.	\$2,000 to
	\$5,000
Public notification of the relocation & community education of the risks of handling	\$2,000 to
Flying-foxes during the relocation.	\$4,000
'Expert' Project Manager Costs @ 6 – 14 days – depending on the success of	\$12,000 to
relocation attempts (includes transport & accommodation costs).	\$20,000
Wages - Council outdoor staff to relocate Flying-foxes – 10 to 20 staff members @	\$7,200 to
4 hrs/day @ 6 – 14 days – depending on success of dispersal attempts.	\$33,600
Veterinary surgeon to attend dispersal sessions and handle and treat any injured	\$2,000 to
animals.	\$5,000
Vehicle use and hire of noise-making equipment for Flying-fox dispersal sessions,	\$2,000 to
eg Starter pistols.	\$4,000
Monitoring and Reporting of the success of the relocation – depending on approval	\$4,000 to
condition requirements, ie radio/satellite tracking.	\$55,000
TOTAL	\$31,200 to
	\$125,600

Other potential costs include:

- Costs associated with any legal challenges to relocation from wildlife interest groups (as per the Maclean experience).
- Management Plan if required by approval authorities up to \$20,000
- Costs associated with injuries to personnel. Despite OH&S training for Council staff, hazardous
 conditions exist for personal working in dense rainforest undergrowth and on uneven ground that
 may be wet and slippery.

Comments

Financial Services

An allocation of \$20,000 was provided as part of the 2006/07 Budget to prepare the information for this application. To date, approximately \$13,000 has been expended. Based on the estimated costs listed in the report should Council's application to DEH be approved, further funding of between \$31,200 and \$125,000 may be required. If this application proceeds, it would be prudent to include say \$100,000 for this purpose in the 2007/08 Budget.

Other Staff Comments

Not required.

Conclusion

Council's second Flying-fox relocation application (Preliminary Information) to DEH has been prepared and is attached. Should Council be granted approval to proceed with the relocation the costs that may be incurred by Council are unclear.

At this stage it is not possible to ascertain accurate costs associated with relocation of Flying-foxes from Rotary Park, as this will depend on any approval conditions and the numbers of dispersal attempts required. For these reasons it is difficult to accurately cost a relocation attempt though it would likely range between \$30,000 and \$125,000.

Recommendations (PLA4)

- 1. That Council approve submission of relocation applications to DEH and DEC.
- 2. That a further report be provided to Council on the success of applications to DEH and DEC and any consent conditions.

Subject Draft LEP Amendment No. 33 - Reclassification of

certain public lands

File No S933

Prepared by Senior Strategic Planner

Reason Close of public exhibition period

Objective Council's adoption of draft LEP Amendment No 33 amended to exclude

reclassification of Lismore Park.

Strategic Plan Link Economic Development

Management Plan Revie

Activity

Review and update planning controls

Overview of Report

This report advises of the outcome of the public exhibition of LEP Amendment No 33 for the proposed reclassification of part of Lismore Park, the Goonellabah Leisure Centre site, the Left Bank Café/Art Gallery site, Greenhills Park and Riverview Park. The report recommends that Council proceed with Amendment No 33 with the exception of the proposed reclassification of Lismore Park.

Background

At its meeting of March 14, 2006 Council resolved to prepare a draft Amendment (No 33) to the Lismore Local Environmental Plan 2000 to reclassify certain public lands from community land to operational land within the meaning of the *Local Government Act 1993*.

The following table provides a description of the public lands and a summary of the reasons for the proposed reclassifications:

Name	Lot/DP	Address	Reason for proposed reclassification
Part of Lismore Park	Lot 1 DP 709802	144 Magellan St Lismore	To facilitate the long term lease of the commercial kitchen within the Oakes Oval complex.
The Goonellabah Leisure Centre Site	Lot 54 DP 716577 Lot 632 DP 810600 Lot 630 DP 810600	26A Graeme Ave Goonellabah 65 Oliver Ave Goonellabah 12 Gordon Blair Dr Goonellabah	To facilitate boundary adjustments consistent with the proposed landuses and the long term commercial lease for management of the future recreation centre complex.
Left Bank Café & Lismore Art Gallery Site	Lot 4 Sec. 46 DP 758615	133 Molesworth St Lismore	To enable land that supports part of the Left Bank Café to be excised from the Art Gallery site.

Greenhills Park	Lot 70 DP 245302	42 Greenhills Dr Goonellabah	To enable a boundary adjustment to rectify an existing building encroachment from an adjoining property
Part of	Lot 1	16 Taylor St	To enable a long term commercial lease over part of the reserve that is currently being used by a neighbouring trucking business, together with boundary adjustments to rectify an encroachment of an existing building
Riverview Park	DP 122285	South Lismore	

The Department of Planning was notified of Council's resolution and Council received a "Written Authorisation to Exercise Delegation" with respect to s65(1) (issuing of a certificate to exhibit the draft plan) and s69(1) (reporting to the Minister) from the Director-General.

Comments

Financial Services

Not required.

Other staff comments

Council's Parks Co-ordinator has been consulted in the preparation of this report.

Public consultation

Public exhibition

In accordance with its authorisation to exercise delegations, Council exhibited draft LEP Amendment No 33 from August 28, 2006 to September 25, 2006. As the amendment involved Council owned land the exhibition was consistent with the Department of Planning's requirements set out in the *Best Practice Guideline for LEPs and Council Owned Land*.

Twenty-five (25) objections were received to draft LEP Amendment No 33 with twenty-four (24) of those objections being to the reclassification of Lismore Park. This included objections from the Lismore Tennis Club, the City Lights Tennis Club and the Lismore Pre-School. A petition with 880 signatures objecting to the reclassification of Lismore Park was also received. The following is a summary of the issues raised in the objections to the proposed reclassification of Lismore Park:

Loss of community asset

- Concerns were expressed about the potential privatisation of community land and that community land could be lost to commercial interests and possible redevelopment.
- Many objectors felt that Lismore Park is an area that should be available to the whole community and that it should remain public open space.
- Lismore Park has strong historical links and ensuring its preservation is an issue for the wider community.
- Concerns were expressed that the re-classification will erode restrictions, conditions and accountability.
- Questions were raised as to how the land could be managed in the future if it is no longer community land.

Loss of sporting/recreation area

- The community values Lismore Park as an area for sporting and recreation activities.
- There is a belief that at present (with the current lease agreements) there is equal access to facilities.
- Concerns were expressed over the impact the reclassification could have on the transition of

leased land and the possibility that it could be taken over by self-interest groups.

Loss of amenity

- Residents value Lismore Park because of its amenity and value as a greenbelt so close to the CBD
- Concerns were expressed that public open space will become alienated and that access could be restricted.

One objection was received with respect to the proposed reclassification of the Left Bank Café/Art Gallery site. It argued that the Lismore Art Gallery has cultural and heritage significance and should be kept as community land until the proposed new art gallery complex is completed.

Public Hearing

Section 29 of the *Local Government Act* requires that Council must arrange a Public Hearing under section 68 of the *Environmental Planning and Assessment Act* in respect of any proposal to reclassify community land as operational land. The purpose of a Public Hearing is to give the community an opportunity to make submissions about the proposed reclassification to an independent party. The chair of the Public Hearing also prepares a report containing recommendations which must be considered by Council.

The Public Hearing for draft Amendment No 33 was held in conjunction with that for draft Amendment No 35 (the Lismore Worker's Sports Club) and the Lismore Park Plan of Management. Fourteen verbal submissions were received at the Public Hearing with respect to Amendment No 33. Six of those submissions related to Lismore Park, four to Riverview Park, two to the Left Bank Café/Art Gallery site, one to Greenhills Park and one to proposed Goonellabah Leisure Centre site. Several written submissions were also received.

The report on the Public Hearing was made available to the public following its receipt by Council. A copy of the report is separately attached. The following is a summary of the report's recommendations as they apply to draft LEP Amendment No 33:

Lismore Park

That Lismore Park remain as community land and draft Local Environmental Plan Amendment No 33 be amended to exclude this site.

Goonellabah Leisure Centre site

That the reclassification proceeds as proposed.

Left Bank Café and Art Gallery site

That the proposed reclassification continues, but that Council provide a commitment that the main building will not be disposed of, or otherwise leased, until the Art Gallery has relocated.

Greenhills Park

That the proposed reclassification continues, but that Council provide a commitment that the remaining public land will be reclassified back to community land as soon as the boundary adjustment is complete.

Riverview Park

That the proposed classification continues and, once the land is reclassified, Council undertake a boundary adjustment subdivision to lease the area required to the adjoining owner. The residue should then be reclassified back to community land.

Statutory considerations

There are no inconsistencies between draft LEP Amendment No 33 and any State Environmental Planning Policy, S117 Direction, Regional Strategy or the North Coast Regional Environmental Plan.

Section 62 consultations

Section 62 of the *EP&A Act* provides that in the preparation of a draft local environmental plan, Council shall consult with such public authorities as, in its opinion, will or may be affected by the draft plan. It was considered that no public authorities would be affected by the draft plan.

S62 also provides that Council consult with such other persons as the Council determines. Accordingly sporting groups and organisations that use Lismore Park on a regular basis were notified.

Conclusion

It is apparent from the number of objections received, as well as the submissions to the Public Hearing, that there is significant community concern regarding the proposed reclassification of Lismore Park. Reclassification to facilitate a long term commercial lease over a small part of Oakes Oval would, by necessity, involve reclassification of the entire section of the park bounded by Dawson, Uralba, Brewster and Magellan Streets. This includes Oakes Oval, Crozier Field, Blair Oval, Humbly Oval and Heaps Oval. The proposal has created understandable apprehension regarding the potential implications that the reclassification could have for Lismore Park in the longer term.

Although the *Local Government Act* allows greater flexibility with the leasing of operational land, longer term leases are possible over community land, albeit with greater restrictions. It is considered that the advantage that would be gained through greater flexibility in leasing arrangements would be outweighed by the level of community concern that reclassification would cause. It is therefore recommended that Council not proceed with the reclassification of Lismore Park.

In terms of the Left Bank Café/Lismore Art Gallery site, the intention of the reclassification is to enable the Left Bank Café to be separated from the Art Gallery site to simplify leasing arrangements. Having part of the café building on the same title as the art gallery unnecessarily complicates these arrangements.

It is proposed that Greenhills Park will be reclassified back to community land following the boundary adjustment to rectify the encroachment.

It is recommended that Council proceed with the reclassification of public land under LEP Amendment No 33 with the exception of Lismore Park. A copy of LEP Amendment No 33 (with Lismore Park omitted) is attached to this report. Also attached are plans of each of the sites that are proposed to be reclassified.

Recommendation (PLA1)

That Council:

- 1 Adopt Amendment No 33 to the Lismore Local Environmental Plan 2000 as attached to this report, and
- 2 Use its delegations under s69 of the EP&A Act to forward the amendment to the Minister for Planning with a request that he make the Plan.
- Following reclassification of Greenhills Park and Riverview Park, proceed with boundary adjustments to rectify the existing building encroachments on the land.

Lismore Local Environmental Plan 2000 (Amendment No 33)

under the

Environmental Planning and Assessment Act 1979

I, the Minister for Planning, make the following local environmental plan under the *Environmental Planning and Assessment Act 1979*.

FRANK SARTOR, M.P., Minister for Planning

Lismore Local Environmental Plan 2000 (Amendment No 33)

under the

Environmental Planning and Assessment Act 1979

1. Name of plan

This plan is Lismore Local Environmental Plan 2000 (Amendment No 33).

2. Aims of plan

This plan aims to reclassify certain Council-owned land from community land to operational land within the meaning of the *Local Government Act 1993* to enable either the lease or disposal of the land.

3. Land to which plan applies

This plan applies to certain land situated in the City of Lismore, as shown edged heavy black on the map marked "Lismore Local Environmental Plan 2000 (Amendment No 33)" deposited in the office of the Lismore City Council.

4. Amendment of Lismore Local Environmental Plan 2000

Lismore Local Environmental Plan 2000 is amended as set out in Schedule 1.

Schedule 1 Amendments

(clause 4)

[1] Schedule 6, Part 3

Insert in numerical and alphabetical order of street number and name under the heading "Goonellabah":

26A Graeme Avenue Lot 54 DP 716577, as shown edged heavy black on the map marked

"Lismore Local Environmental Plan

2000 (Amendment No 33)".

12 Gordon Blair

Drive

Lot 630 DP 810600, as shown edged heavy black on the map

marked "Lismore Local Environmental Plan 2000 (Amendment No 33)".

42 Greenhills Drive

Lot 70 DP 245302, as shown edged heavy black on the map marked "Lismore Local Environmental Plan

2000 (Amendment No 33)".

65 Oliver Avenue

Lot 632 DP 810600, as shown edged heavy black on the map marked "Lismore Local Environmental Plan 2000 (Amendment No 33)".

Nil.

Nil.

Nil

Nil.

[2] Schedule 6, Part 3

Insert in numerical and alphabetical order of street number and name under the heading "Lismore":

133 Molesworth

Street

Lot 4 Sec 46 DP 7586157, as shown edged heavy black on the map marked "Lismore Local Environmental Plan 2000 (Amendment No 33)". Nil.

Nil.

