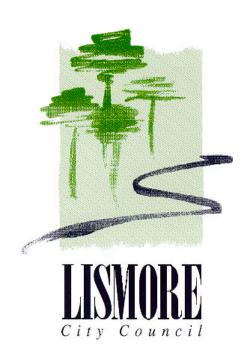
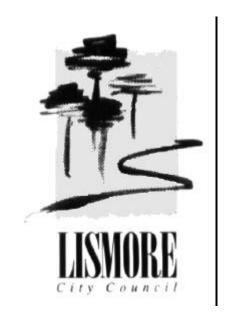
# COUNCIL Distuss Paper



MARCH 14, 2000



# NOTICE OF COUNCIL MEETING

An ORDINARY MEETING of LISMORE CITY COUNCIL will be held at the COUNCIL CHAMBERS, Oliver Avenue, GOONELLABAH on TUESDAY, MARCH 14, 2000, at 6.00pm and members of Council are requested to attend.

(Ken Gainger)
GENERAL MANAGER

March 7, 2000

# **COUNCIL BUSINESS AGENDA**

## 14/3/00

PUBLIC ACCESS SESSION:	PAGE NO.
Mr Peter Pointon-Wales - Rescission Motion	1
PUBLIC QUESTION TIME:	
OPENING OF MEETING AND PRAYER (MAYOR):	
APOLOGIES AND LEAVE OF ABSENCE	
CONFIRMATION OF MINUTES - Ordinary Meeting 22/2/00	
CONDOLENCES	
DISCLOSURE OF INTEREST	
MAYORAL MINUTES	
NOTICES OF RESCISSION	
NOTICES OF MOTION	
SUSPENSION OF STANDING ORDERS (Consideration of the Suspension of Standing Orders to debate matters raised during Public Access).	
REPORTS	4-31
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**CONFIDENTIAL MATTERS - COMMITTEE OF THE WHOLE** 

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# **Questions Without Notice:**

# **CONFIDENTIAL MATTERS - Committee of the Whole:**

## **NOTICE OF RESCISSION MOTION**

I hereby give notice of my intention to move at the next meeting of the Council the following rescission motion:

That Council rescind Councillor King's motion (31/00 of 22/02/00) on the Lismore Saleyards.

COUNCILLOR FF Swientek COUNCILLOR DR Tomlinson

COUNCILLOR K R Gallen DATE 22/2/00

Council on 22/2/00 resolved as follows:

- 31/00 1 That Council resolve to not include the calf and pig enclosure area at the Lismore Saleyards in the schedule to the proposed Heritage DCP.
  - 2 That Council arrange to photograph and record significant Heritage features of the Lismore Saleyards (the former calf & pig yard building) in consultation with Council's Heritage Adviser and Richmond River Historical Society.
  - 3 That the General Manager arrange for a report to be presented to Council at the earliest opportunity outlining future options for the utilisation and/or demolition of all or part of the calf and pig enclosure area at the Lismore Saleyards.

(00-2643: P5986)

## **NOTICE OF MOTION**

I hereby give notice of my intention to move at the next meeting of the Council the following motion:

- 1 That documents, reports and other items relevant to issues in a Council business paper be distributed to all Councillors with the business paper or prior to delivery of the business paper. When this does not occur resulting in the information not reaching a Councillor/Councillors with adequate time for consideration, the relevant matter be deferred to the next Council meeting.
- 2 That the above be established as a matter of policy.

COUNCILLOR D J Roberts DATE 24/2/00

(00-2849: S43)

## **NOTICE OF MOTION**

I hereby give notice of my intention to move at the next meeting of the Council the following motion:

That Council give 'in principle' support to the efforts of the Richmond River Motor Cycle Club (R.R.M.C.C.) in its efforts to find a site in the Lismore Council area on which to establish a Motocross track.

#### **Comment:**

During 1999 the R.R.M.C.C. lost the use of its track at Tucki. Council's Staff and Councillors have been actively involved in efforts to locate a suitable site in Lismore Council area to establish a track.

This motion to give 'in principle' support to the efforts of the Club, is intended to give Council Staff the knowledge that any efforts expended in assisting this project is done with the backing of Council.

COUNCILLOR Merv King DATE 1/3/00

## **STAFF COMMENT BY MANAGER-BUSINESS DEVELOPMENT:**

A search and inspections of some Council owned properties have already been carried out by myself and a number of Councillors, in an attempt to assist the RRMCC to find a new site.

With Council's support, it may be appropriate for the Recreation Planner and myself to provide further assistance to the RRMCC. There is a range of potential sites which require further analysis, consultation and consideration.

This is not a budgeted item.

(00-3161: S375)

Subject/File No: SUBDIVISION OF LAND IN ZONE 1(C) RURAL RESIDENTIAL (HM:

S668)

Prepared By: Acting Group Manager Planning & Development - Helen Manning

**Reason:** To obtain Council's agreement to a limited quota for rural residential subdivision

on land zoned 1(c).

**Objective:** To allow subdivision of land zoned 1(c) prior to finalisation of the Rural Housing

Strategy.

Management Plan Activity: Strategic Planning

## **Background:**

In 1992, the Lismore Local Environmental Plan placed the 1(c) Rural Residential Zone over specific land parcels in the localities of Nimbin, Modanville, Bexhill, Richmond Hill and City Acres. This land was able to be subdivided subject to certain criteria listed in the LEP and if it was within a quota agreed between Council and the Director-General of the Department of Urban Affairs and Planning. Changes in planning controls later allocated this quota over land zoned 1(a) General Rural as well, and the quota was exhausted by May 1996. The effect was that Council had no ability to approve rural residential subdivision of 1(a) or 1(c) land without the preparation of another 5 year quota.

Rather than formulate a new quota, Council at the time resolved to prepare a Rural Settlement Strategy in accordance with the guidelines published by the Department of Urban Affairs and Planning. It was assumed that this Strategy would be finalised within one year and would identify specific localities potentially suitable for subdivision after the preparation of locality development guidelines and rezoning of each parcel.

However, Councillors will be aware that the Strategy for location of further rural residential subdivision, detached dual occupancy and rural landsharing communities has been continually delayed by the need to reallocate resources to higher priorities. A draft Strategy was exhibited for three months in late 1999 but further progress has been postponed by the lack of a strategic planner. When finalised and if adopted by Council, implementation of the Strategy could then take considerable time as it is entirely market driven and demand for rural residential living appears to have diminished considerably over the past few years.

Finalisation and implementation of the Strategy is required if Council wishes to consider rural residential subdivision of land in the 1(a) General Rural Zone. However there is an argument that, by previously zoning land as 1(c) Rural Residential, Council has already determined its suitability for that use and it is inequitable to require subdivision of land so zoned to conform to the Strategy requirements.

## **Proposal**

The formulation of limited quota is proposed, to apply *only* to land currently within the Rural Residential 1(c) zone and which has not already received subdivision consent. The effect would be to permit some landowners to lodge a development application for rural residential subdivision and to have it assessed under currently applicable provisions of the Local Environmental Plan,

## Subdivision of Land in 1(c) Rural Residential

Development Control Plan 28 - Subdivision and the S94 Contributions Plan. If this quota was agreed by the Director General of Urban Affairs and Planning, these landowners would not be required to wait for adoption and implementation of the Rural Housing Strategy.

## **Land to Which Quota Would Apply**

Investigation of unsubdivided land within the 1(c) zones indicates that most land has been subdivided or has received consent for subdivision within the last few years, even if those consents have lapsed. The investigation was limited to identification of parcels over 8 ha in size and did not address resubdivision of smaller lots.

There is approximately 40 ha of land at Gungas Road, Nimbin, and approximately 12 ha at Modanville, the latter being heavily constrained by steep slopes. Enquiries on behalf of one of the owners of land at Nimbin indicate that there is some interest in developing the land.

In the Richmond Hill locality the 1(c) zone extends over land which is either constrained by topography or appears to be remnant areas after the better land has been subdivided. There appears to be little potential for land in this locality to take advantage of any additional quota.

## **The Quota**

The North Coast Regional Environmental Plan requires that -

The number of allotments needed to meet such demand is not to exceed 130 per cent of the average of the number of building approvals granted for the erection of dwellings (in the course of rural residential and small holding development) in the area in each of the preceding five years.

Research of dwelling approvals in the 1(c) zone shows that 27 dwellings have been approved in the six year 1994-99 period. This equates to 23 dwellings over a 5 year period. An addition of 30% allows for an additional 7 dwellings, so that the quota to be applied for would be 30 lots over a five year period, or until the implementation of the Rural Housing Strategy, which ever is the sooner.

This quota is considered to be more than adequate to allow for subdivision of the remaining unsubdivided 1(c) land, although an accurate estimation of lot yield is not possible at this stage.

The quota, if approved, must apply only to land which is *currently* within the 1(c) Rural Residential Zone. Under the REP Council is not able to rezone land for rural residential/small holdings development unless it has prepared a rural land release strategy for the whole of its area, the Director-General of DUAP has approved of the strategy, and the rezoning is consistent with that strategy. The rezoning of additional 1(c) land is to be an outcome of the Rural Housing Strategy, if adopted.

## **Apparent Demand**

It is interesting to note that over the period of 1994-99 there were 148 lots created by consent in the Rural Residential Zone but less than a quarter of these proceeded to construction and dwelling approval. This

## Subdivision of Land in 1(c) Rural Residential

period coincides with a reduction in population growth in Lismore, resulting in a reduced demand for urban as well as rural dwellings.

## **Manager - Finance & Administration Comments**

Not required.

## **Public Consultations**

Any development application submitted subject to the quota will be exhibited for public comment.

## **Other Group Comments**

Not required.

## **Conclusion**

Approval of a quota to apply only to currently zoned 1(c) Rural Residential land will permit consideration of a limited amount of rural residential subdivision prior to adoption and implementation of the Rural Housing Strategy.

## **Recommendation (PLA3)**

That Council request the Director-General of Urban Affairs and Planning to agree to a quota of 30 lots to apply to land zoned 1(c) Rural Residential over a five year period, or until implementation of the Rural Housing Strategy by formulation of the relevant locality development guidelines, which ever is the sooner.

**Subject/File No:** ORGANIC RESOURCE REPROCESSING OPTIONS (S317)

**Prepared By:** Group Manager Business and Enterprise – Craig Kelly

**Reason:** Report back to Council outcome of EOI process.

**Objective:** To seek resolution of Council

**Management Plan Activity:** Waste Services

## **Background:**

At the meeting of Council held August 31, 1999, Council resolved to seek Expressions of Interest for the reprocessing of organic material collected by Council as part of the introduction of the integrated waste service.

#### Council also resolved that:

...a report on a preferred strategy for the long term position be brought back to Council following the completion of the expressions of interest evaluation process.