[3] Schedule 6, Part 3

Insert in numerical and alphabetical order of street number and name under the heading "South Lismore":

16 Taylor Street Lot 1 DP 122285, as shown edged

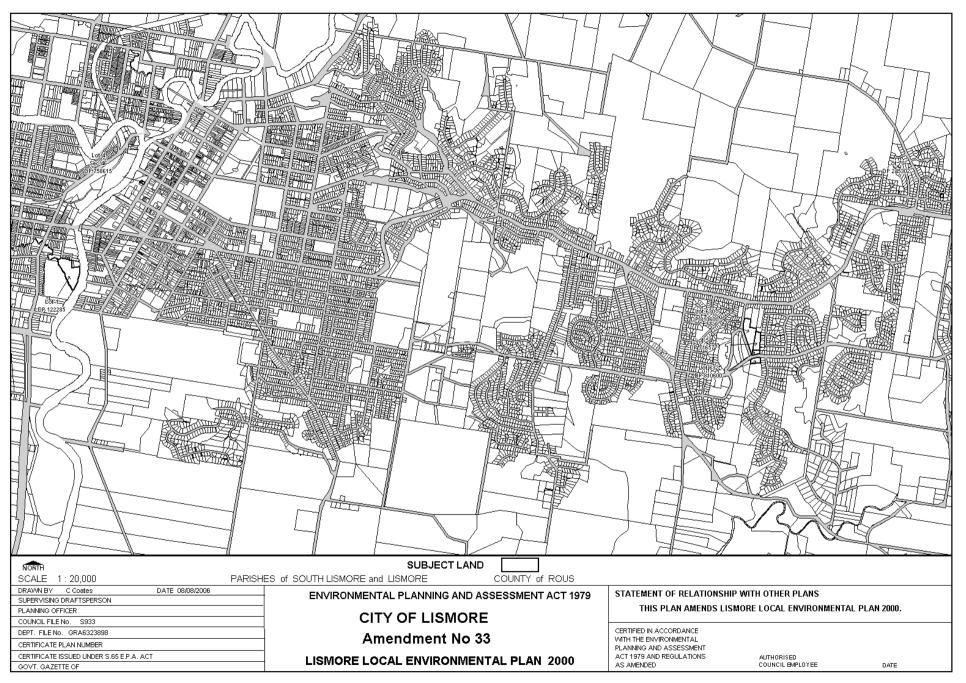
heavy black on the map marked "Lismore Local Environmental Plan 2000 (Amendment No 33)".

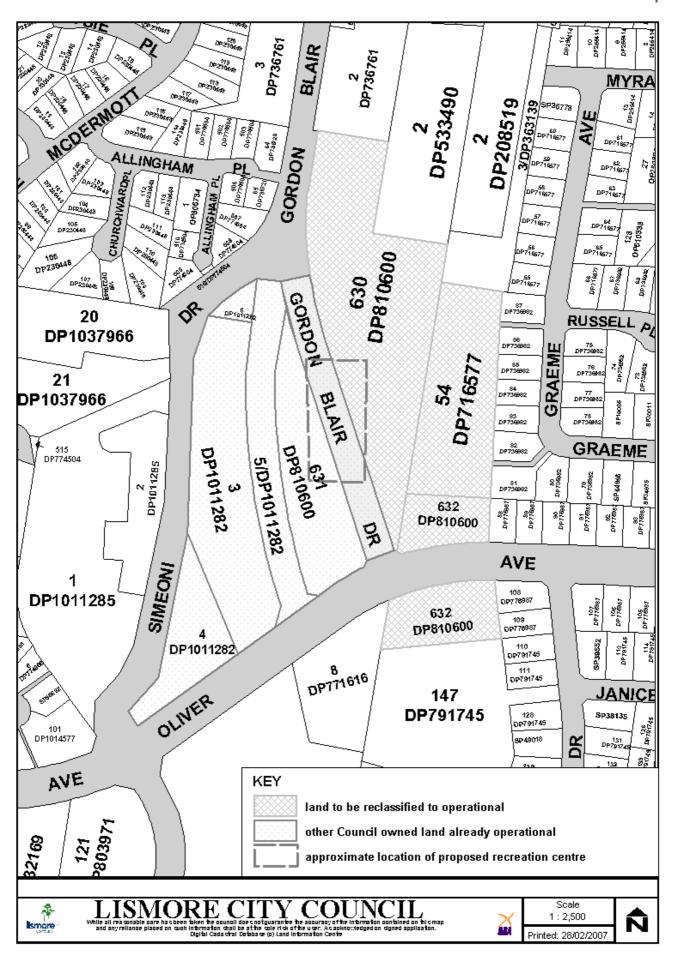
[4] Schedule 7 Definitions

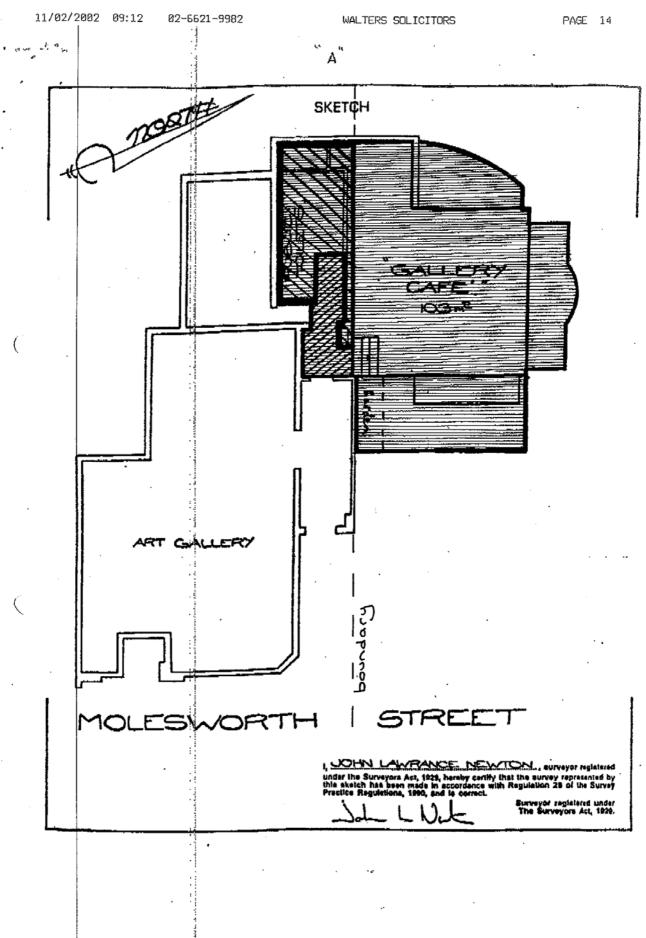
Insert in the appropriate order in the definition of *the map*:

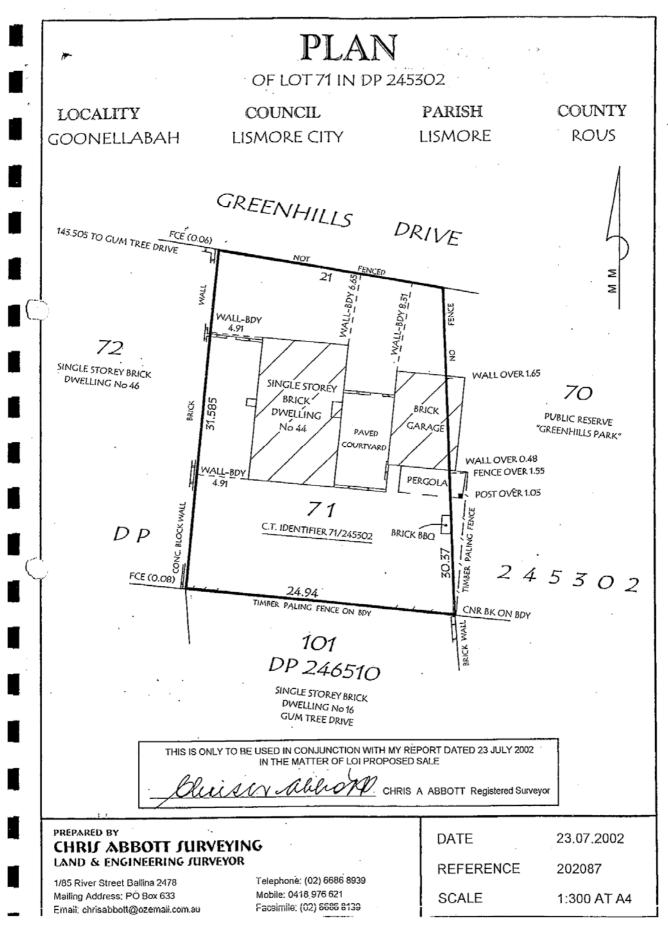
Lismore Local Environmental Plan 2000 (Amendment No. 33).

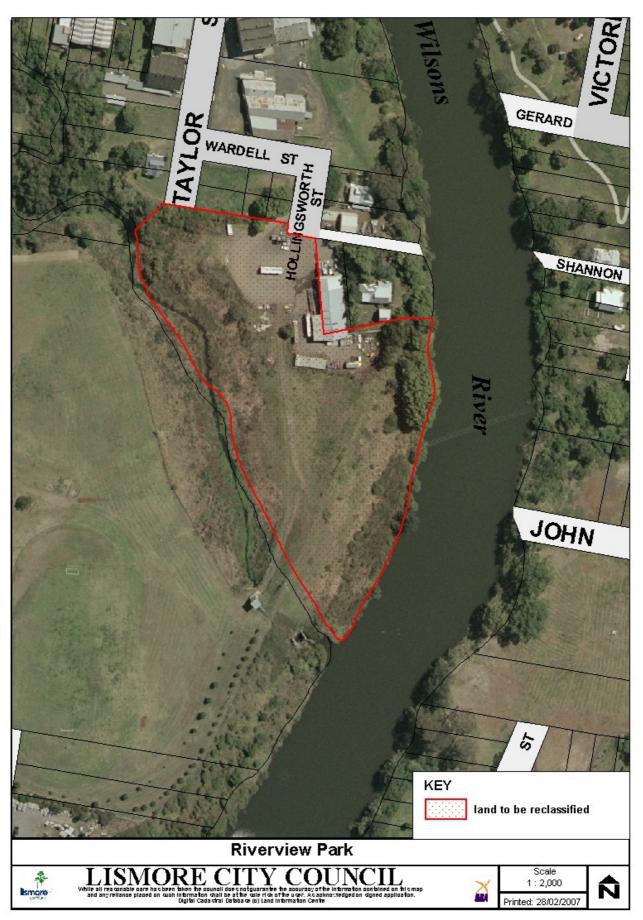
11











Subject Draft LEP Amendment No. 35 - Reclassification of

Public Land at 202 & 214A Oliver Avenue,

Goonellabah

File No S945

Prepared by Senior Strategic Planner

Reason Close of public exhibition period

Objective Council's adoption of draft LEP Amendment No 35 for the reclassification of 202

& 214A Oliver Ave from community land to operational land.

Strategic Plan Link Economic Development

Management Plan

Activity

Review and update planning controls

Overview of Report

This report recommends that Council adopts LEP Amendment No 35 for the reclassification of public land at 202 & 214A Oliver Avenue, Goonellabah from Community Land to Operational Land. The reclassification will enable the disposal of part of the land that supports the Workers Sports Club and its ancillary facilities.

Background

At its meeting of September 12, 2006 Council resolved to prepare a draft Amendment (No 35) to the Lismore Local Environmental Plan 2000 to reclassify Lots 134 & 135 DP 859549, Oliver Avenue, Goonellabah from Community Land to Operational Land within the meaning of the *Local Government Act 1993*.

It is not possible to reclassify part of a lot so the reclassification to operational land will allow the subdivision and disposal of that part of the land upon which the Workers Sports Club and its ancillary facilities are situated. Lot 135 accommodates the Sports Club building, associated parking, bowling greens, table tennis club, cricket nets and open space adjacent to Tucki Tucki Creek. Lot 134 accommodates the existing tennis courts.

The Lismore and District Workers Club has a ninety nine year lease over the land which expires on May 31, 2090.

The lease has an "option to buy" clause that may be exercised by the lessee at any time by written notice to Council.

The lessee has expressed its interest to Council in purchasing the site and the proposed reclassification to operational land will enable Council to fulfil its obligation under the lease. Following reclassification it is proposed that the land will be subdivided so that only those areas that accommodate the Sports Club and its ancillary uses are sold to the Workers Club. Land adjacent to Tucki Tucki Creek is to be retained in Council ownership as part of the Tucki Tucki Creek corridor public reserve.

The Department of Planning was notified of Council's resolution and Council received a "Written Authorisation to Exercise Delegation" with respect to s65(1) (issuing of a certificate to exhibit the draft plan) and s69(1) (reporting to the Minister) from the Director-General of Planning.

Comments

Financial Services

Not required

Other staff comments

Not required

Public consultation

Public exhibition

Draft LEP Amendment No 35 was exhibited in accordance with the Department of Planning's guideline Best Practice Guideline for LEPs and Council Owned Land. The amendment was exhibited from November 2, 2006 to December 1, 2006. No submissions were received in response to the exhibition.

Public Hearing

Section 29 of the *Local Government Act* provides that Council must arrange a public hearing under section 68 of the *Environmental Planning and Assessment Act* in respect of a proposal to reclassify community land as operational land.

The Public Hearing for draft Amendment No 35 was held in conjunction with that for draft Amendment No 33 and the Lismore Park Plan of Management. No submissions to the Public Hearing were made with respect to draft Amendment No 35.

Statutory considerations

Draft LEP Amendment No 35 is not inconsistent with any State Environmental Planning Policy, S117 Direction, Regional Strategy or with the North Coast Regional Environmental Plan.

Section 62 consultations

Section 62 of the EP&A Act provides that in the preparation of a draft local environmental plan, Council shall consult with such public authorities as, in its opinion, will or may be affected by the draft plan. It was considered that no public authorities would be affected by the draft plan.

Conclusion

In view of the lease provisions and the fact that no objections were received to the proposed reclassification either during the public exhibition or at the Public Hearing, it is recommended that Council proceed with the reclassification of the subject land. Following the reclassification, Lot 135 will be subdivided to allow the sale of the club and the area adjacent to Tucki Tucki Creek will be reclassified back to community land. A copy of Amendment No. 35 and a plan showing the location of improvements on Lots 134 and 135 are attached to this report.

Recommendation (PLA2)

That Council:

- Adopt Amendment No 35 to Lismore Local Environmental Plan 2000 to reclassify Lots 134 and 135 DP 859549, Oliver Avenue, Goonellabah from community land to operational land; and
- 2 Use its delegations under s69 of the *EP&A Act* to forward the amendment to the Minister for Planning with a request that he make the Plan.
- 3 Proceed with the subdivision of Lot 135 DP 859549 following its reclassification to operational land.

Lismore Local Environmental Plan 2000 (Amendment No 35)

under the

Environmental Planning and Assessment Act 1979

I, the Minister for Planning, make the following local environmental plan under the *Environmental Planning and Assessment Act 1979*.

FRANK SARTOR, M.P., Minister for Planning

Lismore Local Environmental Plan 2000 (Amendment No 35)

under the

Environmental Planning and Assessment Act 1979

2. Name of plan

This plan is Lismore Local Environmental Plan 2000 (Amendment No 35).

2. Aims of plan

This plan aims to reclassify certain Council-owned land from community land to operational land within the meaning of the *Local Government Act 1993* to enable the disposal of part of the land.