## Calling for Expressions of Interest

- 1. A project team incorporating Wayne Franklin, Chris Allison (Client Services) Gordon Fraser -Quick (Planning and Development), Kieran Wade and Andrew Lovett (Business and Enterprise) reviewed the previous criteria document and rewrote the specification for the new service.
- 2. This draft was reviewed by Council's solicitors.
- 3. The EOI was advertised nationally through newspapers and industry magazines.
- 4. 15 Submissions were received

## Evaluation of the respondents

- 1. The respondents were evaluated on four levels
  - shortlist 5 based on the written submission received
  - request additional information from short listed respondents
  - review additional data and conduct field trips
  - key assessment criteria assessment of short listed respondents
- 2. Key Assessment Criteria completed using 35 criteria under the following 8 headings:
  - financial model
  - marketing model
  - work practices
  - capability
  - product compliance
  - quality assurance
  - management and financial capacity
  - timeline

LISIVIURE CITY COUNCIL - Meeting held 14 March 2000				

## **Organic Resource Reprocessing Options**

## Outcome of the evaluation

The selection criteria identified Tryton Waste Services as the preferred partner to undertake the organic reprocessing.

#### **Independent Evaluation**

Following the selection process undertaken by staff a separate independent evaluation of the Tryton proposal was undertaken by Thomas Noble and Russell, Chartered Accountants (TNR) and Australian Corporate Reporting Service (ACRS). The outcome of these two independent assessments is included below under the Manager Finance and Administration comments.

## Summary of the Expression of Interest made by Tryton Waste Services

- 1. Council to establish site and services to boundary (estimated cost approximately \$100,000);
- 2. Contract term of 10 years + 5 years + 5 years;
- 3. Payment by Council to Tryton Waste Services of \$30 per tonne reducing to \$0 per tonne by year 5;
- 4. Possible share of future profits;
- 5. Council to retain organic collection service for the duration of the agreement;
- 6. Tryton Waste Services to operate under Council EPA licence.

These issues are currently embodied in a draft agreement between Council and Tryton Waste Services which is currently being negotiated. This agreement includes a clause where Tryton is required to lodge a bond for \$100,000 which is redeemable to Council should Tryton Waste Services not proceed.

The major point of contention is the possible share of future profits of the venture. Council staff, with the support of TNR, would prefer a royalty arrangement in lieu of an arrangement based on the indeterminate nature of "profit".

Once the contract terms and conditions can be agreed by both parties Tryton Waste Services are prepared to commence site development.

## **Manager - Finance and Administrative Services Comments**

To ensure that adequate appraisal was undertaken, independent evaluations of the proposal and Tryton Group were sought. These included an appraisal from TNR on the financial and economic aspects and ACRS on the company structure, history and capital base.

#### Outcomes of TNR Evaluation

Based upon the TNR evaluation, the following were presented as:

## Risks

- Profitability of the venture (ie without projected profitability further funding will be required);
- Technological advances in such a new industry which may make the proposed process obsolete;
- The importance of budget management on behalf of Tryton Waste Services;
- Control of production costs;

## **Organic Resource Reprocessing Options**

• The Long Term financial stability of the parent company.

#### **Benefits**

- Possible future commercial organic waste collection service;
- Benefits for avoiding large quantities of organic material from the landfill;
- Generation of new jobs in Lismore;
- Implementation of strategies that are EPA friendly;
- Possibility of future region wide expansion.

## Mitigation of Risk

TNR provided a schedule of strategies under the heading of "Risk Mitigation". These issues were passed to Council's solicitors and embodied in the wording of the draft contract.

#### Outcomes of the ACRS Evaluation.

The ACRS reviews the structure of corporate entities and groups. These are ranked on a scale of 1 being highly undesirable through to 7 being highly desirable.

ACRS rated Tryton Group as 6 using this scale. This was seen as acceptable for the purposes of this agreement.

#### Summary

The following are the key points associated with this option from a financial perspective,

- a) estimated establishment costs for Council of \$100,000 and Tryton Waste Services of \$2.5M,
- b) cost per tonne to Council is \$30 per tonne reducing to \$0 per tonne after Year 5, and
- c) a negotiated royalty arrangement to provide Council with a financial return.

#### **Public Consultations**

Public consulted through the advertising of the EOI document and subsequent submissions.

#### **Other Group Comments**

Not required.

## **Conclusion**

The process of calling for expressions of interest for the reprocessing of organic material has identified a clear and strong candidate to "partner" Council. Tryton Waste Services are supported by an organisation of substantial financial means and performance. The proposal as it stands from Tryton Waste Services would see Council's cost for the reprocessing of organic material reduce to \$0 over 5 years. This alone provides a substantial upside for Council. The possibility of sharing in the "profits" of the venture are also attractive.

On this basis Tryton Waste Services present the best long term solution to Council for the management of this aspect of the integrated waste service.

## **Organic Resource Reprocessing Options**

## **Recommendation (COR13)**

That:

- 1. The General Manager be delegated authority to negotiate the terms and conditions of the agreement between Tryton Waste Services and Council.
- 2. Once a suitable agreement is negotiated the Mayor and General Manager be delegated authority to sign the agreement on behalf of Council and affix the Common Seal.

**Subject/File No:** PROPOSED FUNDING FOR LISMORE FLOOD LEVEE SCHEME

(S384, S106)

**Prepared By:** Rating Services Co-ordinator - John Beacroft

**Reason:** Council decision required

**Objective:** For Council to consider and determine the rating issues in relation to the

proposed Flood Levee

## **Management Plan Activity:**

## **Background:**

Council has adopted various resolutions over the years relating to the proposed Lismore Flood Levee and how it will be funded.

Resolution 493/96, November 26, 1996, in part, is as follows: -

Resolved that the report be received and -

- 1 (a) Council adopt the Option 2 proposal, as detailed in the Public Consultation Survey, which shall include:
  - \*...
  - \*...
  - \*...
  - \* Council's share of the total cost be raised:
    - one -half from the General Rates levied on all ratepayers;
    - the balance by a Special Rate applied to the owners of Lismore Central properties within the area bounded by the proposed Central Levee and the 1 in 10 year contour level.

Following Council's Rating Workshop held on October 26, 1999 where the Flood Levee Special Rate was discussed, a report on the outcomes of the Workshop was considered at Council's November 23, 1999 meeting.

The following resolution, 377/99, was passed at that meeting:

Resolved that the Report be received and:

1...

That no rate increases above the allowable State Government permissible increase be sought for the next four years apart from the possible introduction of a Special Rate and application for a Special Rate Variation for the construction of the Flood Levee (which will be the subject of a report to Council when more information is available)

3...

4			
<b>4</b>			

## **Lismore Flood Levee Scheme**

Council has since that meeting considered a report at its December 14, 1999 meeting in relation to the Flood Levee Scheme and the following resolution, 399/99, was passed:

Resolved that the report be received and

- 1 That Lismore City Council agree to financially support the Lismore Levee Scheme as adopted by Richmond County Council at its meeting of August 11, 1999.
- 2 That Council's total contribution towards the cost of the Scheme not exceed \$2.0 Million in line with Council's earlier resolution of November 1996.

As Council has now agreed to the proposal and its level of financial commitment to the Scheme, it is appropriate for Council to consider when or if it might introduce the Special Rate mentioned in Resolutions 493/96 and 377/99.

Council has several options in relation to the introduction of such a Special Rate.

In the first instance Council needs to determine its approach in relation to the Special Rate. As indicated in Resolution 493/96, Council has determined that those properties which benefit from the Flood Levee will pay a Special Rate.

However, Resolution 377/99 indicates "... the *possible* introduction of a Special Rate and application for a Special Rate Variation ..." subject to a report to Council when more information is available.

These resolutions conflict in that whilst 493/96 indicates those who benefit will pay a special rate, 377/99 indicates the "...possible introduction of a Special Rate."

This needs to be determined.

As previously indicated Council's commitment to the Flood Levee has been confirmed.

What is not certain is the level and timing of the funding from either State and Federal sources.

Council is however able, under the provisions of Section 495 of the Local Government Act, to levy a special rate towards any works undertaken or proposed to be undertaken.

As such, it is possible for Council to commence collecting and setting aside funds for the provision of the Flood Levee even though the exact cost and timing of the project is not certain at this point in time.

An advantage of this approach is that it could spread out the burden over more years than the actual building process and thus reduce the cost impact on affected ratepayers.

Secondly, Council has not made a definite decision to apply for a Special Rate Variation to raise the funds required.

## **Lismore Flood Levee Scheme**

As Council would be aware, a Special Rate Variation is an application to the Minister for Local Government for an increase in its rates over and above the Rate Pegging Limit.

Council will recall from the Rating Workshop that Council sought and obtained Special Rate Variations from the Minister for Local Government in the following years:

Year	Allowable Increase	Lismore City Council Increase
1996/7	2.70%	5.36%
1997/8	3.10%	7.81%
1998/9	1.70%	3.48%

It is important then that Council realises the choice that it has in this regard. Council can either:-

- \* Levy a Special Rate on those properties which benefit from the proposed scheme but not seek a Special Rate Variation, i.e. reduce the rates of other ratepayers, or
- \* Levy a Special Rate on those properties which benefit from the proposed scheme and seek approval for a Special Rate Variation.

If Council were to raise \$100,000 from a Special Rate the impact on various properties Rating levels would be as follows:

Note: As the area to be rated/protected has not been accurately identified at this point in time these figures are indicative only of the amount to be levied. A preliminary estimate indicates that 1,132 properties will be affected by the proposal.

Valuation	Flood Levee Levy	1999/2000 Total Rate Bill including Proposed Flood Levee, General Fund Rates, Sewer Charges and Waste Removal Charges
\$26,100	\$27.66	\$860.66
\$23,000	\$24.38	\$819.38
\$30,200	\$32.01	\$929.00
\$170,000	\$180.20	\$6,205.20
\$ 81,000	\$ 85.86	\$3,217.86
\$162,000	\$171.72	\$6,015.72
\$275,000	\$291.50	\$10,462.50
\$302,000	\$320.12	\$12,929.12
\$624,000	\$661.44	\$15,446.44
	\$26,100 \$23,000 \$30,200 \$170,000 \$ 81,000 \$162,000 \$275,000 \$302,000	\$26,100 \$27.66 \$23,000 \$24.38 \$30,200 \$32.01 \$170,000 \$180.20 \$ 81,000 \$ 85.86 \$162,000 \$171.72 \$275,000 \$291.50 \$302,000 \$320.12

## **Lismore Flood Levee Scheme**

## **Large Shopping Centre**

\$1,650,000 \$1,749.00

\$66,592.00

## **Manager - Finance & Administration Comments**

On the basis that Council has given its support to proceed with the Lismore Flood Levee Project, the issue of funding our contribution of \$2 million must be considered.

What introduces an element of uncertainty is the fact that we have not received any guarantee of ongoing funding for the project, let alone a funding time frame and agreed subsidy ratio from Federal and State Governments. These 'variables' significantly confuse the issue. It is anticipated that these details will be defined when the State and Federal Budgets are finalised.

The update on the total funding for this project will be reported to Council at that time.

To ensure that we have adequately prepared to fund our share of the costs, it is proposed that \$1,000,000 be collected by Special Rate Variation on these properties which benefit from the scheme over a ten year period, i.e. about \$100,000 per year. This is in keeping with Council's November 1996 resolution on this issue. Some concern has been expressed that the Special Rate Variation request may not receive approval from the Minister for Local Government. If this is the case, Council will need to consider further the funding issues.