3. Land to which plan applies

This plan applies to certain land situated in the City of Lismore, as shown edged heavy black on the map marked "Lismore Local Environmental Plan 2000 (Amendment No 35)" deposited in the office of the Lismore City Council.

4. Amendment of Lismore Local Environmental Plan 2000

Lismore Local Environmental Plan 2000 is amended as set out in Schedule 1.

Schedule 1 Amendments

(clause 4)

[1] Schedule 6, Part 3

Insert in numerical and alphabetical order of street number and name under the heading "Goonellabah":

202 &214A Oliver

Avenue

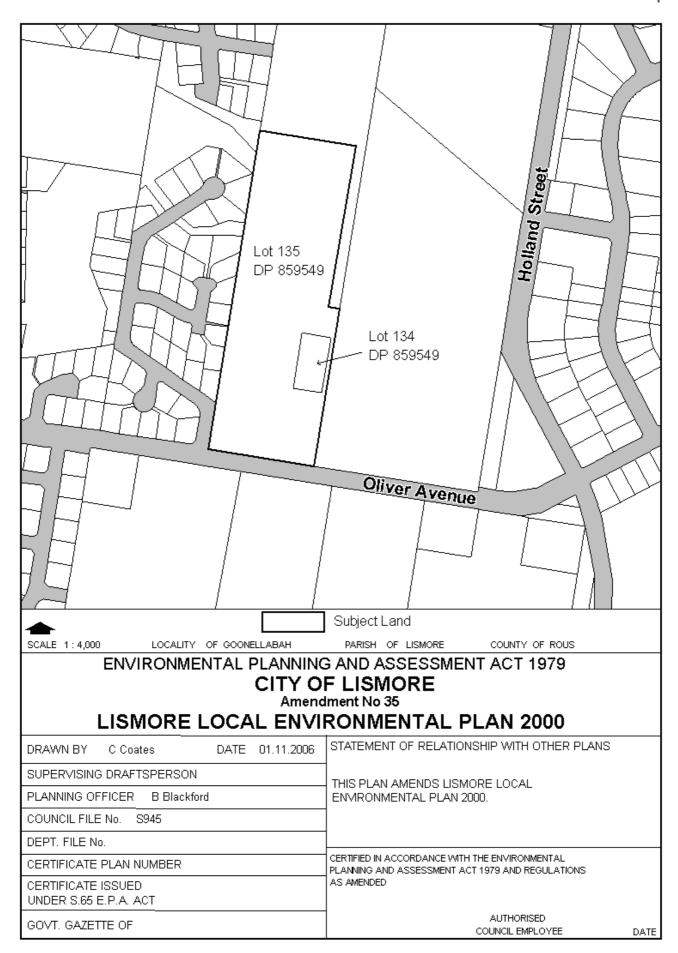
Lot 135 & Lot 134 DP 859549, as shown edged heavy black on the map marked "Lismore Local Environmental Plan 2000 (Amendment No 35)".

Nil

[2] Schedule 7 Definitions

Insert in the appropriate order in the definition of *the map*:

Lismore Local Environmental Plan 2000 (Amendment No. 35).





Snow Street and Cook Street Proposed Link Road

File No ST:VLC:R6911,R6935

Prepared by Manager - Assets and Support Services

Reason To advise Council of the outcome of consultation undertaken for an alternate

proposed road link between Snow Street and Cook Street at South Lismore.

Objective To gain Council's approval for the concept plan to provide a proposed road link

between Snow Street and Cook Street at South Lismore.

Strategic Plan Link Infrastructure, Economic Development, Quality of Life

Management Plan

Activity

Roads

Overview of Report

Council resolved inter alia at its meeting on December 12, 2006 to advertise for public consultation an amended proposal to provide access between Snow Street and Cook Street at South Lismore. The proposal involves a one-way southbound link (ie, from Cook Street to Snow Street), to an area approximately mid-way along the proposed route. From this point, the road would be two-way to permit access from Snow Street to potential blocks of land in the newly constructed street.

A public consultation process has been undertaken and the input of the Traffic Advisory Committee was sought prior to reporting the matter to Council. A more favourable response has been received to this proposal and it is recommended that Council endorse the proposal in principle and consider funding for the project as part of its budget process.

Background

Council considered a Notice of Motion at its meeting on June 13, 2006 and resolved inter alia for staff to prepare a report on the feasibility of constructing a road between Snow Street and Cook Street at South Lismore. The matter had been considered previously by Council in 2003 but was not progressed due to overwhelming concerns by local residents that heavy vehicles would access local residential streets.

A proposal was developed with physical measures designed to prevent/reduce the ability of heavy vehicles to access the adjoining residential streets. It was advertised for public comment and a report presented to Council at its meeting of December 12, 2006. Due to the concerns of local residents about the potential traffic implications of the proposal, Council resolved at that meeting to prepare an amended proposal involving a one-way southbound link (ie, from Cook Street to Snow Street), to an area approximately mid-way along the proposed route. From this point, the road would be two-way to permit access from Snow Street to potential blocks of land in the newly constructed street.

This proposal was advertised to the public for comment during January and February 2007.

Snow Street at South Lismore runs west off Union Street (Bruxner Highway), providing access to adjoining properties which are all zoned industrial and a number of businesses operate from those premises. Cook Street runs parallel to Snow Street and also runs west off Union Street (Bruxner Highway). Land accessed from Cook Street is a mixture of industrial and residential zonings and the adjoining streets of Maloney Avenue, Barnes Avenue, Cromer Street and Rhodes Street can also be accessed from it.

The issue has been raised that drivers of heavy vehicles turning right from Cook Street into Union Street to travel south and access other industrial premises in that area are finding it difficult due to the busy intersection with Union Street. As a solution it has been suggested that a road be constructed linking Snow Street and Cook Street such that vehicles could obtain direct access instead of using the busy Cook Street/Union Street intersection. Council owns a drainage reserve that runs from Snow Street to Cook Street near Maloney Avenue and this is the suggested route for the new road. A plan of the amended proposal is attached.

If the proposal was to proceed there would be a need to widen Cook Street to allow access for heavy vehicles. In addition, measures are proposed at the intersections with Maloney Avenue and Barnes Avenue to prevent access to those streets by heavy vehicles.

A preliminary estimate on the cost of the proposal is approximately \$350,000.

Comments

Financial Services

Not required.

Public consultation

Council has undertaken public consultation on the proposal. Letters advising of the amended proposal were circulated to all residents and businesses located in Snow Street, Cook Street, Maloney Avenue, Barnes Avenue, Rhodes Street, Cromer Street, East Street, Wilson Street South and Kingsford Smith Drive.

In summary 32 submissions were received with 30 submissions in favour of the proposal and two (2) submissions against the proposal. Many submissions in favour were a standard type letter.

In general, those in favour of the proposal are the business/industrial premises in the area and those against are the residential premises. The main reasons offered against the proposal were:

- × only a small number of businesses operate in Cook Street
- × anti-social behaviour by drivers
- × potential to use residential streets and the proposed link road instead of the Bruxner Highway to access Snow Street.

The main reasons offered in favour of the proposal were:

- ✓ improved traffic movements in and out of the area
- ✓ permit development of the area to its full potential
- ✓ supports the economic development of Lismore.

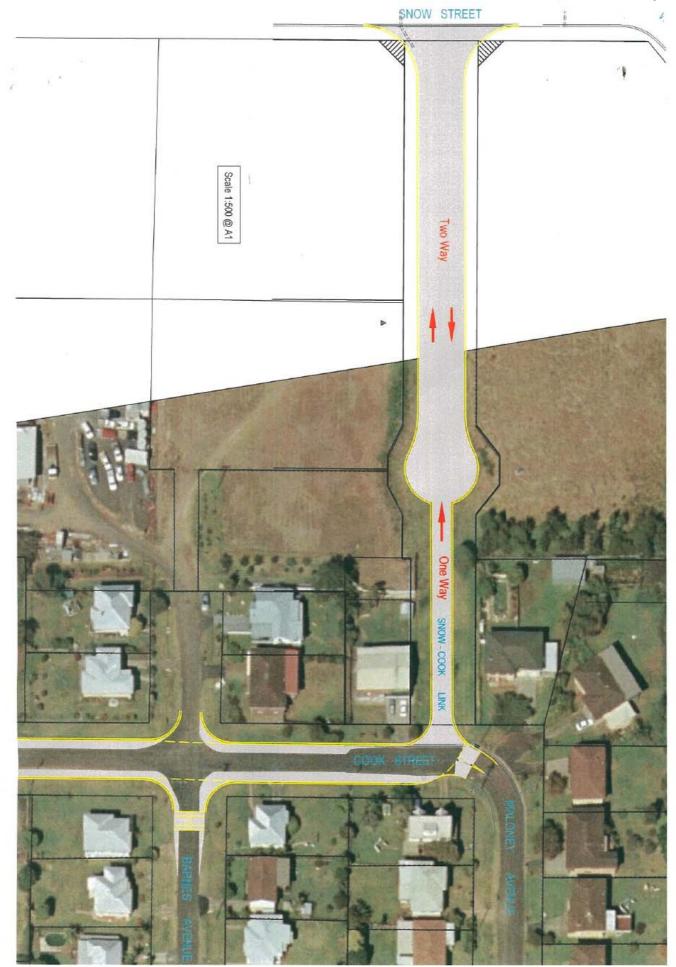
The matter was also referred to the Traffic Advisory Committee for comment at its meeting on February 21, 2007. The minutes of that meeting form part of the agenda for this Council meeting. The committee advised that it raised no objection to the amended proposal.

Conclusion

The amended proposal appears to have been more favourably received by the local community. It prevents vehicles accessing Cook Street from Snow Street which was a major concern of local residents with the original proposal.

Recommendation (IS16)

- 1. That Council approve in principle the proposed road link between Snow Street and Cook Street based on the amended proposal of a one-way street southbound (ie, from Cook Street to Snow Street), to an area approximately mid-way along the proposed route and from this point further south, the road would be two-way to permit access from Snow Street to potential blocks of land in the newly constructed street.
- 2. That Council consider providing funding for the project as part of its 2007/08 budget process.



Lismore City Council
Meeting held March 13, 2007 - Snow and Cook Streets Proposed Link Road

Subject Lismore Airport Charges

File No P25804

Prepared by Manager – Economic Development

Reason Council resolution 17/06 – February 2006

Objective To grow the market and improve services, as well as recoup expenditure on the

airport facility

Strategic Plan Link Economic Development

Management Plan

Activity

Economic Development & Tourism

Overview of Report

To review head tax applicable in accordance with Minute 17/06 to be applicable from April 11, 2007.

Background

On current projections, it is anticipated that 66,500 passengers will fly into and out of Lismore Regional Airport this year – approximately 3% growth on the 2005/06 year. The attached graph (see Attachment 1) charts the 10 year history of passenger numbers into and out of Lismore, against the backdrop of major aviation industry events as they relate to regional air services. Examination of this chart, with particular emphasis on the last 3 years demonstrates that Lismore growth in passenger numbers has been achieved.

Under the partnership of Regional Express (Rex) and Lismore City Council, passenger numbers have increased 41% for the 6 year period 1999/00 to 2005/06 at Lismore airport. As a point of interest, Rex has disclosed that overall revenue in 2005/06 was down 11% on 1999/00 (service operated by Hazelton, later taken over by Rex) and the average cost of an airfare in 2005/06 was 37% down on 1999/00 prices. This highlights some of the major shifts in the dynamics of the aviation industry. Airlines can no longer rely on high airfares. For services to continue airlines must keep costs to a minimum and grow the market with discount airfares.

Similarly, the decline of regional aviation has been publicly noted by the House of Representative's Standing Committee on Transport and Regional Services. Both the number of airlines serving regional communities and the number of regional communities being served have reduced markedly in recent years and continue to reduce as the costs of operation and compliance steadily increase. By way of example, since October 2006 Big Sky Express/Transair withdraw services to Inverell, Gunnedah, Grafton and Taree, and Rex withdraw from Portland in Victoria.

The following table illustrates this paradigm shift over the past 20 years.

Year	Regional Airlines	Communities Served
1986	45	251
2001/02	32	194
October 2006	25	145

The data for 1986 and 2001/02 is drawn primarily from Bureau of Transport and Regional Economics, whilst the data for 2006 is derived from the Civil Aviation Safety Authority.

Undoubtedly, the regional airline industry is going through a period of market adjustment. Lismore has weathered these changes and achieved growth over the past 12 months. Rex's growth strategy in Lismore has been to introduce more low airfares into the marketing mix, retain the frequency of service at 4 return flights on weekdays and 3 return fights on weekends and to continue to offer services at convenient times tailored to our unique market. The partnership between Rex and Council has been fundamental in the execution of this successful strategy and has unquestionably assisted in growing the market.

The current head tax charge, effective from March 1, 2006 to March 31, 2007 is \$7 (low fare) and \$11 (high fare). In the past 12 months, it was predicted that 65,000 air passengers would travel through Lismore Airport, generating an income of \$548,600. Taking into account current projections, it is anticipated that Lismore Airport will accommodate 66,500 passengers for the March 2006/07 period – a better than expected result. This result indicates that our passenger number predictions are on track, however, to keep the Lismore market strong, Rex introduced more discount airfares into the Lismore market than initially planned. The net result to Council is an overall projected income for 2006/07 of \$532,000 or 3% less than budgeted.

When the current "split system" of head tax (i.e. \$7 low fare & \$11 high fare) is averaged out across the 2006/07 passenger numbers, it represents a head tax of \$8.00 per passenger. Deriving an income from the split system of head tax arrangements has its advantages, but the downside is being financially vulnerable when the airline needs to stimulate the market with higher than normal levels of low airfares.

At the February 2006 meeting, Council resolved to commit to a 20 Year Financial Plan for the Lismore Regional Airport, which took into consideration estimated operating revenues, expenses, loan repayments, reserve movements and capital works. The Plan factored in an income stream from head tax comprising annual incremental passenger growth of 2%, together with a minimum of 3% for the CPI.

Proposed 2007/08 Partnership

A "flat fee" head tax structure would build more certainty into our income stream, without being linked too closely with the vagaries of the local market and measures required to stimulate that market. Similarly, an incentive to Rex to continue to grow the market by a minimum of 2% per annum with flexibility (generally discount airfares) would be advantageous.