The question of when we should start collecting the Special Rate Variation has both financial and equity considerations. To commence from 2000/2001, depending on the variables used, will reduce the overall project costs by approximately \$66,000. At the same time, it is unlikely that major works on the ground will be commencing within the next twelve months. My preference is for the collection to commence from 2000/2001.

#### **Public Consultations**

Not sought.

## **Other Group Comments**

## **Group Manager-City Works**

There is a lot of uncertainty about what is happening with the levee system. Apart from the fact that we have some funds and the levee is approved, we have very little idea on the subsidy and time frame.

As I understand it Council has agreed to allow RRCC to raise a loan on our behalf to fund the works. Assuming it takes some time to complete the works, say 5 years, we can assume that the average expenditure will be less than \$2 M per year.

On the basis that we raise a loan for our share, the loan would be in the order of \$400,000 per year. This would cost between \$40,000 and \$60,000 pa depending on loan term.

## Lismore Flood Levee Scheme

Lisition e i 1000 Levee Scheme
Given that we are currently allowing for an expenditure on the levee of say \$100,000 pa we have up to 2 years to sort out how we are going raise the income to pay the loan. It may be preferable that we take no action to increase income for the levee until something is actually on the ground and we have something to show the public when we do try and raise the money.

## **Lismore Flood Levee Scheme**

## **Conclusion**

Council has committed itself to the Flood Levee.

From a funding point of view, Council has set the limits of its contribution and now needs to determine how it will fund that contribution.

Previous resolutions of Council have indicated a preference for:-

- \* A Special Rate on the area to benefit from the Levee, and
- \* An application for a Special Rate Variation to the Minister for Local Government.

There are uncertainties in relation to the timing of State and Federal funding and consequently it is difficult to be precise in relation to a building and expenditure timetable.

One of the benefits of using a special rate to fund the Levee is the ability to collect funds prior to the work commencing and thus allow for the collection of the funds to be staged.

The information provided by the Manager of Finance and Administration indicates \$100,000 per annum would be sufficient to meet Council's commitments.

From a financial perspective, the preference is to collect the Special Rate from 2000/2001 to reduce the overall cost of the project by approximately \$66,000, rather than defer collection to 2001/2002 when 'something' is actually on the ground.

## **Recommendation (COR11)**

That Council:-

- 1 Apply to the Minister for Local Government for a Special Rate Variation in an amount of \$100,000 for utilisation on the construction of the Lismore Flood Levee.
- 2 Council levy a Special Rate on the area, yet to be determined, to benefit from the construction of the Flood Levee for 2000/2001.

**Subject/File No:** OLYMPIC TORCH RELAY - LISMORE CELEBRATION

AUGUST 23, 2000

(S727)

**Prepared By:** Event Co-Ordinator - John Bancroft

**Reason:** Have several matters confirmed re event budget, site preparation etc

**Objective:** Inform Council

Management Plan Activity: Community Services 5.8

## **HISTORY/BACKGROUND**

#### Ancient

The Torch Relay ran through Lismore in 1956 on its way from Queensland to Melbourne. Many locals who were there at the time have vivid memory of this occurrence. As far as I can gather there was no "stoppage"or festival scheduled around the event yet 10,000 plus (basically the whole population of Lismore at the time) turned out to see the show.

## Modern

Ever since IOC President Mr Juan Antonio Samaranch uttered the words "and the winner is....... Sydney" (1993) most NSW Councils, Lismore included, started to work on ways it could be involved in the largest event on earth. Lismore formed a Task Force with a view to investigating such matters. Two recommended avenues of involvement were:

- Pre Games Training/Tournaments (we have had some action on this front via Baseball) AND
- The Torch Relay via preparing a submission to host same

In May 1997 documents were obtained by The Lismore Tourist Office who prepared such a submission. The submission was successful with Lismore being chosen as the "lunchtime celebration site". In May 1998, after several confidential meetings with SOCOG officials, an agreement was signed between the Torch Relay Division and Council covering the operation of the event through Lismore.

Council's next task was to form a "Local Community Working Group" (currently chaired by Mayor Gates) whose primary function was, and still is, to organise, plan for and promote the event at a local level and to SOCOG's satisfaction. Minutes of the group's deliberations have been regularly forwarded to Councillors for information

## What are "lunchtime celebration sites" ???

The Relay will stop at many locations on its route in order for local communities to organise and host an event around its arrival. The general thrust is to have an entertaining and/or informative

Community celebration and to promote the local area and its strengths to attendees and the veritable armada of SOCOG, support and media persons who are commuting with the convoy. The eyes of the nation, and the world, are on Australia. The event is a one-off opportunity for Lismore to grab the attention of many, showcase its diversity and further cement its standing as the Capital of the Northern Rivers. The night-time celebration scheduled for this area will be held at Ballina on August 23.

## Olympic Torch Relay - Lismore Celebration August 23, 2000

Ballina event Organisers have sanctioned a half day holiday and are planning a celebration of substance and interest. It is my intention to pursue joint marketing opportunities with the Ballina Event Co-Ordinator Ms Carol Bungate. Other Councils' plans vary from the simple to the extravagant with some employing acts of international quality.

#### What has happened to date

The following represents what has been achieved by the Working Group to date:

- Event theme documented..Rainbow Celebration...Diversity and Inclusiveness.
- Site selection. SOCOG approved Lismore Park/Mortimer Oval as the site (see attached map).
- Route approvals and alterations route to be announced in July.
- Traffic Management Plan as approved by Police, SOCOG and RTA.
- Banners ordered, sites chosen.
- An internal Council staff group formed to instigate site preparation, road closures, litter, parking, safety, toilets, banner erection, insurance, volunteer training, etc.
- A Sub-Committee formed to investigate and commission entertainment and promotion avenues.
- An Operations Manual(OM) relevant to the event has been drafted and approved (copy attached) which details matters relevant to all aspects, ie management structure, site specific matters.
- Applications/Approvals have been lodged Park hire forms, Section 68 approvals etc.
- Volunteers are being sought training, by Council, will commence soon as per SOCOG guidelines.

## The Proposed Event

It is now time (we are only 6 months out) for the Working Group and Council to very seriously acknowledge and provide for the event and its many requirements. As there is likely to be well in excess of 10,000 people at the site and similar numbers on the route the concept of "managing" such a beast is not simple. Council must adhere to all its own policies, procedure and plans (ie Lismore Park Plan of Management) and perform at a level it would expect an external promoter to operate. The event proposed is as follows:

- SOCOG and AMP (major sponsor) will be setting up one amplified stage each (pan-techs) on the site
  in order to entertain the masses. The AMP stage will house a large mobile screen and will perform its
  duties prior to the torch arriving. The SOCOG stage will perform official matters and be available for
  70 minutes of local entertainment.
- Trade show/ exhibition area will be erected on the Western and Northern sections of Mortimer Oval and Roder Oval. Features could include SOCOG sponsors (Holden, Harley Davidson etc), local industry (SCU, Cellulose Valley) and Community service groups, eg Fire Brigade, etc.
- Food Concessionaires/Vendors will Set up (7 in all ) on the Southern side of Mortimer Oval and backing onto Uralba Street.
- Arts/Crafts and other displays will be sprinkled around the venue with locals schools and other groups being invited to exhibit their wares. Mr Chris Muldoon and Kenn Sealey from Dept of Education and Training have offered to assist.
- Displays ie Fire Brigade/ Helicopter landing, etc.
- Aerial Acts maybe Hot Air Balloons.
- Merchandising SOCOG will be selling their gear on site from mobile vans.

## Olympic Torch Relay - Lismore Celebration August 23, 2000

- Staged entertainment As there will be a very large crowd the feature entertainment needs to be of a good quality. North Coast Entertainment Industries Association's Mr Paul Brady has offered to assist. Magellan St to also be an Entertainment focus area.
- Athletic Pursuits ie foot races, aerobics, gymnastics etc.
- Street theatre style entertainment.
- Other activities yet to be determined.

## Event Marketing (see OM for more detail)

Council, as per SOCOG requirements is expected to promote the event widely. It is also very prudent to widely advertise the mechanics of the event ie road closures etc in order to mitigate impacts on residents and to inform those attending of what time, how to get there, what is on offer, etc. With this in mind it is intended to:

- Prepare a feature for Community link to be forwarded to all ratepayers in conjunction with the 1st rates instalment for 2000/01 (July 2000).
- Attend meetings of all groups involved in the local community working group, local service clubs, schools, aged care facilities, etc. Material to distribute is necessary.
- Posters, provided by SOCOG, at many strategic locations.
- Prepare & distribute media kits (Radio, Print, TV).
- Regular media stories to be formulated.

## Site Preparation - Essential and Desired

The site has to be prepared and modified for the event . In addition to this there are 2 suggested site improvements that may be in the best interest of the long-term usage of the Park. Essential works are:

- Gutter crossings (40 tonne trucks to access and leave the site).
- Clean up, litter removal and weighbridge costs.
- Mobile toilets.
- Banner erection.
- Provision of additional power.

It should also be noted that some works will definitely be required to remediate the venue back to its hockey/cricket/parkland usage.

Desired Site Improvements are:

- Drainage Improvements (between Mortimer and Roder Ovals)
- Permanent seal/carparking on Eastern (Brewster St side of Mortimer Oval)

Further detail on same is included below and in the attached site plan.

## **Budgetary Considerations**

As the above information reveals, the event will require a fairly substantial commitment from a management and funding perspective. I have assumed that existing budgets cannot or will not cater for many unless a dramatic re-shuffling of priorities is authorised. Expenses associated with the Celebration are best categorised in the following 4 groups:

## Olympic Torch Relay - Lismore Celebration August 23, 2000

- 1. Torch Route matters ie clean up, street sweeper, barricades, road closures.
- 2. Essential Site modifications and works, ie gutter crossings, rubbish removal, linemarking
- 3. Entertainment, promotion, administration ie marquees, entertainers etc. AND
- 4. General Park Improvements that are extremely desirable **NOT ONLY** for the torch event but for the ongoing usage of the area.

With these facts in mind, and the fact that it is likely that 20,000+ people will be at the site or on the route it is imperative that a certain level of funding is applied to show we are committed to the event. Costings, etc. have been discussed with key Council staff namely Parks Manager Mr Neil Moreton and Manager-Roads & Infrastructure Mr Garry Hemsworth

## **Costings**

#### 1. Torch Route

•	Advertising Road closures6 weeks prior	\$500-00
•	Banner erectionroute and Uralba St	\$3500-00
•	Clean up / street sweeper	\$500-00
•	Banner erection, crowd control and road closures	\$2500-00

#### 2. Essential Site Works

•	Gutter crossings 2 x \$1500-00	\$3000-00
•	Clean up / weighbridge	\$2500-00
	Mobile toilets (minimum cost)	\$1200-00
•	Provision of additional power	\$500-00
	Community Cauldron (erect and re-locate)	\$200-00

**Note:** A report on the "cauldron" ie what it is etc will be prepared for Council in the near future.

#### 3. Entertainment, Promotion and Administration

• Entertainment - Local, professional acts plus ors, sound etc. \$15,000-00

**Note:** Acts need to be booked prior to Easter. If we cancel them they still get paid. Hence some certainty re entertainment budget is imperative.