Current performance figures for 2006/07 indicate that our growth predictions, as forecast in February 2006, are being achieved. There are no unexpected major expenses planned in 2007/08 for the airport contrary to that presented in the 20 Year Financial Plan for the Lismore Regional Airport.

Utilising the same forecasting method for 2007/08, passenger numbers are expected to grow to 67,830. The following flat fee head tax structure, combined with market growth incentive is proposed:

# of passengers	Proposed head tax	Incentive to grow the	Totals
	07/08	market	
Up to 65,000	@ \$8.70		\$565,000
> 65,000	@ \$4.35	Discount head tax by 50%	\$ 12,310
> 70,000	@ \$0	Discount head tax by 100%	
		TOTAL Income	\$577,310

Based on 67,830 passengers per annum and current trends, this would generate \$577,310 in 2007/08 - an increase of \$45,310 on the 2005/06 position or an increase in income of 8%. Similarly, the status of Lismore as a regional hub would be strengthened and the benefits to ratepayers would be enhanced.

As a further incentive to REX to grow the passenger numbers it is proposed that for the first year no head tax be charged for passenger numbers in excess of 70,000.

Comments

Financial Services

The financial year to date results for the Lismore Regional Airport appear to be consistent with that anticipated by Council when it reviewed and changed head tax charges in February 2006.

The 20 Year Financial Plan (Plan) for the Lismore Regional Airport prepared at that time was based on future passenger numbers growing by at least 2% and head tax charges increasing by 3%. As there are no substantial variations to the Plan, the recommendations are supported as the proposed flat head tax structure returns approximately the same as that originally anticipated and at the same time, offer further incentives to REX to grow the market.

The data provided in this report clearly indicates that the regional airlines market is volatile and therefore difficult to predict reaction to change. The fact Council has built a very stable partnership relationship with REX and they are supportive of the proposed changes augurs well for Council's significant investment in airport infrastructure.

All head tax financials referred to in the report are GST exclusive. The recommended charge is \$8.70 plus GST of 87c = \$9.57.

Other staff comments

Not required.

Public consultation

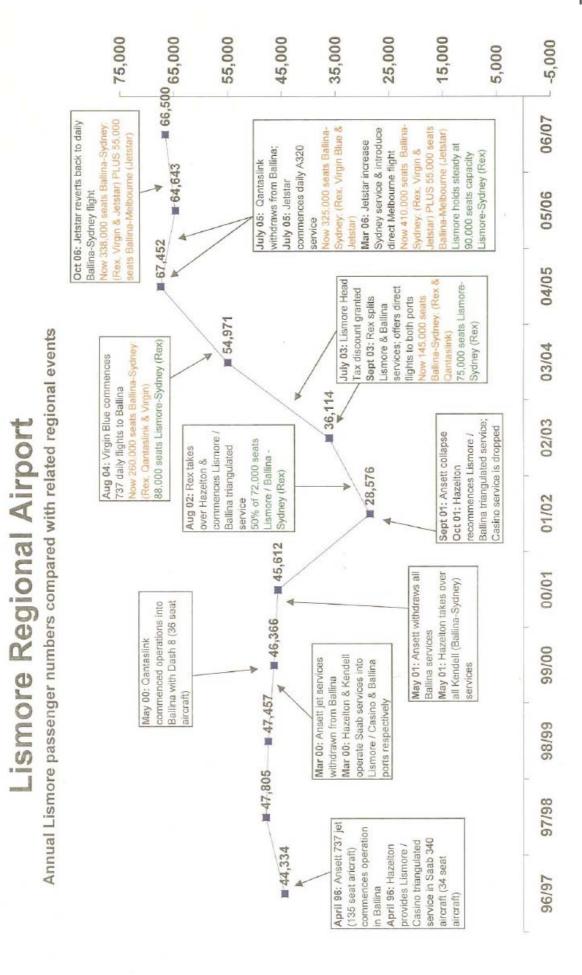
Not required.

Conclusion

The proposed flat fee head tax up to 70,000 passengers provides certainty to Council and flexibility of pricing to REX within a framework of passenger growth. It also provides a real incentive to increase passenger numbers above 70,000.

Recommendations (EDU1)

- That Council invite submissions to a public exhibition of a proposal to implement a flat fee head tax arrangement of \$9.57 for up to 65,000 passengers, then an incentive to grow the market by discounting this flat fee by 50% for 65,001 69,999 passengers and 100% discount for more than 70,000 passengers be effective from April 11, 2007, from which time they become subject to normal review processes.
- 2 That a further report be brought to Council detailing the submissions received.



Subject Request for financial assistance – Westpac Life Saver

Rescue Helicopter

File No S164 & P331:07-1609

Prepared by Manager – Finance

Reason Request from Westpac Life Saver Rescue Helicopter

Objective For Council to determine level of any financial assistance provided.

Management Plan

Activity

Economic Development, Tourism and Events

Overview of Report

Westpac Life Saver Rescue Helicopter have written requesting financial assistance towards keeping the Lismore 4WD, Caravan, Camping and Marine Show in Lismore for the long term. The assistance requested is \$20,000 per annum for three (3) years commencing with the July 6-8, 2007 event.

Background

Westpac Life Saver Rescue Helicopter (WLSRH) have written requesting financial assistance towards keeping the Lismore 4WD, Caravan, Camping and Marine Show in Lismore for the long term. The assistance requested is \$20,000 per annum for three (3) years commencing with the July 6-8, 2007 event. A copy of the request is attached.

The request provides a wide range of relevant details for Council to consider including:-

- The 2007 Show is the 10th Anniversary Show
- It will again attract over 10,000 visitors in three days
- Visitors come from a wide area including north coast, mid north coast, tablelands and south-east Queensland
- 30% of the visitors come from the Lismore LGA
- 200 exhibitors will display their products and services
- 60% of exhibitors (and staff) stay in Lismore for an average of three (3) nights
- It is estimated that this event injects \$1.2 million into the local economy.

They also advise that due to the need for this event to grow and achieve the best possible net financial result (and given some existing shortcomings of the current location), they have been forced to explore other venues within the flight area. Clearly, the success of fundraising events such as the Lismore 4WD, Caravan, Camping and Marine Show is critical to the delivery of the 24hours a day, every day of the year, free of charge, aero medical emergency rescue service.

WLSRH indicate they are keen to establish a long term future for the event in Lismore and are eager to work alongside Council to ensure there are mutual benefit to both parties, but point out that favourable offers of financial and in-kind support have also been received from neighbouring councils.

They believe there are substantial benefits to be derived by Council from financially supporting the event including logo on all marketing and promotional materials, signage at the event, acknowledgement in all media advertising and publications regarding the show and an exhibitor site. Significantly, it offers an opportunity to showcase Lismore.

Comments

Financial Services

Under normal circumstances, this request for financial assistance would be referred to the 2007/08 - 2010 Management Plan process as funding is requested from the 2007/08, 2008/09 & 2009/2010 financial years. However, as the 2007 Show is programmed for July 6-8, 2007, it is referred to Council now for consideration.

While acknowledging these circumstance warrant early consideration, it should be noted that by considering this request in isolation now, compared to any other submissions to be received for the above process, it may be advantaged.

Council financially supports a number of annual events with the most prominent being the Northern Rivers Health & Herbfest (\$20,000) and Lantern Parade (\$30,000). If Council resolves to supports this request, it is suggested that the option of part or all of the funding come from a reassessment of the annual funding provided for events be considered. It should also be noted that as this would be financial assistance, it should be advertised in the draft 2007/08 – 2010 Management Plan to meet legislative requirements.

Other staff comments

Manager - Economic Development

The Lismore 4WD, Caravan, Camping and Marine Show which is a fundraiser for one of our important community based organisations, is one of the most significant annual events on the Lismore calendar from both a financial & social perspective. In the past 4 years, the EDU has supported the event from the Incentives for Events budget (3829.36) @ \$1,500 per annum.

It is well documented that the outdoor recreation / leisure industry is one that has grown considerably in recent years and, by all accounts, will continue to do so. Over the past 10 years, the Show has developed into much more than a fundraiser for the WLSRH service. Today, the Show provides considerable economic benefits to the local community and is one of the few events that run over a three day period, resulting in accommodation in Lismore booking out completely. Of the estimated \$1.2 million that the event injects into the local economy, it is important to note that approximately 70% of this income is imported into the City from outside the Lismore area, i.e. "new" money. Similarly, it is important to note that the bulk of the money will stay here in the region to be ploughed back into the local delivery of the 24hours a day, every day of the year, free of charge, aero medical emergency rescue service.

The Show provides an excellent platform for *Lismore Tourism* to showcase the Rainbow Region and has the potential for Council to leverage off the event to a greater extent than other events that are currently funded by Council. *Lismore Tourism* welcomes the opportunity to strengthen our relationship with the event organisers to develop this existing trade show into more of a lifestyle & tourism show, rendering the name of the event synonymous with tourism/natural attractions here in Lismore LGA.

Additionally, the ongoing meaningful usage and development of Lismore Showground is of importance to the community, hence a long term commitment to host the Show at the venue has merit and could assist with future development plans.

Public consultation

N/a

Conclusion

Westpac Life Saver Rescue Helicopter requested financial assistance towards keeping the Lismore 4WD, Caravan, Camping and Marine Show in Lismore for the long term. The assistance requested is \$20,000 per annum for three (3) years commencing with the July 6-8, 2007 event.

The Show receives approximately 10,000 visitations, has 200 exhibitors and injects an estimated \$1.2 million into the Lismore community over the three (3) day period.

As the Westpac Life Saver Rescue Helicopter must maximise the net return from these fund raising events to provide a rescue service, it must consider all options and has received favourable consideration to relocate the event. The preference is Lismore.

There are mutual benefits to be gained by both Council and Westpac Life Saver Rescue Helicopter from maintaining this relationship.

Recommendation

That Council agree to providing financial support to the Westpac Life Saver Rescue Helicopter of \$20,000 per annum for a three year period on the basis that the Lismore 4WD, Caravan, Camping and Marine Show is held in Lismore and that opportunities to realise the mutual benefits, including naming rights, are fully explored and implemented.



estpac LIFE SAVER RESCUE HELICOPTER

60 Brunswick St., LISMORE NSW 2480 P.O. BOX 822, LISMORE NSW 2480

Phone (02) 6627 4444 Fax (02) 6621 4288 Email: admin@helirescue.com.au www.helirescue.com.au

DOMORE CITY COUNCIL

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File out with

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NORTHERN REGION SLSA HELICOPTER RESCUE SERVICE

Operated By

February 26 2007

Mr Paul O'Sullivan General Manager Lismore City Council P.O. Box 23a LISMORE NSW 2480

Dear Mr O'Sullivan,

The Lismore 4WD, Caravan, Camping & Marine Show has grown into NSW's largest and most successful regional show of its kind in NSW, and we are writing to Lismore City Council for your assistance in helping us to keep this important tourism event in Lismore for the long term.

This year the show - arguably one of Lismore's 'signature' events - celebrates its 10th anniversary, and will again attract over 10,000 visitors in three days (July 6-8) to Lismore Showground, from a wide area including the north coast, mid north coast, the tablelands and south-east Queensland. Approximately 30% of these visitors come from the Lismore LGA, whilst up to 10% travel over 200km to enjoy the show.

As well, more than 200 exhibitors will display their products and services. Approximately 60% of these exhibitors (and their staff) stay in Lismore for an average of 3 nights. Local council figures estimate that the event injects approximately \$1.2 million into the local economy.

In addition, the event provides to visitors an affordable family event, containing entertaining and educational elements (including informative seminars hosted by industry experts).

With over 350,000 registered caravans and recreational vehicles in Australia today, the caravan, camping & motor home industries are amongst the fastest growing tourism sectors in Australia. Needless to say, the 4WD Caravan Camping & Marine Show fulfills a real need in the marketplace, and the Lismore community should be very proud to have such an impressive event on its doorstep.

This year we are very pleased to have been able to come to agreement with the Lismore A. & I. Society for the use of the Lismore Showgrounds for one more year. However, in order to ensure this important event is in the best position to continue to grow, (and given some existing shortcomings of the current site), we recently identified the need to complete a thorough analysis of other potential venues throughout our flight area.

Our mission statement is 'to deliver emergency medical and rescue helicopter services 24 hours per day, every day of the year, free of charge, whenever life or property is threatened'. Put simply, major events like the 4WD Show are vital to our existence. All proceeds from the event go directly towards helping to save more lives throughout



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the northern region of NSW. To this end, we have an obligation to secure the **best** available venue, one that assists our organisation to obtain the **best possible net** financial result.

Accordingly, we took the opportunity to look at venues in the Ballina, Richmond Valley and Tweed Shires, and have now completed discussions with Councils in these areas. We have identified at least two alternative venues that would prove very suitable for the event, and have been very impressed by what each venue has to offer. In addition, we have received very favourable offers of financial and in-kind support from the respective Councils.

It is for this reason that we are asking for Lismore Council's support. We are keen to establish a **long term future for the 4WD Show in Lismore**, and eager to work alongside Lismore City Council to ensure the ongoing success and expansion of the event for the mutual benefit of both parties.

We note Council's support of similar major events in the Lismore shire (for example the Lantern Festival) and seek Council's assistance by way of a \$20,000 event grant per year for the next three years (beginning in 2007). A three-year commitment allows us to better plan for future event expansion.

In return for your investment, we would ensure Lismore City Council receives a number of **substantial benefits**, including logo on all marketing & promotional material, signage at the event, acknowledgement in all media advertising and publications regarding the show, as well as an exhibitor site. In particular, one of the main benefits is the potential for our organisation to work more extensively with Council's tourism unit in order to maximise the opportunities available for showcasing the Lismore shire.

Rest assured, the 4WD Caravan Camping & Marine Show is here for the long term. Our team of dedicated event and marketing professionals are committed to an ongoing **market research program** and a comprehensive **media and PR schedule** that includes an extensive media campaign utilising our television, press and radio partners, together with some additional paid advertising in areas outside of Lismore. This year, to help celebrate the $10^{\rm th}$ anniversary, we have approached the Today Show about a live cross to the event, and have invited a number of special celebrity guests.

We look forward to growing the 4WD Caravan Camping & Marine Show in partnership with Lismore City Council, and welcome the opportunity to meet with you in the very near future. I can be contacted on 6627 4444 or perry@helirescue.com.au

Yours faithfully

Northern Region SLSA Helicopter Rescue Service Pty Ltd

Perry J Wells General Manager



About the Event

The Lismore 4WD Caravan Camping & Marine Show, is a major annual fundraiser for the Northern Region Westpac Life Saver Rescue Helicopter service. During the last nine years, the event has raised over \$500,000 for the rescue helicopter service.

- Westpac Life Saver Rescue Helicopter organises the popular event, which will be held from July 6-8 at Lismore Showground from 9am to 4pm each day.
- The Lismore 4WD Caravan Camping & Marine Show has grown to be the biggest show of its kind in regional NSW, attracting more than 200 exhibitors.
- The event caters specifically for outdoor adventurers and enthusiasts, featuring 4WDs and accessories, caravans, camper trailers, RV vehicles, camper vans, camping equipment and accessories, boats, holiday destinations and outdoor living products. The show provides people with the unique opportunity to view hundreds of the very latest industry products at the one venue while also learning all about caravanning, motor homing and camping in Australia.
- A major highlight of the show is the popular 'Wine Expo', featuring 12 local wineries.
- More than 10,000 patrons attend the Lismore 4WD Caravan Camping & Marine Show, coming from a wide area including the north coast, mid-north coast, the tablelands and south-east Queensland.
- Local council figures estimate that the event injects approximately \$1.2 million into the local economy.
- We are committed to providing the best value-for-money event in regional NSW.
 As a result, admission prices have remained the same in spite of increased costs.
 Comparative figures show that our admission price of \$8 for adults is, on average, one third less than that of similar events.



Marketing and Promotion

- The event will be supported by a comprehensive media and PR schedule (managed by Westpac Rescue Helicopter PR staff) that includes an extensive media campaign utilising television, press and radio.
- Television advertisements will feature on NBN Television leading up to the event (within the area bounded by Tweed Heads to Macksville and west to Tenterfield).
- Newspaper advertisements are scheduled for newspapers in Lismore, Ballina, Casino, Grafton, Tenterfield, Byron Bay, Tweed Heads and Yamba.
- The Northern Star will produce a '4WD Caravan Camping & Marine Show' supplement in the lead-up to the event.
- Radio advertising will run at radio stations in Lismore, Ballina, Grafton, Tenterfield, Mid Richmond and Tweed coast.
- Event organisers will also coordinate a large letterbox drop (promotional flyer) into towns such as Ballina, Byron Bay, Evans Head, Kingscliff, Yamba and Iluka.

Report

Subject Lismore Water – SCADA and Telemetry System

Upgrade

File No. PE:VLC:T27002

Prepared by Acting Manager – Lismore Water

Reason To inform Council of Parsons Brinckerhoff recommendation for the preferred

tenderer of Lismore Water's SCADA and telemetry system upgrade.

Objective To obtain Council approval to award the contract.

Strategic Plan Link Water and Waste Cycle

Management Plan Lismore Water – Telemetry System

Activity

Overview of Report

Tenders were sought for the installation of a new Supervisory Control and Data Acquisition System (SCADA) and telemetry system at all of Lismore Water's remote water and sewerage stations as the existing Elpro telemetry system is nearing the end of its serviceable life.

Parsons Brinkerhoff was employed by Council to do a thorough assessment of all tenders received and recommended that Serck Controls undertake the works. This report seeks Council's approval to award the contract for the works.

Background

Lismore Water's existing Multitrode pump controllers and Elpro telemetry system have been in operation for over 10 years and are nearing the end of their serviceable life.

Council seeks to employ a suitable contractor to undertake the design, supply and installation of a new SCADA and telemetry system between all of the 60 remote sewage pump stations, water pump stations, wastewater treatment plants and other infrastructure currently maintained and operated by Lismore City Council.

Tenders were received and have been assessed by Parsons Brinckerhoff (refer to Attachment 1 enclosed separately), in relation to the following evaluation criteria -

- Task appreciation and methodology
- Management systems
- Past performance and expertise
- Current capacity and resources
- Price competitiveness
- Solution and equipment offered
- Offered programme of works.

A total of seven (7) tenders were received by Council. A brief assessment of their conformity to Council's criteria is outlined below -

Contractor	Conformed to Criteria	Note
Serck Controls	Yes	Technical requirements excellent, acceptable price
Philcomm	Yes	No allowance for insurances given
LogicaCMG	Yes	Excellent service, expensive
Multitrode	Yes	Compatibility complications
Rad-Tel Systems	No	Complex and inaccurate system
ITT Flygt	No	Communication and alarm requirements
Parasyn Controls	No	Communications

Parsons Brinckerhoff has recommended that Council strongly considers the tendered offer by Serck Controls. Council is also advised to consider the variations Serck have nominated involving the reuse of some existing infrastructure.

Serck Controls' tendered offer complies with all of the technical requirements that were stipulated within the tender documentation and the company has completed several similar projects for local councils within South-East Queensland and eastern New South Wales.

Serck Controls' lump sum fee is competitive with the average conforming tender price and falls below the estimate provided by Parsons Brinckerhoff.

It is intended that the chosen contractor sign Council's standard contract prior to being awarded the contract.

The cost of the project will be financed by the Out of Operations Budget.

Comments

Financial Services

The Acting Manager – Lismore Water has advised that the final cost of the Telemetry System Upgrade may vary depending on variables within the work undertaken and that it would be prudent to allow a contingency to cover such variances. The Telemetry System Upgrade will be funded from both Sewer and Water Funds with funding required \$800,000 and \$200,000 respectively. The adopted 2006/07 Management Plan has a current allocation available of \$570,000 for telemetry upgrade with \$390,000 allocated from the Sewer Fund and \$180,000 from Water Fund.

There are sufficient funds available within Sewer Fund Reserves to provide for the additional costs of \$410,000. It is recommended that Council allocate these funds from reserves to accommodate the Sewer Fund component of the project. Indications are that the Water Fund has sufficient funds available within existing budgets with a review currently being undertaken of the budget. It is also recommended that funds be reallocated within the existing Water Fund budget to accommodate the Water Fund component of the project.

Other staff comments

Not required.

Public consultation

Not required.

Conclusion

That Serck Controls be contracted under Council's standard contract to perform the Telemetry System upgrade works at a cost of \$915,424.15.

Recommendation (IS01)

- 1. The contract for the Telemetry System upgrade of Lismore Water be awarded to Serck Controls.
- 2. That an additional \$410,000 be allocated from Sewer Fund Reserves to this project.
- 3. That \$20,000 from existing Water Fund budgets be reallocated to this project.
- 4. The Mayor and General Manager be authorised to execute the contract on Council's behalf and attach the Common Seal of the Council.

Report

Subject North Coast National A & I Society – Request for

Reduction in Trade Waste Charges

File No. S518, P331

Prepared by Acting Manager – Lismore Water

Reason Reduce the Show Society's trade waste charge for 2007.

Objective To gain Council's approval to reduce high sewerage charges incurred by the

A & I Society as a result of major water leak.

Strategic Plan Link Water and Waste Cycle

Management Plan

Activity

an W

Wastewater Services

Overview of Report

Requesting Council approval to reduce the 2007 sewer charge for the A & I Society from \$10,859.94 to \$6,739.55. The higher than normal sewer charge was a direct result of a major water leak experienced in first quarter of 2006 that did not enter the sewage treatment plant.

Background

Lismore City Council charges its commercial customers sewer charges based upon their water consumption and is measured in terms of Equivalent Tenements (ET) and each ET incurs a Non Domestic sewer charge of \$456.30 (2006/07). The number of ET's discharged from a property is calculated by taking the metered water consumption, reducing it by a discharge to sewer factor (70% for a show ground) and dividing this figure by 250kL.

The A & I Society in 2007 was charged 23.8 ET's for an annual water consumption charge of 8,499kL, a direct result of their water consumption. They wrote to Council stating that they had experienced a major water leak without being aware of the leak as the water leak was located on the edge of a table drain and hence the leaked water flowed into a drain, not the sewerage system. They had previously applied and Council agreed to a once only write off in water consumption charges of 3,223 kilolitres (\$3,428.00) for this water leak however the A & I Society did not realise at the time that their 2007 sewer charges would also be higher than normal as a direct result of the water leak. They have now requested Council's consideration to waiver the high sewer charges on the basis that the water consumption did not discharge to the sewer.

If Council agreed to adjust the sewer charge it would be justifiable to adjust the charge by the same kilolitre amount (3,223 kilolitres) that Council previously agreed to write off in water consumption, giving a revised ET rate of 14.77 (8,499kL less 3,223kL = 5276kL @ 70% discharge = 3693.20kL). The sewer charge for the A & I Society for 2007 based on 14.77 ET's would be \$6,739.55, this would mean an abandonment of \$4,120.39.

Comments

Financial Services

The sewer fund charging regime is predominately based on 'user pays' principles. In this case, Lismore Water has agreed that the water from the major leaks did not infiltrate the sewer system. As such, it is reasonable to conclude that the methodology used to calculate the 2007 charge of \$10,859.94 for the A & I Society does not reflect the intended user pays principles and therefore a reduction in charge, and the approach taken, is supported.

Other staff comments

Not Required

Public consultation

Not Required

Conclusion

Our primary goal should be to ensure that our treatment plants are not overloaded and where appropriate, concessions on abnormal, one-off trade waste charges should be granted on condition that system improvements are undertaken.

The A & I Society has requested that their abnormally high trade waste charges be reduced on the basis that the additional water consumption due to the water leak did not discharge into the sewer system and therefore a reduction in charge is recommended.

Recommendation (IS15)

1. That Council approve the adjustment of the 2007 sewer charges for the A & I Society from \$10,859.94 to \$6,739.55 for the reason that all the water recorded on the metered supply did not infiltrate the sewer system.

Report

Subject Community Services Policy Advisory Group

membership

File No S389

Prepared by CS PAG Servicing Officer

Reason To fill current membership vacancies on the Community Services Policy

Advisory Group (CS PAG).

Objective Formally endorse CS PAG membership nominations.

Strategic Plan Link Quality of Life

Management Plan Implementation of Social Plan

Activity

Overview of Report

To seek endorsement from Council for membership nominations to fill current vacancies (Children & Family and Multicultural communities) on the Community Services Policy Advisory Group (CS PAG)

Background

Two (2) positions on CS PAG are currently vacant due to personal reasons. Vacant positions were advertised and a nomination for each vacancy was received. Samantha Standish nominated for the Children and Family representative and Luciana Trojer for the multicultural vacancy. Copies of these applications are attached.

Comments

Financial Services

Not required

Other staff comments

Not required

Public consultation

Not required

Conclusion

The report is to seek formal endorsement for CS PAG membership nominees, Samantha Standish and Luciana Trojer.

Recommendation

That Council endorse membership nominees, Samantha Standish (Child and Family representative) and Luciana Trojer (Multicultural representative) to fill vacant positions on the Community Services Policy Advisory Group.

Report

Subject Proposal for Council to adopt the ACON 'Safe Place'

Project

File No

Prepared by

Crime Prevention Officer

Reason

ACON Northern Rivers has requested Council's participation in the 'Safe Place'

project

Objective

To obtain Council's endorsement for the adoption of the 'Safe Place' project

throughout Council public facilities.

Strategic Plan Link

Quality of Life.

Management Plan

Activity Social Plan implementation.

Overview of Report

To provide Council with an overview of ACON's proposal that Council participate in the 'Safe Place' project.

Background

The 'Safe Place' program is a community program promoting safety within lesbian, gay and transgender communities. It commenced in 1991 and since then has been adopted widely throughout both urban and regional areas of NSW.

The project works within a community safety framework with the principle of bringing together businesses, the gay, lesbian, bisexual, transgendered (GLBT) communities, the Police, local government and other community organisations to improve safety and challenge homophobia.

After receiving start up funding from the Lismore Workers Club and the Goonellabah Sports Club through the Community Development Support Expenditure Scheme (CDSE) 2006 (commonly known as the clubs money) ACON Northern Rivers launched the 'Safe Place' project in the Lismore Local Government area.

The project primarily aims to tackle street-based crime and violence against gay and lesbians in the local community. While the primary focus of this project has been on meeting the community safety needs of this particular sector of the community other local government areas participating in this project report that the infrastructure created by the project, generally, also becomes a resource which is relevant and frequently accessed by the community as a whole.

A 'Safe Place' sticker identifies each location as being part of the program. The sticker is usually attached to a door or window that faces the street. Stickers are valid for the years indicated. This ensures that 'Safe Place' locations are always up-to-date with information and support.

Staff in participating organisations receive training to prepare them to participate effectively in the project.

As a project participant Council would indicate (through the displaying of the pink triangle) that GLBT people experiencing any homophobic trouble are welcome to seek support within that particular facility. The support may include, calling the police, comforting the individual or simply providing a space for someone to wait until they feel safer.

Since the commencement of the project in June 2006 some sixty Lismore businesses, community organisations, Government Departments and the local Police have become project participants.

Comments

Financial Services

Not required.

Other staff comments

Consulted with Managers and staff in relevant Council buildings EDU, VIC, Library, CBD Office, Goonellabah Administration Centre, and Art Gallery and all staff expressed willingness to participate in the project training sessions and supported the implementation of the Safe Place Project by Council

Public consultation

Not required.

Conclusion

Council already has a strong and engaged partnership with ACON. This organisation participates in Council's Community Safety Committee and representatives of the GLBT community are participants in Council's Community Services PAG.

Adoption of this project would significantly expand the range of community safety initiatives within Lismore's CBD and give effect to both Council's adopted Social and Community Plan and Council's Crime Prevention Plan.

Recommendation

That Council participate in ACON's 'Safe Place' Project and that relevant staff participate in the project training sessions prior to 'Safe Place' stickers being displayed on Council Buildings.

Report

Subject Strategic Plan Steering Committee Recommendations

File No S4

Prepared by General Manager

Reason The Strategic Plan Steering Committee has no delegated powers.

ObjectiveTo adopt various recommendations of the Strategic Plan Steering Committee

Strategic Plan Link Leadership by Innovation

Management Plan

nanayementi ia

Councillors

Activity

Overview of Report

A number of recommendations from the February 2007 Strategic Plan Steering Committee meetings requires adoption by Council.

Background

The Strategic Plan Steering Committee met in February and made a number of recommendations for consideration by Council.