•	Marquees for control area plus mobiles, signage etc	\$1500-00
•	Approvals / hire documents. We pay like others do	\$ 500-00
•	Hire-re-use-a-bowl	\$300-00
•	Lunch -SOCOG/runners/volunteers (agreed condition)	\$600-00
•	Promotions/mail outs/ media kits etc	\$2100-00
•	Contingency (ground repair, especially if wet)	\$10000-00
•	Sub-total-	\$44,400-00

## 4. Extremely Desirable Site Improvements-Not only for Torch event but for the Park

Drainage Improvements (between Mortimer and Roder Ovals).\$25000-00

## NOTE 1.

Olympic Torch Relay - Lismore Celebration August 23, 2000			
The issue of water emanating from Laurel and Brewster St drains and pouring onto the Oval has been discussed for decades and many, particularly past LDSA Committees, are aware of the desirability of successful.			

## Olympic Torch Relay - Lismore Celebration August 23, 2000

Unfortunately works necessary have not been enacted I imagine due to budgetary complications. It is worth noting that the area is virtually untraversable and users have to walk out onto Brewster Street to cross the site from Roder Oval to Mortimer Oval(or vice-versa).

As I anticipate that thousands of school children will have to access the site from the new interchange area, the time is now to consider such works. If the area is not piped/cleaned up, I imagine it will have to be somehow "roped off" as all safety hazards have to be mitigated. The area is quite unsavoury in its current form ie rubbish, syringes, etc. Such works should, if possible, commence very soon and would benefit all future users and reduce future maintenance burdens. This item is critical from a safety hazard perspective and should be funded if at all possible.

• Seal / Carparking Area- Brewster St. from Laurel Ave. to Uralba Street. \$58000-00

#### NOTE 2.

Once again this area has been subject to conjecture in the past as it is extensively used for parking in conjunction with the Car Boot Markets and Sporting events (mostly Cricket and Hockey).

Currently the area is bare dirt (often mud) that looks very untidy and is difficult to maintain to its everchanging and uneven surface. Improvements to this area would tidy it up effectively and make the area semi-consistent with works performed on Brewster Street in front of Roder Oval (bus interchange area). Such works are identified in the Lismore Park Plan of Management for action.

- Funding Grand Total Desired items...... \$83,000-00

## **Manager - Finance & Administration Comments**

This event offers Lismore the opportunity to partake in a unique celebration. The report indicates that many communities have realised this and are planning celebrations to match. We plan to take a similar approach.

As you would expect, there are substantial costs associated with this celebration. For consideration, they have been categorised as "Essential" and "Desirable".

#### **Essential**

A total amount of \$44,400 has been estimated for this purpose.

Some of these costs, say \$5,000, may be found within existing allocations for Advertising, Parks & Recreation and Roads, which will require giving this event a priority above others. The balance of \$39,400 will need to be funded from revenue sources identified in the 2000/2001 Management Plan. At this stage, no particular funding source is suggested however part of this may be offset by charging for trade show/exhibition areas.

As the event is planned for August 23, 2000, some costs may need to be incurred prior to June 30, 2000. Flexibility across financial years should be allowed for this situation.

## Olympic Torch Relay - Lismore Celebration August 23, 2000

#### **Desirable**

Council will need to consider whether or not these works, at a total cost of \$83,000 should be completed in conjunction with this event. If it is desired, then the following options are suggested:

<u>Drainage Improvements \$25,000</u> - Funds could possibly come from either the "Drainage Construction" or "Urban Sports Ground Development Fund" budgets. This would require a reallocation of priorities already established for 1999/2000 as it is likely that works would be required to commence immediately to ensure remediation of the site prior to August 23.

<u>Carparking Area \$58,000</u> - Approximately \$20,000 is available in reserve for works in this vicinity being collected as a DA condition relating to the Car Boot Market. The balance of the funds could possibly come from either the "Roads Construction" or "Urban Sports Ground Development Fund" budgets. Again priorities would need to be adjusted, but with adequate planning, the impact would be on the respective 2000/2001 budget rather than existing budgets.

#### **Public Consultations**

Not required.

#### **Other Group Comments**

#### **Tourism Manager**

The arrival of the Olympic Torch in Lismore provides Council, business and community with the opportunity to position our city (square in front of the lenses of national and international media) as the thriving commercial and cultural centre of Northern Rivers Topical NSW. To not do so would be 'opportunity lost', as cities and towns all over Australia will imaginatively scramble to ensure inclusion in the evening news; international telecasts; print media; and even the video and memorabilia that is likely to produced afterward. Further, the Lismore community will embrace the celebration even more if there is scope for involvement and activities to enjoy, quite apart from the visiting entourage. I therefore support this report, which carries forward the spirit of our initial submission to SOCOG several years ago.

#### **Manager-Roads & Infrastructure**

John Bancroft has illustrated the exciting and unique opportunities the above event brings to Lismore. The drainage improvement and sealing of the carpark area are desirable improvements but by no means essential from a strict road maintenance point of view. A recent report on the state of the roads has highlighted their general poor condition which highlights the need to maintain what we have without continuing to expand the network.

If existing road budgets are used to fund the above improvements Council needs to weigh up the benefit of the improvements, both for the event and on going, versus a slight delay in Councils ongoing rehabilitation and drainage programmes.

If the proposed works are to be undertaken they should be completed by July to give the area a chance to bed down and fully re-establish. Therefore works would need to start in June 2000 at the latest.

Olympic Torch Relay - Lismore Celebration August 23, 2000

#### **Manager Parks & Recreation**

The Parks & Recreation Department annually budget for such things as erecting banners and street decorations and for litter control in the parks. However the amount of monies set aside is commensurate with the amount of litter produced from normal park usage. This event is not what one would define as normal park usage.

The same situation applies for the street decorations, our annual allocations allow for the erection of Christmas decorations and the odd banner from time to time. This event will require the installation of banners at locations not currently used by us as a banner site and will nearly be as big a job as erecting the Xmas decorations. Unfortunately we will not be able to absorb this additional work.

## **Conclusion**

The information presented may well be considered to be a complete overkill for a one day event but it is worth stating that more than 65 % of the costs presented are site improvements that have a very decisive and on-going benefit to the area and its users, ie sports groups, schools, markets, Council maintenance crews, etc. in addition to their short term desirability.

The event is merely providing a catalyst to see works done sooner rather than later. It is also worth stating that some <u>funds may be generated</u> via sponsorship, etc. (possibly Lismore Unlimited).

Budgets to perform all works need to be identified and works programmes modified to see works done by August 23 in time for site remediation. Items 1 to 3 have to be provided to a major extent, if the event is going to be manageable and of a quality SOCOG and Council would expect from an external promoter. The Community would also expect a decent show as this is our major source of involvement in the worlds biggest event. Opportunities such as this happen very, very rarely (if ever ) for communities such as ours.

## **Recommendation (COR14)**

- 1. Council receive and note the information contained in the report and endorse all actions instigated by the LCC Torch Relay Working Group.
- 2. Council provide in its 2000/01 Management Plan the sum of \$39,400-00 to fund the "essential" torch route, site works, promotion, administration and entertainment items that are detailed in this report.
- 3. Council fund the "extremely desirable" Site Improvements as per the following:
  - a) Drainage improvement of \$25,000 be funded on the basis of,
    - 1999/2000 Drainage Construction \$20,000 (Wyrallah Road Public School allocation reduced from \$75,000 to \$55,000.)
    - 1999/2000 Urban Sports Ground Improvement \$5,000 (Riverview Park Development allocation reduced from \$20,500 to \$15,500)
  - b) Carparking Improvements of \$58,000 be funded on the basis of,
    - 1999/2000 Transfer from Reserve Carboot Market \$20,000
    - 2000/2001 Road Construction \$28,000
    - 2000/2001 Urban Sports Ground Improvement \$10,000.

**Subject/File No:** CITY SAFE PROGRAM

(WMacD: S696)

**Prepared By:** Operations Manager, City Safe Program - Mr Bill MacDonald

**Reason:** To inform Council

**Objective:** To Review the City Safe Program

Management Plan Activity: Traffic, Enforcement & Lighting

## **Background:**

Council would be aware that the City Safe Program identified three specific areas that it felt would assist in combating crime in the CBD.

#### These are:-

## • Installation of safety cameras

Eight Cameras have been installed around the CBD and have been in operation since mid-September 1999.

## • Increased lighting, both public and private, within the CBD and carparks

Roadway lighting, particularly in the inner lane system, has now been significantly upgraded as has carpark lighting. Lighting in Crowther Carpark being the latest to be improved.

## • Day and night security foot patrols

Security patrols and monitoring of the cameras is being carried out by Summerland Security. Patrols are carried out Monday to Friday during the day as well Thursday, Friday and Saturday nights.

## Manager - Finance & Administration Comments N/A

## Other Group Comments N/A

## Conclusion

The City Safe Program has been extremely well supported by Lismore Police and the Business Community. Although statistics were not available in time to include in this report, discussions with Police confirm that there would appear to be a general downturn in crime within the CBD. A comparison of statistics over a full twelve month period would probably provide a more balanced assessment of the Program's success.

There have been a small number of incidents that have been missed. This has largely been due to the fact that the cameras have not been focused on a particular area at the time the incident occurred or were outside normal monitoring times, however, it has also highlighted the need for additional cameras in several locations.

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## **City Safe Program**

#### These include:

- The intersection of Magellan and Carrington Streets
- Mid-block in Keen Street near the marked pedestrian crossing
- Spinks Park
- The intersection of Keen and Zadoc Street.

Security personnel patrolling the streets have had to deal with many difficult situations, particularly at night and are often first on the scene. Whilst Police respond in the majority of circumstances, the security staff are often able to resolve issues before they get out of hand, hence reducing the potential for any further offences. They have built up a good rapport with the Business Community and the shopping public and assist greatly in improving the public's perception that the CBD is a safe place to visit.

## Recommendation (WOR10)

- 1. That Council continue to support the City Safe Program.
- 2. That investigations be carried out into the cost of extending the system to the following locations, with a further report being submitted to Council on funding options:
  - The intersection of Magellan and Carrington Streets
  - Mid-block in Keen Street near the marked pedestrian crossing
  - Spinks Park
  - The intersection of Keen and Zadoc Street.
- 3. That further feedback and/or crime statistics be sought from the Lismore Police, Lismore Unlimited and other stakeholders and be incorporated in the aforementioned Council report.

**Subject/File No:** COUNCIL INTERNET E-COMMERCE FACILITIES

(S620)

**Prepared By:** Keith Fowler, Manager Information & Technology

**Reason:** To examine the opportunities for Council to utilise Internet Electronic Commerce

(E-Commerce) facilities.

**Objective:** To determine whether Council wishes to proceed with establishing Internet E-

Commerce facilities.