The Strategic Plan Steering Committee has no delegated power to determine matters which are restricted under Section 377 of the Local Government Act, or to issue directives to the General Manager which are beyond delegations granted to him by the Council.

Accordingly, the recommended actions of the Strategic Plan Steering Committee need to be determined by Council.

The supporting detail was provided in the Strategic Plan Steering Committee Business Paper previously circulated to all Councillors.

RECOMMENDATIONS

I 2007/08 – 2010 Management Pan

- 1. General rates be increased by the approved rate pegging limit which is anticipated to be 3.5%.
- 2. Fees and charges be increased by 3.5%.
- 3. That the recurrent outdoor budgets be drafted under two scenarios one with a 2% increase and one with a 3% increase to allow Council to assess the financial impact of both.
- 4. Assume a Financial Assistance Grant increase of 3%.
- 5. Assume an increase in salary and wages of \$250,000 to accommodate a likely indexation increase and an updated wages scale.
- 6. Public budget submissions be received until March 30, 2007.
- 7. Strategic Plan Steering Committee meets on May 10 to consider the Draft Management Plan and Budget and to authorise public exhibition for 28 days.
- 8. That a special public workshop be held prior to the Council meeting to sign off the budget at which members of the public that have made submissions can make a verbal presentation of their case. (S952)

II Receipt of New Valuations for Rating Purposes

- 1. That in 2007/08 Council apply the general rating structure that results in the same percentage of rates being collected to each rating category as in 2006/07.
- 2. That as part of the information distributed with the 2007/08 Rate Notice, an explanatory note be included on the potential impact of valuation changes to general rates.
- 3. That Council write to the Minister for Local Government pointing out the unintended consequences of the legislation restricting individual Farmland assessments to a 20% increase which limits Council's ability to alter its rating structure to accommodate changing valuation patterns. (S624)

III Council Fuel Usage

That council note the strategies to minimise Council's fleet running costs as outlined in the report entitled Council Fuel Usage whilst acknowledging that Ethanol blended fuel is now available in Lismore. (S624)

IV EDPAG Findings in Relation to "Economic Development" Strategic Initiatives

That Council adopt the following economic development strategic initiatives

- Pursue ongoing CBD growth and development.
- Develop and support cultural, sporting and tourism activities, services and facilities.
- Foster the business climate to encourage business growth, investment and jobs.
- Identify and support key industries that drive economic development in Lismore including existing industries.
- Foster a co-operative and proactive approach on major regional development issues (S345)

V Directional Signage on Roads Policy

That the Council adopt the Policy on Directional Signage on Roads as presented to the Committee on the understanding that the language use in the policy document is expressed in positive terms. (S345)

VI Local Government Reform – Integrated Planning and Reporting

- 1. That Lismore City Council adopts Option 3 as its framework to strengthen the strategic focus of its forward corporate planning and to streamline community reporting processes.
- 2. That Council develop techniques to engage with both the local and regional community for the purposed of identifying the preferred strategic objectives on the understanding that legislation to implement these changes will be introduced in 2008/09.
- 3. That Council inform the Department of Local Government that it does not support the concept of localised peer reviews of its strategic plan.
- 4. That in the interests of long term planning Council adopt the practice of preparing asset management plans with at least a 20 year scope
- 5. That Council inform the Department that removing the mandatory requirement for Councils to produce Social Plan and State of the Environment Report may diminish the attention given to these important areas due to local competition for scarce resources.
- 6. That Council seek clarification of what the implementation assistance package will be. (S47)

Other staff comments

Staff comments were included within the reports to the Strategic Plan Steering Committee meetings.

Public consultation

Not required

Recommendation

That the recommendations from the February meeting of the Strategic Plan Steering Committee as detailed within the report be adopted.

Report

Subject February 2007 – Investments held by Council

File No S178

Prepared by Principal Accountant

Reason Required under Clause 212 Local Government (General) Regulations 2005,

Local Government Act 1993, and Council's Investment policy.

Objective To report on Council Investments

Strategic Plan Link Leadership by Innovation

Management Plan

Financial Services

Activity

Overview of Report

Council investments as at 28 February 2007 is estimated to be \$32,932,337 subject to the final value of funds held under separate management being advised shortly.

The interest rate reported over the period of February 2007 is estimated to be 6.99% in comparison to 6.39% for February 2006. The final interest return may vary due to actual returns achieved in the funds held under separate management. The portfolio managers have provided an estimate of returns expected for the period, this may vary due to capital movements within investments held.

The investments held by Council with various financial institutions, have been made in accordance with the Local Government Act 1993, Local Government (General) Regulation 2005 and Council's investment policies.

Background

The Local Government Act 1993, Clause 212 Local Government (General) Regulations 2005 and Council's Investment policy requires a monthly report be provided to Council on investments. The report is to include the source and amount of funds invested, terms of performance of the investment portfolio over the preceding period and a statement of compliance in relation to the requirements of the Local Government Act 1993.

Due to timing issues the final value of some investments is not available within the required reporting time-frame; therefore an estimate is provided based on the investments held at the time of this report. The actual balance will be confirmed in the report to the next Council meeting.

Report on Investments

• Confirmation of Investments – 31 January 2007 \$32,870,322 This amount varies to the amount reported in January 2007 by \$1,895,000 - an amount of \$2,000,000 was redeemed on the 31 January 2007.

• Estimated Investments – 28 February 2007 \$32,932,337

Some variation is expected on the final balance of funds held under separate management. The final valuation of these funds is not made until after the end of the month.

The current rate of return on investments for February 2007 is estimated to be 6.99% compared to 6.39% for the same period last year. The final rate of return may vary as a result of the finalisation of the funds held under separate management. The rate of return reported has been calculated using actual returns where available and estimates provided by portfolio managers.

Council has transferred part of its investment portfolio into an Individually Managed Portfolio (IMP) managed by Grange Securities. This portfolio is managed to attain the maximum return and the basket of investments may change over the course of the reporting period. Reporting for this investment has been made on consolidated basis with all other investments.

The following attachments have been included for Council's attention:

- Summary of Investments including name of institution, lodgement date, maturity date, interest rate and the estimated interest earned in the period.
- Value of investment held by month with last year comparison graphical
- Investment by type graphical
- Weighted average interest with last year comparison graphical
- Investment by Institution as percentage of total portfolio graphical

Comments

Other staff comments

N/A

Public consultation

N/A

Conclusion

The investments held by Council with various financial institutions, have been made in accordance with the Local Government Act 1993, Local Government (General) Regulation 2005 and Council's investment policies.

Recommendation

The report be received and noted

Investment Portfolio 28/02/2007

By Institution	_	Amount	Lodgement Date	Maturity Date	Estimated Interest Rate	Interest Value	
UBS Brinson Ltd	69	2,267,910	30/6/2003	30/6/2007	6.22%	\$ 5,71	5,718.00 Note 1.2.3
CBA - Heritage Building	69	2,132,900	29/7/2003	29/7/2013	8.10%	\$ 6.812.00	8
Summerland Credit Union	69	1,000,000	21/5/2004	21/5/2009	8.88%	\$ 5,471.00	00
CBA - Shield Series 18	€	1,008,600	14/12/2003	4/12/2008	7.39%	\$ 13,250.00	00
Westpac - Wollemi AAA	69	1,006,700	9/6/2004	8/10/2008	7.09%	\$ 5,128.00	00.
Merrill Lynch	69	999,300	22/3/2005	8/10/2010	6.69%	\$ 10.778.00	00
Macquarie Bank	69	4,450,213	31/5/2004	30/6/2007	7.11%	\$ 24.15	24.150.00 Note 1.2.3
Deutsche Asset Management	↔	3,941,162	14/3/2005	30/6/2007	7.17%	\$ 21.57	21.579.00 Note 1.2.3
ING Enhanced Cashed Fund	↔	2,921,137	14/3/2005	30/6/2007	6.78%	\$ 15.11	15.112.00 Note 1.2.3
Grange - Individually Managed Portfolio	69	12,132,476	1/9/2006	30/7/2007	8.04%		4.934.00 Note 2.3
LGFS - Ethical Investment Fund	ь	1,071,939	6/12/2005	30/9/2006	8.00%	\$ 74.79	74.793.00 Note 1.2.3
Total Investments	€9	32,932,337				\$ 187.725.00	00.

Note:1

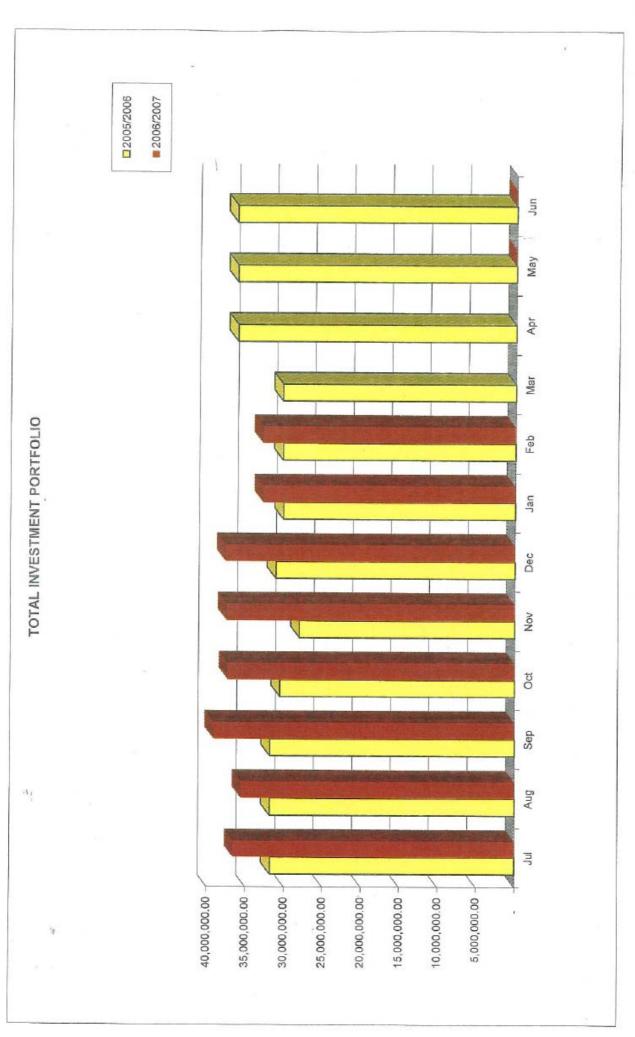
Note:2

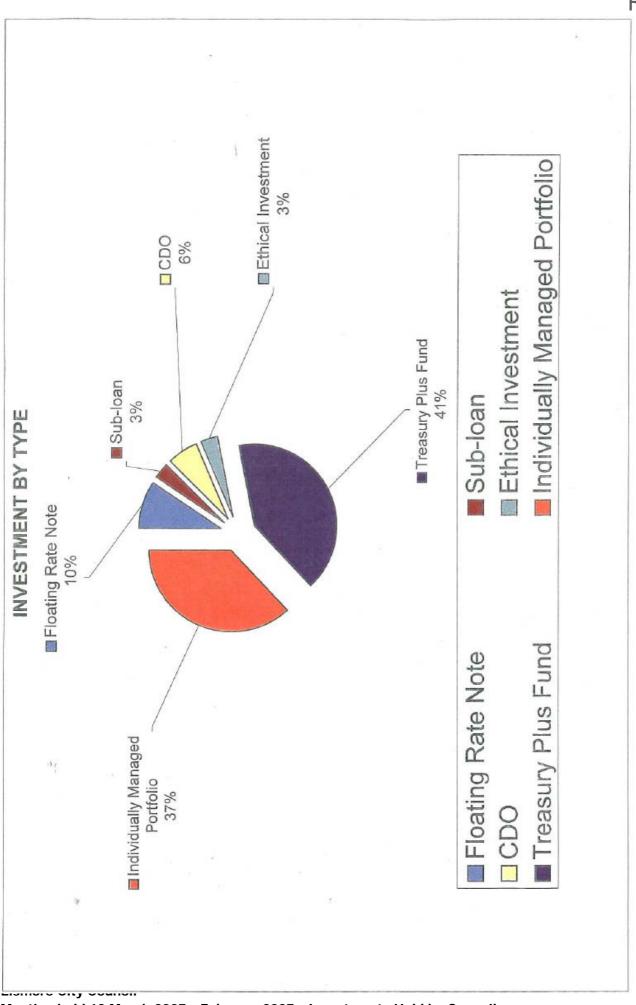
Note:3

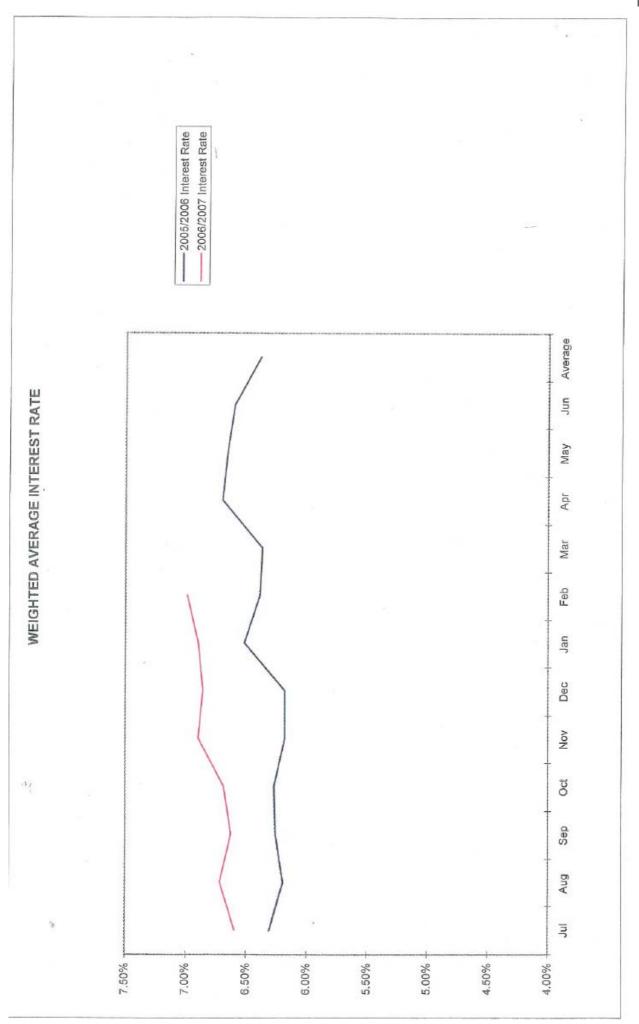
The amount of investment reported includes opening balance from previous month and interest earned in month.