Management Plan Activity: General Manager

## **Background:**

In its broadest sense Electronic Commerce (E-Commerce) includes commercial transactions performed via any one of the following media:

- The telephone (banking and bill payment);
- Automatic Teller Machines (ATM's);
- Electronic Funds Transfer Point Of Sale (EFTPOS including debit and credit cards); and
- The Internet.

The Internet E-Commerce facility is specifically defined as:

'The distribution, buying and selling of information, products and services via the computer and communication networks that make up the Information SuperHighway<sup>1</sup>'.

For most organisations, the aims of implementing Internet E-Commerce are to:

- Reduce distribution, provision and processing costs;
- Speed up response times to customer requests; and
- Improve the quality of customer service.

Councils own objectives for Internet E-Commerce don't vary from these generic aims. However, there are some major differences between the operations of Council compared to commercial organisations that impact on the use of Internet E-Commerce. They are:

- The types of products and services Council provides and what other commercial organisations offer;
- How they are distributed and sold; and
- The demands of the community to handle the purchase and payment of those products and services via the Internet.

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<sup>&</sup>lt;sup>1</sup> Elaine Lawrence 'Internet Commerce' - University of Technology Sydney



## **Council Internet E-Commerce Facilities**

For example, the 'purchase' of Councils core services, ie connection to water and sewerage and the collection of waste, is part of a government regulated business process that takes place at the time of property settlement. Any payments due are made by cash or cheque as part of the process and do not require an Internet E-Commerce facility.

Following settlement, customer payments for these services are made on a periodic basis by using any of the following methods:

- Over-the-counter payment (cash, cheque, EFTPOS including debit and credit cards);
- Mail (cheque);
- Bank Payment Scheme (BPAY) which are payments made at any one of fourteen financial institutions (banks and credit unions) and credited to Council (this option includes using Commonwealth Bank, National Australia Bank and Westpac Internet Banking Facilities);
- CardPay a bureau service offered by Cardlink Services Ltd and used by Council customers for telephone bill payments by credit card; or
- Three Post Office agencies.

The requirement to expand these payment options to include Internet E-Commerce is strictly limited in the short-to-medium term; a view supported by Australian Bureau of Statistics (ABS) research.

ABS research on the 'Household Use of Information Technology, completed in May 1999, indicates:

An average of 10 million Australian adults (77% of all adults) used some form of E-Commerce to pay their bills or withdraw or transfer funds. However, **only 1% of adults used the Internet for banking or bill payment purposes**. 69% of adults used an ATM, 61% had used EFTPOS and 35% had used the telephone to pay bills or conduct banking.

Purchasing and payment of other Council products and services – eg. development applications, dog registration, hiring sporting facilities etc. – fall into the same category.

Due to this lack of demand, the main focus of Local Government Internet sites is on the dissemination of information relevant to the local community and outside organisations and individuals interested in the area; and the provision of facilities to provide feedback and lodge complaints.

Council's present Internet site is no different. It has no E-Commerce capability and is primarily used as a repository for information. The information stored is prepared in partnership with Council business units, local businesses, community organisations and the residents.

At present, there is no demand by any one of these groups for Internet E-Commerce facilities.

Council also has a feedback and complaints facility on its web site that was implemented 14 January 2000.

### **Council Internet E-Commerce Facilities**

#### **Other Initiatives**

The State and Federal Governments are clearly supporting the development of Internet opportunities for Regional Australia. For example the Federal Government's 'Networking The Nation' (NTN) is providing grants to organisations to support telecommunications and Internet initiatives.

Council is actively participating in some of these initiatives without making an organisational or financial commitment to them:

• Local Government and Shires Association – Internet Toolkit for Non-Metro Councils.

The LGSA, in partnership with Cowley Internet, is making a submission to NTN on behalf of non-metro Councils for a grant to develop some common 'plug-in' Internet-based tools to assist Councils to provide information to local residents and to outside parties interested in the region.

Council has responded positively to LGSA questionnaires and will participate in defining requirements if the application is successful.

• *Norlink – Networking the Northern Rivers.* 

Norlink is making a submission to NTN on behalf of the Northern Rivers community to establish and implement a regional telecommunications infrastructure that will promote economic and social development within the region.

Highlights from the ABS report on the 'Use of the Internet by Householders' completed August 1999, indicates:

Just fewer than 25% of capital city households had some Internet access compared with 17% of households in other areas of Australia.

The Norlink initiative has the potential to increase the penetration and use of the Internet by Regional Australia including the demand for Internet E-Commerce facilities.

Norlink is negotiating with Council to participate as a pilot site for improved telecommunications facilities if the application is successful.

• Voluntary Structural Reform Program – IT Joint Venture Opportunities.

As part of the Voluntary Structural Reform program, the Information & Technology (IT) managers from five Councils (Byron, Tweed, Ballina, Kyogle and Lismore) met on 12<sup>th</sup> January 2000 to discuss and assess the viability of IT joint venture opportunities.

One of the major joint venture opportunities identified as part of this meeting was the co-development of Internet E-Commerce facilities.

### **Council Internet E-Commerce Facilities**

Council will be taking an active role in this initiative by identifying joint requirements and encouraging the participation of local Internet developers.

The major benefit to Council by participating in these schemes is economies of scale. Working with other organisations will help keep costs down and reduce the risks of what are still regarded as 'leading-edge' opportunities.

### **Manager - Finance & Administration Comments**

Cost benefit analysis suggests that it is not worthwhile at this stage providing these facilities, given the relatively small community use and demand for this mechanism.

### **Public Consultations**

Community consultations have been sought through representative meetings and presentations that Council have organised or attended. Most notably these have included the following:

- NSW Online (an Internet service sponsored by the NSW Government to give NSW regional
  communities a coordinated presence on the Internet) the public, business and other interested parties
  have attended presentations organised by the Economic Development Unit.
- Norlink the public, business, parliamentarians and other interested parties have attended seminars
  and presentations organised by Norlink to encourage community input into requirements for improved
  telecommunications and Internet facilities.

Council also provides the ability for the community to comment on these and similar issues via Council's Web site.

### **Other Group Comments**

The following comments were received from Councils Planning and Development Group on the possibility of lodging DAs via the Internet:

The legislation and procedures for preparation and assessment of development applications does not provide for electronic submission of applications.

Difficulties would arise due to:

- The need for original signatures on documents;
- The requirement for fees to be paid as soon as the application is lodged;
- The fact that the consent time limits would commence from the time the application was lodged;
- Whether or not the DA was complete and could be accepted; and
- The need, with integrated DAs, for referral on to other authorities.

### **Conclusion**

### **Council Internet E-Commerce Facilities**

The immediate relevance of Internet E-Commerce to improving Council's business processes, saving operational costs and raising customer service levels can be summarised as follows:

- The opportunities and benefits are still uncertain and do not justify immediate expenditure.
- The eventual provision of an Internet E-Commerce service will require Council to clearly define its business objectives and provide substantiated cost justification.
- Participation in exploring joint development opportunities with the LGSA, Norlink and the regional Councils does allow Council to maintain currency without making a substantial financial commitment.

### **Recommendation (COR12)**

That Council:

- 1. Not commit to a full-time investigation of Internet E-Commerce requirements.
- 2. Continue to participate on an 'as required' basis with other organisations in the development of Internet E-Commerce opportunities.
- 3. Continue to discuss and canvass the community's requirements for Internet E-Commerce through existing User Group meetings.
- 4. Clearly define business objectives and cost justify future financial or resource investment in Internet E-Commerce opportunities.

**Subject/File No:** COUNCIL'S BORROWING LIMIT FOR 1999/2000

(S179)

**Prepared By:** Financial Accountant - Graeme Blanch

**Reason:** To review the necessity to borrow the approved level of loan funds in

1999/2000.

**Objective:** To finalise 1999/2000 borrowing program.

Management Plan Activity: 1.5 Financial Services

### **Background:**

In May of each year Council advises the Department of Local Government of its loan funding requirements for the following year.

The approved loan funds total \$3,594,000 for the following purposes.

 Pool Facility
 1,888,000

 Aerodrome
 1,456,000

 Sewer - Caniaba
 250,000

\$3,594,000

The Department of Local Government has now requested Council to review its 1999/2000 approved borrowing limit of \$3,594,000, and inform it if any part of the borrowing limit is not required. This advice is due by March 31,2000.

Any unused borrowing limit will, where possible, be re-allocated to another Council.

While it is clearly required that we take up loan funds for the Aerodrome and Sewer-Caniaba, the need for funding for the Pool Facility is not so obvious. It is this issue that Council needs to determine.

Should Council resolve to take up the funds for a pool facility in this financial year, there would be an interest component of \$8,000 per month based on the current interest rate. This has already been factored into the 1999/2000 Budget.

The authority to borrow the above funds expires on June 30, 2000, and any borrowing for the current year **must** be completed on or before this date.

#### **Manager - Finance & Administration Comments**

If the expectation is that we will **expend** these funds before September, 2000, then it is suggested that we borrow these funds by June 30, 2000. If not, it would be more appropriate that the full funding proposal for the Pool Facility be considered in conjunction with the 2000/2001 Budget.

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### Council's Borrowing Limit For 1999/2000

An amount of say \$30,000 would be required to complete all design and investigation works to get to this stage. This includes costs related to the joint venture and Memorial Baths sites. This would be funded from this loan.

### **Public Consultations**

N/a

### **Other Group Comments**

#### **Recreation Planner**

A project plan that details the proposed timing of the Memorial Baths redevelopment project was recently sent to all Councillors. The tasks identified for completion prior to the June 30, 2000 expiry date include:

- Preparation of concept plans and cost estimates (currently under way); and
- Expressions of interest process to appoint architects.

It is not possible to expend these loan funds on this project by September 30, 2000. As suggested by the Manager-Finance & Administration, adequate funds need to be set aside for this work and any other necessary planning and investigations. An amount of approximately \$30,000 should be allowed.

### **Recommendation (COR10)**

Council advise the Department of Local Government that loan funds of \$1,858,000 will not be taken up in the current financial year.

MINUTES OF THE TRAFFIC ADVISORY COMMITTEE MEETING HELD FEBRUARY 16, 2000 AT 10.00 AM. (WMacD:CA: S352)

### **Present:**

Mr Bill Moorhouse (*Chairperson*), Councillors Ken Gallen, John Chant and Mervyn King, M/s Bronwyn Mitchell on behalf of Mr Thomas George, MP, Mike Baldwin (*Roads and Traffic Authority*), Chris Mallam (*Lismore Unlimited*), Snr Const Brian Buckley (*Lismore Police*), together with Mrs Wendy Johnson (*Road Safety Officer*) and Mr Bill MacDonald (*Traffic and Law Enforcement Co-Ordinator*).

In Attendance: Mr Steve McElroy and Mr Bill Payne for Item No. 7.1.

### **Apologies:**

An apology for non-attendance on behalf of Mr Thomas George MP was received and accepted and leave of absence granted.

### Minutes of Traffic Advisory Committee Meeting - December 15, 1999

Members were advised that the Minutes of the meeting held on December 15, 1999 were adopted by Council at its meeting of February 22, 2000, excluding Item No's 3 (TAC206-207/99) and 11 (TAC215/99).

# With respect to Item No. 3, (Investigation of Bruxner Highway/Cowlong Road Intersection), Council resolved:-

- 1. That a revised plan and estimate for a roundabout be prepared and submitted to the RTA for approval and funding
- 2. That the funding of the roundabout be the responsibility of the RTA
- 3. That the impact of the proposed upgrading of Macadamia Magic be conveyed to the RTA.

The Committee noted Council's resolution.

# (99-19308: R4807, R4501)

# With respect to Item No. 11 (Reduction in speed limit on Ballina Road, near Holland Street, Goonellabah), Council resolved:-

- 1. That Council support the reduction in the speed limit on Ballina Road between the Hilltop Hotel and Holland Street to 60kph.
- 2. That Council write to the Iocal Member and Minister for Roads seeking their support for this reduction. (99-20632: S352)

As the new Service Station was now under construction beside the Hilltop Hotel, and Council was already investigating a redesign of pavement markings and through traffic lanes, it may be timely to consider a reduction in speed limit.

**TAC1/00** 

**RECOMMENDED** that traffic counters be installed on Ballina Road to ascertain volume and speed of vehicles and this be forwarded to the RTA for preparation of an NLimits report back to the Committee for further consideration.

### **Speed Limit Signs**

# MINUTES OF THE TRAFFIC ADVISORY COMMITTEE MEETING HELD FEBRUARY 16, 2000 AT 10.00 AM. (WMacD:CA: \$352)

Council further resolved that it take all necessary action to implement its decision to place lower speed limits on local and regional roads where it considers their condition warrants such action. (S352)

The Committee noted Council's resolution.

### MINUTES OF THE TRAFFIC ADVISORY COMMITTEE MEETING HELD FEBRUARY 16, 2000

### Disclosure of Interest: Nil

### **Correspondence:**

1. <u>K & Mrs G Callinan</u>; drawing attention to the potential traffic hazard/problem at the intersection of Gumtree and Karissa Drives, Goonellabah.

The Committee was advised that concrete wheel stops had been placed around the bend in Karissa Drive several years ago in an effort to slow traffic at its intersection with Gumtree Drive. It was suggested that as Karissa Drive was not a through road it may be worth investigating the possibility of installing a watts profile speed bump close to the intersection of Gumtree Drive. This proposal would need to be discussed with adjoining neighbours firstly to gain their view on the warrant for such a device.

**TAC2/00** 

**RECOMMENDED** that a speed bump be installed in Karissa Drive provided agreement can be reached with adjoining property owners. (99-21314:R6545)

**Coffee Camp Public School;** requesting amendment to the School Zone period of operation in line with neighbouring Goolmangar Public School; also seeking provision of clearer and more visible signage to warn motorists of approaching School.

The Committee had no objection to the proposed time changes to the School Zone signs now to read 8.00am to 9.30am and 2.30pm to 4.00pm. Renewal of existing warning signs on the approaches to the school would also be of benefit.

**TAC3/00** 

**RECOMMENDED** that the above works be carried out.

(99**-**21434:S596,S346)

NSW Roads & Traffic Authority; advising that Councils are now required to maintain a record of each traffic control device authorised; *ie, installation, display, alteration or removal thereof.* 

The information contained in the letter was noted. It was suggested that the easiest way to record the information might be to have it on GIS, however, this would obviously take time to arrange. In the meantime it would be easiest for Council's Signwriter to keep a record of any installations/removals in a separate book.

**TAC4/00 RECOMMENDED** that the above action be taken.

(99-21450:S341)

**NSW Roads & Traffic Authority;** forwarding a copy of the updated Regulatory Sign Index in accordance with the new Australian Road Rules.

This letter outlined the various delegations that had been granted to Councils in relation to traffic facilities. It was noted that authorisation for imposition of speed limits remained with the Roads & Traffic Authority.

TAC5/00 RECOMMENDED that the above be noted.

(99-21749:S346)

### MINUTES OF THE TRAFFIC ADVISORY COMMITTEE MEETING HELD FEBRUARY 16, 2000

**R & Mrs S Warriner**; seeking a pedestrian refuge be installed in the centre of the Bruxner Highway outside the Toongarah Estate, Goonellabah, together with a bus shelter on the northern side of the Highway and pedestrian crossing markings, to provide greater safety for the school children of that estate.

Mr MacDonald advised that funding had been received from the Department of Transport for construction of two bus bays on Ballina Road adjacent to the Toongarah Estate, one on either side of the road. Whilst it may be possible to also install a pedestrian refuge on Ballina Road, it was felt that it would be far better if Kirklands were able to service Toongarah Estate thereby eliminating the need for the children from the estate to cross the busy highway. This proposal had been rejected by Kirklands in the past due to difficulties in getting back onto Ballina Road from the estate to head east towards Ballina. However, the safety of the children was paramount and it was suggested that Kirklands be approached to reconsider providing a service to Toongarah Estate. Should this fail then the above works should be instigated.

**TAC6/00 RECOMMENDED** that the above actions be carried out. (00-1720:R4807,S342)

**Lismore Tourism Advisory Panel;** clarifying its previous request for the need to install signage that reassures travellers with caravans of available parking in Dawson Street, opposite Oakes Oval, and adjacent to the Lismore Tourist Caravan Park.

As parking opposite Oakes Oval was currently 45 degree angle parking it would require the loss of a significant number of parking spaces to provide special caravan parking that would only receive limited use. Large gum trees might also be a restriction. Whilst it was still felt that sufficient parking already existed further north along Dawson Street in the vicinity of the Tourist Caravan Park, it was agreed that a special blue and white services type sign that indicated caravan parking could be erected on the east side of Dawson Street opposite Zadoc Street, or in that vicinity, as a trial.

**TAC7/00 RECOMMENDED** that the above sign be erected. (00-1723:S705)

### **General Business:**

### 7. Proposed Development - Extensions to Macadamia Magic, Alphadale

Steve McElroy and Bill Payne were present for this item. Mr Payne was invited to outline the proposal, which he did. He indicated that it was proposed to carry out the bulk of haulage to and from the site by using larger trucks that would have less impact on any increase in total trips numbers as a result of the upgraded development. It was noted that the access roads exiting onto Cowlong Road were to be upgraded which would include improving sight distance. Whilst the need to upgrade the intersection of Ballina Road and Cowlong/Alphadale Road intersection was still considered a priority, the proposed development would have minimal impact on its current function. In general the Committee had no objection to the proposed upgrade of Macadamia Magic provided access works were undertaken as proposed.

**TAC8/00 RECOMMENDED** that the above be noted. (D990910)

### MINUTES OF THE TRAFFIC ADVISORY COMMITTEE MEETING HELD FEBRUARY 16, 2000

#### 8. Proposed Development - 90 Allotment Subdivision, Waratah Way, Goonellabah

Whilst it was noted that the development would be in 8 stages it was felt that consideration should be given to the inclusion of providing public transport facilities such as bus bays and bus shelters. These areas should be identified in the overall plan and constructed as part of the relevant stage. Once stages one to five were completed there would be a loop within the subdivision that would allow easy access for buses. Existing intersections were considered adequate to meet the needs of the current proposal.

**TAC9/00** 

**RECOMMENDED** that the above be included in any conditions imposed on the development. (D990925)

#### 9. **Intersection of Carrington / Conway Streets, Lismore**

The Committee had been asked to consider the erection of 'No U Turn' signs on the centre medians at Conway Street.

The Committee agreed that 'U Turn' manoeuvres at this intersection, bearing in mind the amount of pedestrian activity in Conway Street, would impact on the potential for vehicular/pedestrian conflict.

**TAC10/00 RECOMMENDED** that 'No U Turn' signs be erected on the ends of the centre medians in Conway Street at its intersection with Carrington Street. (R7307,R7303)

#### 10. Parking at Nimbin Village

Mr MacDonald to report on meeting of February 8, 2000 with Nimbin Police and Nimbin Chamber of Commerce. (R1701,R1703)

Mr MacDonald advised that the meeting had been arranged to discuss the issues of onstreet parking enforcement, alcohol free zones and street trading. It was pointed out at the meeting that responsibility for the enforcement of on-street parking and alcohol free zones currently rested with the NSW Police Service. Sgt Neville Plush advised that whilst fines were being issued for double parking, enforcement of time limited parking was a low priority bearing in mind their limited resources. This impacted greatly on the unavailability of on-street parking. The need for the extension of the Council car park on the western side of Cullen Street was also seen as an important issue. It is understood that this will be further discussed by Council at its meeting on February 22, 2000. Council has also recently made a submission to a special committee set up by the Commissioner of Police to review powers of enforcement of on-street parking and with whom this role should lay.

**TAC11/00 RECOMMENDED** that the above be noted.

#### 11. **Parking in Lismore CBD**

Mr Mallam raised concerns that it would appear that time limited parking within the CBD was being abused and not being adequately enforced. Snr Const. Buckley advised that parking patrol officers had recently been involved in a go slow campaign but were now back in full swing. Snr Const. Buckley undertook to raise Mr Mallam's concerns with the relevant officer in charge of the parking officers. In the meantime Council would continue to pursue the issue of reverting this role to Council.

**RECOMMENDED** that the above be noted. **TAC12/00** 

#### **12. Intersection of Ballina Road and Invercauld Road**

### MINUTES OF THE TRAFFIC ADVISORY COMMITTEE MEETING HELD FEBRUARY 16, 2000

A plan was tabled at the meeting showing a proposal to install a protected right turn lane into and out of Invercauld Road, similar to that at James Road. The estimated cost of the proposed works was \$125,000. This would not resolve all access problems at the intersection which would ultimately require the construction of a more significant facility such as a roundabout. In the meantime it was suggested that the existing plan and estimate be forwarded to the Roads & Traffic Authority for approval and funding at the earliest opportunity.

TAC13/00

**RECOMMENDED** that the above action be taken.

### 13. <u>Intersection of Ballina Road and Oliver Avenue (Toongarah Estate)</u>

A plan was tabled showing a 'staggered T intersection' opposite the Oliver Avenue intersection. This would be the beginning of the link road across to Pineapple Road. The Committee noted with much disappointment that the RTA had recently withdrawn funding for a roundabout at this intersection and the staggered T intersection was seen as an interim measure until the roundabout could be constructed. The current proposal would replace the existing Pineapple Road intersection which had been identified as a significant black spot for a number of years. With this in mind it was suggested that black spot funding would be an appropriate source to ensure construction commenced at the earliest opportunity. The estimated cost of the proposed staggered T intersection was \$190,000.

TAC14/00

**RECOMMENDED** that the proposal be submitted to the RTA with a request that funding be provided at the earliest opportunity.

This concluded the business and the meeting terminated at 11.30am.

CHAIRPERSON	TRAFFIC & LAW
	ENFORCEMENT CO-ORDINATOR

### **DOCUMENTS FOR SIGNING AND SEALING**

The following documents have been prepared in accordance with previous resolutions of the Council and/or the provisions of the Local Government Act, 1993 and other relevant statutes.

It is now proposed that the Council authorise the signing and sealing of these documents.