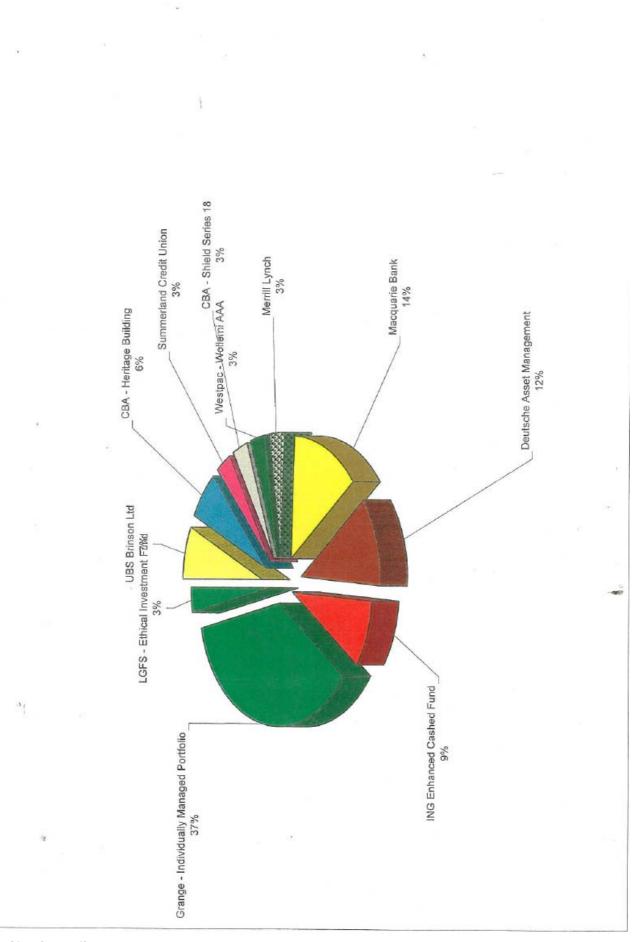
The final balance of investments may vary depending on the final valuation of the funds at month end

The interest rate used is indicative only, the actual rate received may vary depending on final valuations









MINUTES OF THE TRAFFIC ADVISORY COMMITTEE MEETING HELD ON FEBRUARY 21, 2007 AT 10.00 AM.

	Present	Councillor John Hampton (Chairperson), Ms Bronwyn Mitchell (on behalf of Thomas George, MP), Michael Baldwin (RTA), Snr Const Steve Hilder (Lismore Police).
	In Attendance	Councillor John Chant, John Daley (Lismore Unlimited Opportunities), Scott Turner (Manager-Assets & Support Services), and Bill MacDonald (Traffic & Emergency Services Coordinator).
TAC1/07	Apologies	Apologies for non-attendance on behalf of Councillor Merv King and Thomas George, MP, were received and accepted.
TAC2/07	Minutes	The Committee was advised that the minutes of the Traffic Advisory Committee Meeting held on December 20, 2006 were confirmed by Council on February 13, 2007.

Disclosure of Interest

Part 'A' - Committee Recommendations

Mr W & Mrs M Bird; requesting a study on the number of accidents that have occurred at the Hunter and Magellan Streets intersection and that a roundabout or illuminated Give Way signs be erected.

It was pointed out that this intersection differed from the previous two for motorists travelling east on Magellan Street due to the lack of centre road signage. As accidents were still occurring it was suggested that in the short term, a centre median and Give Way sign should be installed in the centre of Magellan Street, both sides of Hunter Street, and in the longer term this issue be referred to Council's Design Services Section for investigation into the potential to design a standard restricted width intersection that would enable the removal of the centre medians and signage in various locations.

TAC3/07 **RECOMMENDED** that a centre median and Give Way sign be installed on Magellan Street, both sides of its intersection with Hunter Street. (07-49:R6030,R6045,R7319)

TR Paterson; requesting the speed limit of 80 kph on Coraki Road be reviewed.

The existing 80 kph speed limit on Coraki Road was introduced some years ago as a result of the deteriorating condition of the road and concerns for motorists' safety. As a section of the road had now been reconstructed it was agreed that the length of road that had an 80 kph speed limit could be reduced.

TAC4/07 **RECOMMENDED** that the speed limit on Coraki Road be increased from 80 kph to 100 kph on the section from 200m south of Rogerson Road to a point 400m south of Park Road, a distance of approximately 3.0km. (07-1190:R5001)

<u>Palm Trans Pty Limited</u>; submitting application for B-Double access on Broadwater Road, Dungarubba.

Mr MacDonald advised that an assessment had been carried out of Broadwater Road to determine its suitability for the operation of B-Doubles. The section from Gollan's property to the Lismore City Council boundary (towards the Pacific Highway at Broadwater), was deemed to be suitable and a copy of the application had been forwarded to both the RTA and Richmond Valley Council for assessment as part of the proposed route impacted on these authorities.

It was pointed out that B-Doubles currently had approval to operate from the Bruxner Highway along Coraki Road, Wyrallah Road and Broadwater Road up to Gollan's property. This new proposal was to come from the Pacific Highway in the other direction. It was agreed that any approval for the new route should include the immediate repeal of the old route from the Bruxner Highway to ensure that there was not a complete link between the Bruxner Highway and the Pacific Highway. This had been agreed to by both Gollans and the applicant.

TAC5/07 **RECOMMENDED** that approval be granted for the proposed B-Double route from Gollan's property at No. 395 Broadwater Road to the Pacific Highway at Broadwater, provided approval was forthcoming from both the RTA and Richmond Valley Council. Further, that at the same time the current approval for B-Doubles to operate from the Bruxner Highway to Gollan's property on Broadwater Road be repealed. (07-1180,R5802)

Visitor Information Centre (VIC) – Carpark Egress

Mr MacDonald advised that he had met with the Manager of the VIC to discuss concerns regarding restricted sight distance available to motorists when exiting the VIC carpark if large vehicles were parked along the western side of Molesworth Street. As a result, some parking alterations were proposed.

TAC6/07 **RECOMMENDED** that the existing two-hour parking zone on the western side of Molesworth Street, south of the VIC carpark exit, be changed to a 6.0m long No Parking zone in the vicinity of the telephone booth with the balance being reverted to No Stopping.

(P6773)

Intersection of Ballina Road and William Blair Drive, Goonellabah

Snr Const Hilder advised that accidents continued to occur at this intersection with several in the last month or so. The accidents were predominately rear-end. A plan was tabled showing a protected right-turn bay on Ballina Road for motorists wishing to turn into William Blair Drive.

TAC7/07 **RECOMMENDED** that the proposal be submitted to the RTA for consideration of approval and funding. (R6408,R6533)

Part 'B' - Determined by Committee

Mr J Buchelin; requesting a convex mirror be installed on McIntosh Road facing towards Pamela Drive.

Although sight distance was somewhat restricted by the crest on McIntosh Road on the downhill side of Pamela Drive, it was felt that in the absence of any accident history and the fact that traffic volumes had decreased since the opening of the Dudley Drive extension, a convex safety mirror was not warranted. (07-456:R6601,R6602)

Mr G Walmsley; requesting a convex mirror be installed or clearing of roadside vegetation at the driveway of No. 202 Caniaba Road, directly opposite the Norton Road turn-off to improve visibility and decrease risk of accidents.

It was noted that this matter had come before the Committee previously and as a result, some clearing work had been undertaken each side of the driveway. Mr Baldwin pointed out that a convex safety mirror was not an option in such a high speed environment. It was suggested that this matter be referred to Council's Roads Section for investigation into whether or not any additional work is able to be undertaken to improve sight distance of oncoming vehicles.

(07-1038:R4701,P14834)

Report: Proposed Upgrade – Intersection of Ballina Road (SH16) and Dibbs Street

Mr Baldwin advised that it was his understanding the RTA had carried out a traffic study in the area in question, however he was unsure whether this had included the side streets that would likely be impacted upon if the current proposal was to proceed. It was suggested that Council needed to speak with the RTA project engineer to determine the extent of any study. In the meantime the committee confirmed its concerns that under the current proposal where cross-traffic movements from Dibbs Street had been banned, this would lead to a marked increase in the number of westbound motorists on Ballina Road wanting to turn right into Hunter Street, which had already been identified as an area of concern. It was suggested that a further report be brought back to the Committee on the outcome of the discussions with the RTA. (R6002,R6020)

Proposed Intersection Treatment – Ballina Road (SH16) and Hunter Street

It was noted that this proposal linked into the proposed treatment at the intersection of Ballina Road and Dibbs Street and as such would need to be assessed by the RTA as part of the overall proposal. (R6002,R6030)

Report: Proposed Link – Snow Street to Cook Street, South Lismore

It was noted that the plan was conceptual only and a proper design incorporating correct turning radius, etc, was pending. It was generally felt that any impact on the existing residential areas would be minimal should the proposed one-way link proceed. The committee supported the one-way proposal on the basis that it reduces the number of turning movements onto the Bruxner Highway and provides a safe alternative for what is predominately local traffic. (R6935,R6911)

Report: Bruxner Highway (SH16) Speed Limit at South Lismore

Mr Baldwin pointed out that in general terms it was not appropriate to consider reducing the speed limit on a section of road in order to meet a lesser design standard. He pointed out that there were other options available such as the inclusion of a brifen fence along the roadside, which may remedy current concerns and these should be further discussed with the RTA project engineer. (R4807)

Kadina High School - Lowering of Vehicle Speeds on Kadina Street

Mr MacDonald advised that he had carried out several inspections of the area of concern and concluded that the location of the existing pedestrian refuge on Kadina Street was in the most practical location in terms of use and available sight distance of oncoming traffic. A raised pedestrian crossing was not a suitable option due to the limited sight distance for motorists exiting from Ballina Road into Kadina Street and the false sense of security it would offer its users. It was felt that relocating the existing crossing point further down Kadina Street could lead to an increase in potential conflict with both bus and school vehicular traffic turning in this area. The school would be informed accordingly.

(06-10533:R6469)

RTA Technical Direction Guide - A Guide to the Delegation to Councils for the Regulation of Traffic

Mr Turner sought clarification on a number of issues within the Technical Direction. As training of RTA staff on the implementation of the new Direction was still pending, it was agreed that the committee should work towards the general guidelines with a report being brought back to the committee once training of both RTA and Council staff had been completed. (S341)

Ballina Road, Goonellabah (SH16) - Proposed Seagull Treatment in front of Media Centre

A plan of the proposed treatment was available and the committee agreed that the linemarking adjustments as shown on the plan should be implemented at the earliest opportunity. (R6408)

Intersection of Bangalow (MR65) and Donnans Roads, Lismore – Proposed Left-Turn Merge Lane

A plan showing a proposed left-turn lane from Donnans Road onto Brunswick Street was tabled for discussion. Mr Baldwin pointed out that the proposed angle of the merge lane was outside the guidelines and had the potential to create a blind spot for motorists exiting Donnans Road.

It was suggested that the proposal be referred back to Council's Design Services Section for further investigation and adjustment and that the proposal then be submitted to the RTA for consideration of approval and funding. (R4101,R7113)

St. Paul's Presbyterian Church – Proposed Driveways

A plan of the proposed vehicular access associated with Development Application No. 07/51 for No. 188 Keen Street, Lismore, was tabled. It showed two new driveways, one each end of the property frontage. This would allow vehicles to drive into the property in front of the Church and drive out the other driveway in a full forward movement. At present there is no vehicular access to the front of the building. Whilst there were some concerns over the loss of onstreet parking as a result of this proposal, the need was understood.

It was suggested that No Stopping signs would be required both sides of the two driveways and symbol signs in the centre median on Keen Street indicating that "all traffic turn left". It was also suggested that the applicant should be responsible for the cost of supply and installation of the necessary signage. (D070051,R7313)

Closure	This concluded the business and the	e meeting terminated at 11.50am.	
	Chairperson	Traffic and Emergency Services Co-Ordinator	

Financial Assistance - Section 356

a) City Hall Reductions in Rental – Policy 8.4.2 (GL2033.2)

Budget: \$11,700 To date: \$12,837

Mr Brian Whelan onbehalf of the Lismore Swing Dance Camp requesting a donation for the hire of the City Hall for the seventh annual Lismore Swing Dance Camp from January 21 to January 26, 2007 (P6816, S164:07-1420)

Recommendation: In accordance with Clause 2 of the policy a donation of 20% of hire fee apply \$892.82

b) Council Contributions to Charitable Organisations

Waste Facility – Policy 5.6.1 (GL2033.15)

Budget:	\$6,000	To date:\$6,721.0	3(
Animal Right	and Rescue	21.64	4
Challenge Fo	undation	153.9°	1
Five Loaves		71.09	9
Friends of the	e Koala	16.30	3
Lismore Soup	Kitchen Inc	51.00	C
LifeLine		170.00	Э
Saint Busines	s De Paul	12.30	3
Salvation Arm	ny	97.30	3
Westpac Life	Saver Helico	pter 10.9	1
Shared Vision	n Aboriginal C	Corporation 5.4	5
In accordance	e with policy.		

In accordance with policy. \$610.08

g) Miscellaneous Donations

1st Lismore Scout Group request to waive the fees for Crozier Field for the 90th Anniversary celebrations on March 18, 2007

Recommendation: That Council waive 50% of fee in recognition that no additional maintenance is required \$127.00

Recommendation

In accordance with Section 356(1) of the Local Government Act 1993, the assistance to persons as listed above is hereby approved.

MINUTES OF THE ORDINARY MEETING OF THE COUNCIL OF THE CITY OF LISMORE HELD IN THE COUNCIL CHAMBER, GOONELLABAH ON TUESDAY, FEBRUARY 13 AT 6.00PM.

Present Deputy Mayor Councillor Chant, Councillors Crimmins, Dowell, Ekins,

Graham, Hampton, Henry, Irwin, Meineke, Swientek (6.15pm) and Tomlinson, together with the General Manager, Executive Director-Development & Governance, Executive Director-Infrastructure Services, Manager-Finance, Communications Co-ordinator, Corporate Compliance Officer, Executive Services Coordinator, Manager Environmental Health

and Building Services and General Manager's Personal Assistant.