### **Recommendation:**

The following documents be executed under the Common Seal of Council:-

### **Assignment of Lease over the Lismore Golf Course**

Lismore Albert Park Reserve Trust (Lessor) and Lismore Golf Club Limited (Lessee) and Lismore & District Workers Club Limited (Assignee) (00-2849: S43)

### "Form Of Request" to the Registrar-General's Department

To allow a (minor) adjustment to the Sec 88B Instrument attached to the 8 lot Stage 2 Plan of Subdivision for AC Rose at Cowlong and Crozier Rds, McLeans Ridges, (DA 95/436) - the change is to allow a very minor variation to the location of a building envelope on Lot 9 of that subdivision. (DA 95/436)

### **Section 88B Instrument: Council Sale to Bienke**

Proposed Lot 61, Airport Drive South Lismore: Extension of Right of Carriageway (00-3163: P27197)

# MINUTES OF THE ORDINARY MEETING OF THE COUNCIL OF THE CITY OF LISMORE HELD IN THE BEXHILL COMMUNITY HALL ON TUESDAY, FEBRUARY 22, 2000 AT 6.30PM.

**Present:** His Worship the Mayor, Councillor Gates; Councillors Baxter, Chant,

Crowther, Gallen, Hampton, Irwin, King, Roberts, Suffolk, Swientek and Tomlinson, together with the General Manager; Group Managers-Corporate & Community Services, City Works, Acting Planning & Development, Business & Enterprise; Manager Finance & Administration, Manager Business Development, Manager Roads &

Infrastructure and Administrative Services Manager.

Apologies/ Leave of Absence:

Nil.

29/00 Minutes: The Minutes of the Ordinary Meeting held on February 1, 2000, were

confirmed.

(Councillors Crowther/Baxter)

#### **PUBLIC ACCESS SESSION:**

Prior to the commencement of the meeting, a Public Access Session was held at which Council was addressed by the following:-

### Ron Chittick re Notice of Motion - Saleyards - Heritage DCP

(See Minute No. 31/00)

Mr Chittick spoke in support of the demolition of the former pig and calf yards. He spoke on the adverse impact of these yards upon the operation of the saleyards. He described them as an eyesore and danger to the public.

(00-1902: P5986,S393)

## <u>Peter Burge re Report - Draft Amendment No. 3 Lismore LEP 2000 - Neighbourhood Shopping Centre Cnr. Holland Street/Ballina Road</u>

(See Minute No. 33/00)

Mr Burge spoke in support of the rezoning. He claimed that if approved the development would proceed in February 2001 and create 60 new jobs when opened. He advised Council that the application fully complied with Councils urban development strategy, and that issues associated with traffic would be dealt with at the development application stage. (S746)

# Ross Mackey re Report - Draft Amendment No. 3 Lismore LEP 2000 - Neighbourhood Shopping Centre Cnr. Holland Street/Ballina Road

(See Minute No. 33/00)

Mr Mackey advised he was the Secretary for the Goonellabah Progress Association. He advised the Association opposed the rezoning on the grounds that the shopping centre wouldn't be supported, wasn't needed and traffic concerns had not been addressed.

ISMORE C	ITY COUNC	IL - Ordina	ry Meeting h	neld Februa	ry 22,
(S746)					

### Stan Heywood re Report - State of the Roads

(See Minute No. 34/00)

Mr Heywood advised that rural ratepayers were concerned about roads, that not enough money was spent on rural roads and claimed poor management work practices on local roads by Council.

(S374)

### <u>Lindsay Walker re Report - Upgrade of Military Road - (Cellulose Valley)</u>

(See Minute No. 35/00)

Mr Walker sought Councils support for the upgrade of Military Road. He advised that Cellulose Valley was proceeding and that funds had been committed to it by the University. He urged Council to show its support for this development by doing this upgrading. (R7456)

### Ken Arnett re Report - Police Memorial Project of Rotary Club of Summerland Sunrise

(See Minute No. 36/00)

Mr Arnett advised the purpose of the memorial, the planning which had occurred to date and detailed the future works. He claimed overwhelming community support for this project. (S417, P6769)

#### **MAYORAL MINUTE:**

30/00

#### Second Stage of Street Beautification - Cullen Street, Nimbin

(Tabled) (Copy attached)

**RESOLVED** that the minute be received and construction of a second traffic calming device be deferred pending a report to Council addressing the following items:

- options available to Council for additional parking with estimated costs;
- 2 possibility of additional funds being available through development fees;
- 3 the effectiveness of the beautification works completed to date;
- 4 the status of the Sibley/Cullen Street roundabout;
- 5 the pedestrian hazard created by the existing calming device;
- 6 options for a traffic calming device on the northern approach to the CBD.
- 7 policing of parking in the main street.
- 8 impact of stormwater runoff from adjoining properties on the existing and proposed extension to the carpark.
- 9 benefits and cost of line marking the existing and proposed extension to the carpark.
- 10 cleaning cost for the existing and proposed extension to the car park.
- 11 Council compliance with development consent conditions.
- cause of the failure of the pavement in the existing car park.

(Councillors Gates/Roberts) (R1701)

Page No. 3

### **NOTICE OF MOTIONS:**

### **Lismore Saleyards - Heritage DCP**

(Copy attached)

Formal notice having been given by Councillor King it was MOVED -

- That Council resolve to not include the calf and pig enclosure area at the Lismore Saleyards in the schedule to the proposed Heritage DCP.
- That Council arrange to photograph and record significant Heritage features of the Lismore Saleyards (the former calf & pig yard building) in consultation with Council's Heritage Adviser and Richmond River Historical Society.
- That the General Manager arrange for a report to be presented to Council at the earliest opportunity outlining future options for the utilisation and/or demolition of all or part of the calf and pig enclosure area at the Lismore Saleyards.

(Councillor King/Baxter)

AN AMENDMENT WAS MOVED that the report be received and that consideration of this matter be deferred to the next Council Meeting to allow Councillors to fully consider the Heritage Assessment report prior to making a decision.

(Councillors Irwin/Gallen)

On submission to the meeting the MOTION was DEFEATED.

**Voting Against:** Councillors King, Chant, Baxter, Hampton, Suffolk, Gates and Crowther.

A FORESHADOWED AMENDMENT WAS MOVED that the General Manager arrange for a report to be presented to Council at the earliest opportunity outlining future options for the utilisation and or compliance with recommendations in the Heritage Assessment and/or demolition of all or part of the calf and pig enclosure area at the Lismore Saleyards. (Councillors Swientek/Irwin)

The voting being tied the Mayor declared the FORESHADOWED AMENDMENT DEFEATED on his casting vote.

**Voting Against:** Councillors King, Baxter, Hampton, Suffolk, Gates and Crowther.

### 31/00 **RESOLVED** that the report be received and

- That Council resolve to not include the calf and pig enclosure area at the Lismore Saleyards in the schedule to the proposed Heritage DCP.
- That Council arrange to photograph and record significant Heritage features of the Lismore Saleyards (the former calf & pig yard building) in consultation with Council's Heritage Adviser and Richmond River Historical Society.
- That the General Manager arrange for a report to be presented to Council at the earliest opportunity outlining future options for the utilisation and/or demolition of all or part of the calf and pig enclosure area at the Lismore Saleyards.

(Councillors King/Baxter)

**Voting Against:** Councillors Irwin, Roberts, Tomlinson, Swientek and Gallen.

(00-1902: P5986,S393)

### **Special Road Rate**

(Copy attached)

Formal notice was given by Councillor Swientek

- That LCC identify through its rate notice and publicity about rates, that it is still collecting 4.86% Special Road Rate Levy to be used specifically for reconstruction of high traffic count roads (as per LCC's original resolution (copy LCC resolutions with respect to the Special Road Rate of 4.86% attached).
- That LCC will continue to commit the Special Road Rate still being collected and now part of the general rate toward road reconstruction of high traffic roads.

At the request of Councillor Swientek the Notice of Motion was WITHDRAWN. (00-1903: S669)

#### SUSPENSION OF STANDING ORDERS:

32/00 **RESOLVED** that standing orders be suspended and Council now deal with the undermentioned matters:-

- Draft Amendment No. 3 Lismore LEP 2000 Neighbourhood Shopping Centre, Cnr. Holland Street & Ballina Road, Goonellabah
- Report State of the Roads
- Report Upgrade of Military Road (Cellulose Valley)
- Police Memorial Project of the Rotary Club of Summerland Sunrise

(Councillors Irwin/Swientek)

# <u>Report - Draft Amendment No. 3 - Lismore LEP 2000 - Neighbourhood Shopping Centre, Cnr. Holland Street & Ballina Road, Goonellabah</u>

(Copy attached)

A MOTION WAS MOVED

- That Council resolve to proceed with an amending local environmental plan for the 'East Point Shopping Village' at Ballina Road being Lot 21 DP 835735 Ballina Road Goonellabah.
- That Council refer the draft local environmental plan as exhibited to the Director General for Planning for a report pursuant to Section 69 of the Environmental Planning and Assessment Act. 1979.

(Councillors Irwin/Roberts) (S746)

#### AN AMENDMENT WAS MOVED that the report be received and

- Council defer proceeding with an amending L.E.P. for the Eastpoint Shopping Village at Ballina Road being Lot 21 DP835735 until satisfactory arrangements are made for ingress and egress and a roundabout at the intersection off Holland Street and the Bruxner Highway is provided for.
- During this period a further report be submitted to Council detailing how the roundabout could be funded involving Council, the proponent and Roads and Traffic Authority. The Draft Local Environment Plan then be amended to include a clause detailing funding arrangements for traffic facilities.

(Councillors Gates/Hampton)

The voting being and it became the	ng tied the Mayor declared the amendment APPROVED on his casting vot the MOTION.
	: Councillors Irwin, Roberts, King, Tomlinson, Chant, and Crowther.

A FORESHADOWED AMENDMENT WAS MOVED that Council refuse the rezoning application on the grounds of excess retail capacity, adverse economic impact and concerns over traffic movement.

(Councillors Swientek/Gallen)

On submission to the meeting the FORESHADOWED AMENDMENT was DEFEATED.

**Voting Against:** Councillors Irwin, Roberts, King, Tomlinson, Chant, Baxter, Hampton, Suffolk, Gates and Crowther.

### 33/00 **RESOLVED** that the report be received and

- Council defer proceeding with an amending L.E.P. for the Eastpoint Shopping Village at Ballina Road being Lot 21 DP835735 until satisfactory arrangements are made for ingress and egress and a roundabout at the intersection off Holland Street and the Bruxner Highway is provided for.
- During this period a further report be submitted to Council detailing how the roundabout could be funded involving Council, the proponent and Roads and Traffic Authority. The Draft Local Environment Plan then be amended to include a clause detailing funding arrangements for traffic facilities.

The voting being tied the Mayor declared the MOTION APPROVED on his casting vote.

**Voting Against:** Councillors Irwin, Roberts, Tomlinson, Gallen, Chant, and Crowther.

(Councillors Gates/Hampton)

**Dissenting Vote:** 

Councillor Irwin. (S746)

### **ADJOURNMENT:**

At this juncture (9pm) the meeting adjourned for supper to enable discussion with local residents in accordance with policy. The meeting resumed at 9.22pm.