271/07 Apologies/ An apology for non-attendance on behalf of Councillor King was received

Leave of absence granted for Councillors Chant and Hampton (26/2/07 – 1/3/07) and Councillor Irwin (20/2/07).

Absence (Councillors Irwin/Meineke)

272/07 Minutes The minutes of the Ordinary Meeting held on Tuesday, December 12,

2006, were confirmed subject to it being noted that Cr Ekins voted for the

motion in respect to the Nuclear Power Station.

(Councillors Tomlinson/Dowell)

Public Access Session

Prior to the commencement of the meeting, a Public Access Session was held at which Council was addressed by the following:

Paula McDougall - Notice of Motion Social Impact Assessment Policy

(See Minute No. 273/07) (S588)

Ms McDougall spoke in support of the Notice of Motion. She raised concerns about the integrity of the process and sought the introduction of a mandatory list of issues to be addressed in the SIA.

At this juncture, 6.15pm Cr Swientek joined the meeting.

Amber Hall – 2005/06 Special Business Rate Variation Levy – Evaluation and Audit

(See Minute No. 275/07) (S740)

Ms Hall gave an overview of the report and the process that had been followed to drill down the statistics to reveal more information. She emphasised the benefits achieved from the investments made and detailed the review process that was underway.

Joe Friend – Management Plan Review 2006-2007

(See Minute No. 276/07) (S4)

Mr Friend spoke to his submission on Cities for Climate Protection and raised a number of issues on Council's environment performance.

Notice of Motions

Review of Social Impact Assessment Policy

Formal notice having been given by Councillor Tomlinson it was MOVED that

That Council:

- 1. Review its Social Impact Assessment Policy (5.2.30) with a view to making it more specific in terms of what any assessment should cover.
- That in order for the assessment to be seen as independent and unbiased, Council prepare the SIA or contract experts to undertake the SIA and to then recover the cost from the proponent of the development.

(Councillors Tomlinson/Dowell) (S588)

AN AMENDMENT WAS MOVED that the report be received and -

- 1. Review its Social Impact Assessment Policy (5.2.30) with a view to making it more specific in terms of what any assessment should cover.
- Council's Planning Department prepare a list of suitable consultants that satisfy Council's standards and that this list be given to all applicants for developments. (Councillors Crimmins/Hampton)

On submission to the meeting the AMENDMENT was approved and became the MOTION. **Voting Against:** Councillors Irwin, Tomlinson, Ekins, Dowell and Swientek,

A FORESHADOWED MOTION was MOVED that:

- 1. Review its Social Impact Assessment Policy (5.2.30) with a view to making it more specific in terms of what any assessment should cover.
- Council's Planning Department prepare a list of preferred consultants that satisfy Council's standards and that this list be given to all applicants for developments and that they be advised that it will be conditional for ultimate approval of their development that a consultant be selected from Council's approved list. (Councillors Irwin/Tomlinson)

On submission to the meeting the FORESHADOWED AMENDMENT was DEFEATED. **Voting Against:** Councillors Chant, Swientek, Crimmins, Graham, Hampton, Henry and Meineke.

A FORESHADOWED MOTION was MOVED that

- 1. Review its Social Impact Assessment Policy (5.2.30) with a view to making it more specific in terms of what any assessment should cover.
- 2. That Council bring the revised SIA Policy to a Council workshop. (Councillors Swientek/Meineke)

On submission to the meeting the FORESHADOWED AMENDMENT was APPROVED and became the MOTION.

Voting Against: Councillors Chant, Ekins, Crimmins, Hampton and Henry.

273/07 **RESOLVED** that the report be received and that Council:

- 1. Review its Social Impact Assessment Policy (5.2.30) with a view to making it more specific in terms of what any assessment should cover.
- 2. That Council bring the revised SIA Policy to a Council workshop. (Councillors Swientek/Meineke) (S588)

Altering Order of Business

274/07 **RESOLVED** that the order of business be altered to debate the following matters raised during Public Access.

- 2005/06 Special Business Rate Variation Levy Evaluation and Audit
- Management Plan Review 2006-2007 Quarter Ended December 2006 (Councillors Hampton/Graham)

Reports

2005/06 Special Business Rate Variation Levy: Evaluation and Audit

275/07 **RESOLVED** that the report be received and that Council-

- 1. Receive and note the evaluation report on the expenditure of the promotion fund component of the 2005/06 Special Business Rate Variation Levy.
- 2. Request Lismore Unlimited Opportunities to review the planned expenditure of the promotion fund for 2007/08 in light of the inconclusive and contradictory findings of the survey and report back by June 2007.
- 3. Require Lismore Unlimited Opportunities to report back on the outcomes from the Signature Events Working Party on the benefits of conducting signature event(s) and/or providing broader support for a calendar of scheduled events before committing any SBRVL funded expenditure exceeding \$10,000 for any one event in the 2007/08 year.
- 4. Confirm that the audit report provided by and for Lismore Unlimited Opportunities, including the expenditure of the promotion fund component of the 2005/06 Special Business Rate Variation Levy meets expectations of the funds being expended generally in accordance with the adopted 2005-2008 Three Year Strategic Plan and Memorandum of Understanding between Council and Lismore Unlimited Opportunities.
 (Councillors Irwin/Henry) (S740)

Management Plan Review 2006-2007 – Quarter Ended December 2006

276/07 **RESOLVED** that the report be received and noted. (Councillors Irwin/Henry) (S4)

Resource Sharing and Business Cluster Initiatives

A MOTION WAS MOVED that the report be received and >

- 1. That the Council endorses the General Manager to enter into discussions with other Councils in the Region on options for resource sharing including the following:
 - Rous Water and Lismore City Council Resource Sharing
 - Resource Sharing Advertising / Printing / Artwork
 - Centralised HR
 - Specialist Staff
 - Apprenticeship Scheme
 - Waste and Recycling Resource Sharing
 - Quarries
 - Regional Record Archiving
 - Bridge Crew
 - Road Resurfacing
 - SIMC Clusters
 - Air Services
- That Council inform the Minister of Local Government of the opportunities for business clusters identified by Lismore City Council and confirm that further negotiations will be required with other Councils of this region before any formal agreement can be concluded.
- 3. That this Council's proposals be advised to NOROC as a means of formally placing resource sharing, strategic alliances and business clusters on the local government agenda, at a regional level.

(Councillors Hampton/Meineke)

AN AMENDMENT WAS MOVED that the report be received and -

- 1. That the Council endorses the General Manager to enter into discussions with other Councils in the Region on options for resource sharing including the following:
 - Rous Water and Lismore City Council Resource Sharing
 - Resource Sharing Advertising / Printing / Artwork
 - Centralised HR
 - Specialist Staff
 - Apprenticeship Scheme
 - Waste and Recycling Resource Sharing
 - Quarries
 - Regional Record Archiving
 - Bridge Crew
 - Road Resurfacing
 - SIMC Clusters
 - Air Services
- 2. That the General Manager advises NOROC of these potential options for resource sharing as a means of opening discussions with the other Councils.

- 3. That full details, including costings, savings, benefits and possible disadvantages, of any formal resource sharing option be brought to the Council for approval before any agreement is made with those Councils.
- 4. That Council inform the Minister of Local Government of the opportunities for business clusters identified by Lismore City Council and confirm that further negotiations will be required with other Councils of this region before any formal agreement can be concluded.

(Councillors Irwin/Dowell)

On submission to the meeting the AMENDMENT was APPROVED and became the MOTION.

Voting Against: Councillors Chant, Hampton and Graham

277/07 **RESOLVED** that the report be received and:

- 1. That the Council endorses the General Manager to enter into discussions with other Councils in the Region on options for resource sharing including the following:
 - Rous Water and Lismore City Council Resource Sharing
 - Resource Sharing Advertising / Printing / Artwork
 - Centralised HR
 - Specialist Staff
 - Apprenticeship Scheme
 - Waste and Recycling Resource Sharing
 - Quarries
 - Regional Record Archiving
 - Bridge Crew
 - Road Resurfacing
 - SIMC Clusters
 - Air Services
- 2. That the General Manager advises NOROC of these potential options for resource sharing as a means of opening discussions with the other Councils.
- 3. That full details, including costings, savings, benefits and possible disadvantages, of any formal resource sharing option be brought to the Council for approval before any agreement is made with those Councils.
- 4. That Council inform the Minister of Local Government of the opportunities for business clusters identified by Lismore City Council and confirm that further negotiations will be required with other Councils of this region before any formal agreement can be concluded.

(Councillors Irwin/Dowell) (S47)

Banking Service – Expression of Interest

278/07 **RESOLVED** that the report be received and that the Commonwealth Bank be adopted as the preferred provider of transactional banking services to Lismore City Council under the group contract initiated by the Northern Rivers Regional Group of Councils for a fixed period of five years.

(Councillors Meineke/Hampton) (S373)

Proposal for Council to become a Local Government friend of Australian Red Cross

279/07

RESOLVED that the report be received and that Council support Australian Red Cross' proposal for Lismore City Council to become a Local Government friend to Red Cross. (Councillors Swientek/Meineke) (S389)

Nimbin Skate Park

280/07

RESOLVED that the report be received and that Council contribute up to \$2,500.00, being 50% of the Air Noise Environment Pty Ltd fee proposal, provided the finished report includes an in principle design and scope of works for noise mitigation measures required to achieve compliance with the current development consent. (Councillors Graham/Irwin) (P20198)

Far North Coast County Council – Financial Agreement

281/07

RESOLVED that the report be received and that Council agree to revised agreement between the Councils constituting Far North Coast County Council and the document be executed under the Common Seal of the Council. (Councillors Irwin/Henry) (S331)

Conduct Committee

282/07

RESOLVED that the report be received and:

- 1. That David Wolfe be appointed to the Conduct Committee as an independent representative and the Deputy Mayor be confirmed as the alternate to the Mayor or General Manager.
- That this Council write to Director General pointing out that in many cases female Councillors will appear in front of an all male Conduct Committee which is not equitable. (Councillors Irwin/Meineke) (S18)

December 2006 Quarterly Budget Review Statement

283/07

RESOLVED that the report be received and noted. (Councillors Irwin/Dowell) (S929)

January 2007 – Investments held by Council

284/07

RESOLVED that the report be received and noted. (Councillors Dowell/Irwin) (S178)

Committee Recommendations

Traffic Advisory Committee December 20, 2006

285/07

RESOLVED that the minutes be received and adopted and the recommendations contained therein be adopted.

(Councillors Hampton/Dowell) (S352)

Documents for Signing and Sealing

286/07 **RESOLVED** that the following documents be executed under the Common Seal of Council:

Easement for sewer gravity main 3 wide and variable - 229 Invercauld Road, Goonellabah

An Easement for sewer gravity main is to be created 3 wide and variable over the subdivision of Lot 1 DP1108165. The property being subdivided is 229 Invercauld Road, Goonellabah. Council endorsement is required as it will have a responsibility under Clause 2 of the Section 88B. This Clause states "The Council shall be responsible for the cost of any work in connection with the construction, maintenance, alteration, enlargement of duplication of any pipes. Such responsibility shall not extend to any damage caused to the pipeline/or pipelines or structures as a direct consequence of the actions of the landowner/s or his/her agents. Such damages shall be repairs at the owner's expenses." (Councillors Irwin/Hampton) (P18213)

Financial Assistance - Section 356

287/07 **RESOLVED** that in accordance with Section 356(1) of the Local Government Act 1993, the assistance to persons as listed is hereby approved.

a) City Hall Reductions in Rental – Policy 8.4.2 (GL2033.2)

Budget:\$11,700 To date: \$12,837

Lismore Soup Kitchen Inc. requesting a donation for the hire of the City Hall for the annual Christmas lunch (P6816, S164:06-1893)

Recommendation: In accordance with Clause 5 of the policy and consistent with the Council's decision in previous years, a 100% discount apply \$260

Local Congregation of Jehovah's Witnesses requesting a donation towards the hire of the City Hall for the presentation of bible lectures (P6816:07/874)

Recommendation: In accordance with Clause 1 of the policy, a donation of 25% of hire fee apply. \$460

b) Council Contributions to Charitable Organisations

Waste Facility - Policy 5.6.1 (GL2033.15) December 2006

Budget:\$6,000	To date:\$4,881.63	
Challenge Foundat	ion	\$117.36
Five Loaves		\$64.18
Friends of the Koal	a	\$21.82
Lismore Soup Kitch	nen (period 1/5/06 – 30/11/06)	\$1,070.00
Lifeline		\$170.00
Salvation Army		\$106.64
Shared Vision Abou	iginal Corporation	\$10.90

In accordance with policy. \$1,560.91

Waste Facility - Policy 5.6.1 (L2033.15) January 2007

Budget:\$6,000	To date: \$6111.00	
Animal Right and	l Rescue	\$12.36
Challenge Found	ation	\$41.82
Five Loaves		\$158.55
Friends of the Ko	ala	\$21.82
Lifeline		\$170.00
Saint Vincent De	Paul	\$62.73
Saint Vincent De	Paul (Sept-Dec 2006)	\$669.09

In accordance with policy \$1229.37

\$60.27

\$32.73

c) Mayor's Discretionary Fund (GL2033.26)

Budget:\$2,700 To date: \$968.20

Shared Vision Aboriginal Corporation

Yabur Yulgun Aboriginal Corporation sponsorship of local Aboriginal Oz-tag team to attend the NSW State oz-tag titles.

In accordance with policy \$100.00

d) Miscellaneous Donations

Salvation Army

Laurie Lawrence Kids Alive is conducting the 2007 National Drowning Prevention Campaign and has requested Council waive all fees for the use of the Lismore City Hall to present the 'Kids Alive Do the Five Show Tour'. This is a community awareness campaign and is free of charge.

Unfortunately, the City Hall venue is booked (February 20, 2007) and the City Hall Manager has suggested the Star Court Theatre as an alternate venue. The charge to hire the venue is \$290.00. \$290.00

U/12 Junior Cricket Carnival held in Lismore from January 9-12, 2007. Request to waive 90% of ground hire fees. This donation has been supported by Council for several years. \$1,602.00

(Councillors Graham/Dowell) (S164)

Closure

This concluded the business and the meeting terminated at 9.15 pm.

CONFIRMED this 13th March of February 2007 at which meeting the signature herein was subscribed.

MAYOR