### **Report - State of the Roads**

(Copy attached)

A MOTION WAS MOVED that the report be received and

- 1 That the State of the Roads report be received and noted.
- 2 That Council continue to take every opportunity to lobby State and Federal Governments for additional funds.
- If it is cost effective, that Council design pavements for a 40-year design life when undertaking rehabilitation works.
- 4 That a further report be presented showing the roads which require immediate rehabilitation. The assessment is to be based on visual inspection of failed pavement rather than roughness measures.
- Council re-affirms its support for the fair and transparent rating priority system for upgrading the road system developed by the Fix The Roads Working Party in consultation with its consultant, and that any extension of the sealed road network only be undertaken if the road meets the criteria set by the priority system.
- 6 Council again request the Roads & Traffic Authority to introduce a 80kph speed limit on all Lismore rural roads unless otherwise signposted.
- 7 That Council conduct the roads workshop after the National Rural Roads Congress to be held in Moree.

(Councillor Tomlinson/Irwin)

### AN AMENDMENT WAS MOVED that the report be received and

- 1 That the State of the Roads report be received and noted.
- 2 That Council continue to take every opportunity to lobby State and Federal Governments for additional funds.
- If it is cost effective, that Council design pavements for a 40-year design life when undertaking rehabilitation works.
- 4 That a further report be presented showing the roads which require immediate rehabilitation. The assessment is to be based on visual inspection of failed pavement rather than roughness measures.
- No extension of the bitumen road network be carried out until item 4 is completed except for Skyline Road. This road to be the subject of a further report when the E.I.S. is considered.
- That Council conduct the roads workshop after the National Rural Roads Congress to be held in Moree.

(Councillor Hampton/Suffolk)

On Submission to the meeting the AMENDMENT was APPROVED and became the MOTION.

**Voting Against:** Councillors Irwin, Roberts, Tomlinson and Gallen.

### 34/00 **RESOLVED** that the report be received and noted and

- That Council continue to take every opportunity to lobby State and Federal Governments for additional funds.
- If it is cost effective, that Council design pavements for a 40-year design life when undertaking rehabilitation works.
- That a further report be presented showing the roads which require immediate rehabilitation. The assessment is to be based on visual inspection of failed pavement rather than roughness measures.
- 4 No extension of the bitumen road network be carried out until item 4 is completed except for Skyline Road. This road to be the subject of a further report when the E.I.S. is considered.
- 5 That Council conduct the roads workshop after the National Rural Roads Congress to be held in Moree.

(Councillor Hampton/Suffolk) (S374)

Voting Against: Councillors Irwin, Roberts and Tomlinson.

### Report - Upgrade of Military Road - (Cellulose Valley)

(Copy attached)

#### 35/00 **RESOLVED** that the report be received and that

- 1 Council give approval for the upgrade of Military Road using funds from the Arterial Road Matching Funds Reserve.
- 2 That the Roads Workshop incorporate a section on the arterial road system to
  - a Inform Councillors of the system.
  - b In view of the state of the roads, the limited funding available and the drop off in Lismores growth rate whether the planned arterial road should continue.

(Councillors Crowther/Chant) (R7456)

Police Memorial Procession (Copy attached)	oject of the Ro	tary orab or o	arriner laria o	<u> </u>

36/00 **RESOLVED** that the report be received and that Council gives in-principle support for the construction in Commemorative Park of a Memorial to Police Officers that have fallen in the line of duty.

(Councillors Irwin/Crowther) (S417,P6769)

### **RESUMPTION OF STANDING ORDERS**:

37/00 **RESOLVED** that standing orders be resumed.

(Councillors Irwin/King)

### **REPORTS**:

Report - Draft Amendment No. 3 - Lismore LEP 2000 - Neighbourhood Shopping Centre, Cnr. Holland Street & Ballina Road, Goonellabah

(See Minute No. 33/00)

### State of the Roads

(See Minute No. 34/00)

### **Alcohol Free Zones**

(Copy attached)

**RESOLVED** that the report be received and that the Alcohol Free Zones, as illustrated on the maps marked as Appendix 1 and Appendix 2 to this report, be re-introduced for a period of three (3) years from the current expiry date of March 11, 2000.

(Councillors Swientek/Baxter) (S226)

#### **Upgrade of Military Road (Cellulose Valley)**

(See Minute No. 35/00)

### **Direction for Strategic Land Use Planning**

(Copy attached)

39/00 **RESOLVED** that the report be received and this matter be deferred for consideration after the March Budget Review.

(Councillors Hampton/Suffolk) (S371)

**Voting Against:** Councillors Irwin and Roberts.

### **Review of Public Contact Forums in Rural Locations**

(Copy attached)

40/00 **RESOLVED** that the report be received and

- 1 That the Rural Contact Forums continue and Council establish a City forum to be held twice a year.
- 2 That a representative of City Works attend the Rural Forums to answer questions.
- 3 That six Councillors continue to be rostered to attend the forums.
- That the Mayor or Deputy Mayor chair the forums (if in attendance), otherwise Councillors present determine who will chair the forum.
- 5 That Councillors attending the Forum determine the "recorder".



7 That Councillor Interviews continue with the close off time for appointments being 4pm on the Friday preceding the Interview.

(Councillors Swientek/King) (S43)

### **Footpath Construction Methods**

(Copy attached)

A MOTION WAS MOVED that the report be received and that Council continue to use concrete footpaths for general footpath installation.

(Councillor Baxter/Hampton)

#### AN AMENDMENT WAS MOVED that

- that Council continue to use concrete footpaths for general footpath installation.
- 2 Asphalt still be used where considered appropriate.

(Councillor Crowther/Irwin)

On submission to the meeting the AMENDMENT was DEFEATED.

**Voting Against:** Councillors, King, Swientek, Gallen, Chant, Baxter, Hampton, Suffolk and Gates.

41/00 **RESOLVED** that the report be received and that Council continue to use concrete footpaths for general footpath installation.

(Councillor Baxter/Hampton)

Voting Against: Councillors Irwin, Roberts, and Crowther.

(S374)

### Permission to Operate B Doubles on the Bruxner Highway

(Copy attached)

A MOTION WAS MOVED that the report be received and that Council approve the use of the Bruxner Highway for 25 metre B-Doubles when the RTA comes forward with a genuine 3-year upgrading programme detailing how it intends to upgrade the narrow winding sections of the Highway and where and when overtaking lanes will be created.

(Councillors Suffolk/Hampton)

AN AMENDMENT WAS MOVED that the report be received and that Council approve the use of the Bruxner Highway for 25 metre B-Doubles on the basis that the RTA comes forward with a genuine 3-year upgrading programme detailing how it intends to upgrade the narrow winding sections of the Highway and where and when overtaking lanes will be created. (Councillors Crowther/Gallen)

On submission to the meeting the AMENDMENT was DEFEATED.

**Voting Against:** Councillors Irwin, Roberts, King, Tomlinson, Swientek, Chant, Baxter, Hampton, Suffolk and Gates.

RESOLVED that the report be received and that Council approve the use of the Bruxner Highway for 25 metre B-Doubles when the RTA comes forward with a genuine 3-year upgrading programme detailing how it intends to upgrade the narrow winding sections of the Highway and where and when overtaking lanes will be created.

(Councillors Suffolk/Hampton) (00-1404: S374)

### Naming of a New Caniaba Sportsfield "Adam Gilchrist Park"

(Copy attached)

43/00 **RESOLVED** that the report be received and that given the community consultation undertaken by Rous County Council, that this Council give approval to Rous County Council to name the new sportsfield in the Perradenya Estate - "Adam Gilchrist Park".

(Councillors Roberts/Irwin) (S630,D98/7)

### **Disclosure of Pecuniary Interest Returns**

(Copy attached)

44/00 **RESOLVED** that the report be received and noted.

(Councillors Swientek/King) (S18)

### **December 1999 Quarterly Budget Review Statement**

(Copy attached)

45/00 **RESOLVED** that the report be received and

- 1 Council adopt the December 1999 Budget Review Statement for General, Water and Sewerage Funds subject to the deletion of the \$5000 Nimbin Transfer Station "savings", and that this amount be transferred to a Reserve for the Transfer Station.
- 2 This information be submitted to Council's auditor.

(Councillors Roberts/Irwin) (S699)

### **Management Plan Quarterly December Review**

(Copy attached)

46/00 **RESOLVED** that the report be received and content noted and further staff be commended on their performance during the period ended December 1999.

(Councillors Swientek/Irwin) (S4)

### **Councillors Home Computer Facilities**

(Copy attached)

47/00 **RESOLVED** that the report be received and that Council proceed with a review of Councillors requirements and present a business case to Council for consideration.

(Councillors Hampton/King) (S44)

### Trade Waste Policy

(Copy attached)

48/00 **RESOLVED** that the report be received and that Council adopt Draft Local Approvals Policy

No. 4 – "Trade Waste Policy for the Discharge of Non-Residential Liquid Waste to Sewers" in accordance with S161 of the Local Government Act 1993.

(Councillors Roberts/Chant) (S518)

### **Lismore Sewerage Augmentation**

(Copy attached)

- 49/00 **RESOLVED** that the report be received and that
  - 1 The information provided be noted,
  - 2 Council installs a disinfection facility at the East Lismore Treatment Works by December 2002.
  - 3 An application be made to the DLWC seeking financial assistance for the above facility.

4 A report be brought before Council identifying the key findings of the stormwater infiltration/ inflow study.

(Councillors Crowther/Hampton) (S290)

### Police Memorial Project of the Rotary Club of Summerland Sunrise

(See Minute No. 36/00)

## <u>Dedication of a Footpath Connecting Hayes Street & Oliver Avenue, Goonellabah</u> with compensation to Manical Pty Ltd.

(Copy attached)

50/00 **RESOLVED** that the report be received and that

- Land two metres wide along the western boundary of Lot 1 DP 845803 be dedicated as a footpath.
- 2 Compensation be paid to Manical Pty Limited for the agreed sum of \$2,250 and that all reasonable legal and professional costs be borne by Council.

(Councillors Swientek/Irwin) (D93/767,P25016)

### Investments held by Council as at January 31, 2000

(Copy attached)

51/00 **RESOLVED** that the report be received and noted.

(Councillors Swientek/Crowther) (S170)

### **DOCUMENTS FOR SIGNING AND SEALING:**

52/00 **RESOLVED** that the following documents be executed under the Common Seal of Council:-

### Subdivision Plan - 8 Windosr Court, Goonellabah

Subdivision for Cook - Part Lot 24 DP 730476 and Lot 269 DP730476 (DA99/151)

### **Lease Agreement:**

Council to Allport, Hanger Lease (00-1384: P9733) (Councillors Roberts/Gallen)

This concluded the business and the meeting terminated at 10.52 pm.

**CONFIRMED** this Fourteenth day of March, 2000 at which meeting the signature herein was subscribed.

MAYOR	

LISMORE 2000	CITY	COUNC	IL - Ord	inary Me	eting held	i February	, 22,

LISMORE 2000	CITY	COUNCIL	- Ordinary	Meeting h	eld Februa	nry 22,